Pecyn	dogfennau	cyhoeddus	
	5. 5 9. 5	-,	

Y Pwyllgor Cyfrifon Cyhoeddus

 ച	liad	١.
	nau	١.

Ystafell Bwyllgora 3 - Senedd

Dyddiad:

Dydd Mawrth, 21 Ebrill 2015

Amser:

09.00

Cynulliad Cenedlaethol Cymru National Assembly for Wales



I gael rhagor o wybodaeth, cysylltwch â:

Michael Kay

Clerc y Pwyllgor 0300 200 6565

SeneddArchwilio@Cynulliad.Cymru

Agenda

- 1 Cyflwyniadau, ymddiheuriadau a dirprwyon (09.00)
- **2 Papurau i'w nodi (09.00)** (Tudalennau 1 3)

Fframwaith Cenedlaethol ar gyfer Gofal lechyd: Llythyr gan y Prif Weithredwr Bwrdd lechyd Prifysgol Betsi Cadwaladr (16 Mawrth 2015) (Tudalen 4)

Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Llythyr gan yr Asiantaeth Briffyrdd (24 Mawrth 2015) (Tudalennau 5 - 6)

Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Llythyr gan Archwilydd Cyffredinol Cymru (26 Mawrth 2015) (Tudalennau 7 - 11)

Adroddiad Blynyddol Llywodraeth Cymru ar Reoli Grantiau: Llythyr gan yr

Ysgrifennydd Parhaol, Llywodraeth Cymru (26 Mawrth 2015) (Tudalennau 12 - 17)

Glastir: Llythyr gan yr RSPB (26 Mawrth 2015) (Tudalennau 18 – 19)

Craffu ar Gyfrifon y Comisiynwyr ar gyfer 2013-14: Llythyr gan Gomisiynydd y Gymraeg (26 Mawrth 2015) (Tudalennau 20 - 25)

Trefniadau Cyflenwi ar gyfer Absenoldeb:Llythyr gan Cyfarwyddwr Cyffredinol Yr Adran Addysg a Sgiliau (13 Ebrill 2015) (Tudalennau 26 - 34)

Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Gwybodaeth ychwanegol gan Asiant Cefnffyrdd Gogledda Chanolbarth Cymru (Tudalennau 35 – 40)

Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Gwybodaeth ychwanegol gan Asiant Cefnffyrdd De Cymru (Tudalennau 41 - 44)

Trefniadau Llywodraethu Bwrdd Iechyd Prifysgol Betsi Cadwaladr : Llythyr gan Bwrdd (13 Ebrill 2015) (Tudalennau 45 - 117)

Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Llythyr gan Ymddiriedolaeth GIG Gwasanaethau Ambiwlans Cymru (Tudalennau 118 - 119)

3 Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Sesiwn dystiolaeth 5 (09.05-10.00) (Tudalennau 120 - 163)

PAC(4)-10-15 papur 1

PAC(4)-10-15 papur 2

PAC(4)-10-15 papur 3

Briff Ymchwil

James Price - Llywodraeth Cymru Cyfarwyddwr Cyffredinol, Busnes, Menter,

Technoleg a Gwyddoniaeth, Llywodraeth Cymru Sheena Hague - Dirprwy Gyfarwyddwr, Rheoli'r Rhwydwaith, Llywodraeth Cymru Andy Falleyn - Dirprwy Gyfarwyddwr, Cyflenwi Seilwaith, Llywodraeth Cymru

4 Rheoli Ymadawiadau Cynnar: Sesiwn dystiolaeth 1 (10.00-10.40)

(Tudalennau 164 - 172)

Briff Ymchwil

Jeremy Patterson - Prif Weithredwr, Cyngor Sir Powys

David Powell - Cyfarwyddwr Strategol, Cyngor Sir Powys

Tony Wilkins - Cyfarwyddwr Adnoddau Dynol, Cyfarwyddwr y Gwasanaethau Ariannol Barrie Davies - Cyfarwyddwr y Gwasanaethau Ariannol, Cyfarwyddwr y Gwasanaethau Ariannol

5 Cynnig o dan Reol Sefydlog 17.42 i benderfynu gwahardd y cyhoedd o'r cyfarfod ar gyfer y busnes canlynol: (10.40)

Eitemau 6, 7 ac 8

- 6 Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Ystyried y dystiolaeth a ddaeth i law (10.40-10.45)
- 7 Rheoli Ymadawiadau Cynnar: Ystyried y dystiolaeth a ddaeth i law (10.45-10.50)
- 8 Trefniadau Llywodraethu Bwrdd Iechyd Prifysgol Betsi Cadwaladr: Ystyried y dystiolaeth a ddaeth i law (10:50-11:00)

Y Pwyllgor Cyfrifon Cyhoeddus

Lleoliad: Ystafell Bwyllgora 3 - Senedd

Dyddiad: Dydd Mawrth, 24 Mawrth 2015

Amser: 09.00 – 10.59

Gellir gwylio'r cyfarfod ar <u>Senedd TV</u> yn: http://senedd.tv/cy/2610

Cynulliad Cenedlaethol Cymru National

Assembly for Wales



Cofnodion Cryno:

Aelodau'r Cynulliad:

Darren Millar AC (Cadeirydd) Jocelyn Davies AC

William Graham AC

Mike Hedges AC

Sandy Mewies AC

Julie Morgan AC

Aled Roberts AC

Jenny Rathbone AC

Tystion:

Peter Higson, BCUHB

Geoff Lang, Bwrdd Iechyd Prifysgol Betsi Cadwaladr

Trevor Purt, BCUHB

Dave Cooil, North & Mid Wales Trunk Road Agent Ian Hughes, North & Mid Wales Trunk Road Agent Richard Jones, South Wales Trunk Road Agent Gareth Nutt, South Wales Trunk Road Agent

Staff y Pwyllgor:

Michael Kay (Clerc)

Leanne Hatcher (Ail Clerc)

Tanwen Summers (Dirprwy Glerc)

Andrew Minnis (Ymchwilydd)

Joanest Varney-Jackson	(Cynghorydd Cyfreithiol)
Journest variety Juckson	(cylighoryad cylicidinol)

1 Cyflwyniad, ymddiheuriadau a dirprwyon

- 1.1 Croesawodd y Cadeirydd yr Aelodau i'r cyfarfod.
- 1.2 Ni chafwyd ymddiheuriadau.

2 Papurau i'w nodi

2.1 Cafodd y papurau eu nodi.

3 Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Sesiwn dystiolaeth 4

3.1 Clywodd y Pwyllgor dystiolaeth gan Asiant Cefnffyrdd De Cymru ac Asiant Cefnffyrdd Gogledd a Chanolbarth Cymru ynglŷn â'i ymchwiliad i werth am arian buddsoddi mewn traffyrdd a chefnffyrdd. Cytunodd yr Asiantau Cefnffyrdd i ddarparu rhagor o wybodaeth i'r Pwyllgor am gydgysylltu'r gwaith o gynnal a chadw a gwella traffyrdd a chefnffyrdd a heolydd lleol, a nifer y blynyddoedd na chafwyd cadarnhad ar gyfer eu dyraniad o'r gyllideb tan ar ôl 1 Ebrill.

4 Trefniadau Ilywodraethu Bwrdd Iechyd Prifysgol Betsi Cadwaladr: Sesiwn dystiolaeth 1

- 4.1 Clywodd y Pwyllgor dystiolaeth gan Fwrdd Iechyd Prifysgol Betsi Cadwaladr ynghylch ei drefniadau llywodraethu.
- 4.2 Cytunodd Dr Higson i ddarparu gwybodaeth ychwanegol mewn perthynas â:
 - hynt trafodaethau'r bwrdd ynghylch Ysbyty Glan Clwyd gan gynnwys materion recriwtio:
 - 'Well North';
 - gohebiaeth mewn perthynas ag Ysbyty Glan Clwyd, yn enwedig y llyfryn;
 - hyfforddiant ar gyfer aelodau'r bwrdd;
 - dangosyddion perfformiad.

5 Cynnig o dan Reol Sefydlog 17.42 i benderfynu gwahardd y cyhoedd o'r cyfarfod ar gyfer y busnes canlynol:

5.1 Derbyniwyd y cynnig.

6 Ymchwiliad i werth am arian Buddsoddi mewn Traffyrdd a Chefnffyrdd: Trafod y dystiolaeth

Tudalen y pecyn 3

6.1

Trafododd y Pwyllgor y dystiolaeth a gafwyd.



Darren Millar AM
Chair
Public Accounts Committee
National Assembly for Wales
Cardiff Bay
Cardiff
CF99 1NA

Ein cyf / Our ref: 3640/AH

Eich cyf / Your ref:

2: ext 01248 384910

Gofynnwch am / Ask for: Linda Hughes

Ffacs / Fax:

E-bost / Email: Linda.Hughes@wales.nhs.uk

Dyddiad / Date: 16th March 2015

Dear Darren,

RE: Public Accounts Committee Meeting 3rd February 2015

Further to your letter dated 3rd March requesting further information, I can advise the committee of the following;

- The Health Board has not employed staff specifically to deal with retrospective CHC claims. The Health Board took the view that retrospective claims would best be managed by Powys Teaching Local Health Board, which is the current practice.
- 2. No additional staff have been employed to deal with current retrospective claims. This is kept under review. As part of an internal re-organisation of management structures in the Health Board we will be reviewing our overall CHC capacity, including the impact of retrospectives. This will be completed by the end of June.

Yours sincerely

Professor Trevor Purt Chief Executive

Eitem 2.2



Safe roads, reliable journeys, informed travellers

From: Nick Wells

Directorate Services TeamNetwork Delivery & Development

Floor 9 The Cube

199 Wharfside Street Birmingham B1 1RN

Tel: 0121 678 8416

Email: nick.wells@highways.gsi.gov.uk

24 March 2015

Darren Millar AM
Committee Chair
Public Accounts Committee
National Assembly for Wales
Cardiff Bay
Cardiff
CF99 1NA

Dear Darren Millar,

INQUIRY INTO VALUE FOR MONEY OF MOTORWAY AND TRUNK ROAD INVESTMENT

Thank you for your letter of 11 March 2015 addressed to Highways England.

Your letter has been seen by Graham Dalton, Chief Executive, and other members of his Executive team who read with interest the terms of your forthcoming inquiry. They have asked me to respond on their behalf.

Responding to the information you are seeking at this stage, the strategic case for changing the structure of the Highways Agency and providing greater certainty of funding was made by Alan Cook (then Chairman of the Highways Agency) in his report 'A fresh start for the Strategic Road Network' published in November 2011. Alan Cook's approach was to improve service and efficiency - and his recommendations were put to the government for consideration.

These considerations were subsequently set out in 'Investing in Britain's Future' published by HM Treasury in June 2013, which described the scale of plans for national infrastructure investment through to 2020/21. This report included confirmation that the Highways Agency would be transformed in to a publicly-owned corporation to deliver a substantial increase in efficient capital investment - with associated certainty and flexibility of funding.

More detailed arguments as to the benefits of this change and capital investment plans were set out in 'Action for Roads' published the following month by the Department for Transport.

After the Infrastructure Bill received Royal Assent earlier this year, the Minister of State for Transport announced on 12 March 2015 the formal appointment of Highways England as the strategic highways company responsible for England's strategic road network with effect from 1 April 2015.

Graham Dalton or Colin Matthews (Chairman) would be happy to attend an evidence session of the Committee's inquiry if you would find that helpful.

In the meantime, please contact me if you would like any further information.

Yours sincerely,

Nick Wells

Directorate Services Team Leader Network Delivery & Development

Archwilydd Cyffred it it it i Auditor General for Wales

24 Heol y Gadeirlan / Cathedral Road Caerdydd / Cardiff CF11 9LJ Ffôn / Tel: 029 20 320500 Ebost / Email: info@wao.gov.uk www.wao.gov.uk

Mr Darren Millar AC
Cadeirydd y Pwyllgor Cyfrifon Cyhoeddus
Cynulliad Cenedlaethol Cymru
Bae Caerdydd
Caerdydd CF99 1NA

Dyddiad: 26 Mawrth 2015 Ein Cyf: HVT/2300/fgb Tudalen: 1 o 3

Annwyl Darren

CAFFAELIADAU TIR LLYWODRAETH CYMRU – FFORDD LINIARU'R M4

Ar 10 Tachwedd 2014 anfonoch e-bost ataf ynglŷn â ffordd liniaru'r M4. Mae'r adolygiad wedi cymryd yn hwy nag a ragwelwyd gan staff Swyddfa Archwilio Cymru yn rhannol oherwydd yr amser a gymerwyd i egluro a deall rhywfaint o'r data sylfaenol, ond rwyf bellach yn gallu rhoi ateb o sylwedd.

Yn eich e-bost gofynnwyd imi ystyried cynnal adolygiad gwerth am arian o'r caffaeliadau tir ar hyd y 'llwybr du'; a'r broses gwneud penderfyniadau ynglŷn â llwybr ffordd liniaru'r M4 yn y dyfodol.

Rwyf wedi penderfynu peidio â chynnal adolygiad gwerth am arian o'r caffaeliadau tir, nac adolygu'r broses gwneud penderfyniadau ynglŷn â'r llwybr. Rhan o'm rhesymeg dros beidio ag adolygu'r meysydd hyn yw ymchwiliad presennol y Pwyllgor Cyfrifon Cyhoeddus i werth am arian buddsoddi mewn traffyrdd a chefnffyrdd, sy'n rhoi'r cyfle i'r Pwyllgor drafod rhai o'r materion hyn â Llywodraeth Cymru yn uniongyrchol, boed yn benodol mewn perthynas â'r M4 neu'n fwy cyffredinol.

Fodd bynnag, fel y cynghorwyd i chi yn fy llythyr ar 26 Chwefror 2015, mae tîm archwilio ariannol Llywodraeth Cymru wedi ymchwilio i'r mater hwn o ran cyfrifon Llywodraeth Cymru, ac rwyf bellach yn gallu ymateb i chi gyda'u canfyddiadau.

Yn gyntaf, hoffwn gadarnhau:

- Ym 1995, cadarnhaodd y Swyddfa Gymreig fel yr oedd ar y pryd y llwybr a ffafriwyd ar y pryd ar gyfer y ffordd liniaru a chyflwynodd hysbysiad statudol (o'r enw 'TR111'). Mae'r hysbysiad statudol yn cyflwyno rheolau malltod statudol.
- Mae'r hysbysiad statudol yn parhau mewn bodolaeth er, fel rwyf yn sicr y byddwch yn gwybod, ers 1995 mae agweddau ar y ffordd wedi cael ystyriaeth bellach ac wedi bod yn destun ymgynghoriad cyhoeddus.

Dyddiad: Ein Cyf: Tudalen: 26 Mawrth 2015 HVT/2300/fgb 2 o 3

Yn fwy diweddar, mae opsiynau Llywodraeth Cymru wedi cynnwys llwybrau a ddosbarthwyd fel y llwybrau 'du', 'coch' a 'phorffor'. Ar ôl ymgynghoriad cyhoeddus rhwng 23 Medi 2013 ac 16 Rhagfyr 2013 ar y llwybrau hyn, ar 16 Gorffennaf 2014 cyhoeddodd Llywodraeth Cymru y llwybr du fel yr opsiwn a ffefrir. Ystyriodd yr adolygiad archwilio ariannol unrhyw gaffaeliadau sydd wedi'u lleoli ar hyd y tri llwybr.

Gallaf gadarnhau fy nealltwriaeth o'r canlynol:

- Rhwng mis Hydref 1980 a mis Mawrth 2013 gwnaeth Llywodraeth Cymru (neu gyrff rhagflaenol) gaffael 22 o gaffaeliadau, ac mae manylion am y rhain wedi'u hatodi i'r llythyr hwn. Cafodd y rhan fwyaf o'r eiddo hwn ei gaffael cyn datganoli a chafodd rhywfaint ei gaffael cyn hysbysiad statudol 1995. Felly cafodd eiddo o'r fath ei etifeddu gan Lywodraeth Cymru oddi wrth gyrff rhagflaenol.
- Byddwch yn nodi o'r atodiad bod y 22 o gaffaeliadau hyn werth tua £24 miliwn. Byddwch hefyd yn nodi bod saith o'r 22 o eiddo wedi eu gwerthu am gyfanswm pris gwerthu o tua £2 filiwm ac elw cyfunol (yn erbyn y pris prynu a dalwyd) o tua £83,000. Felly mae Llywodraeth Cymru ar hyn o bryd yn berchen ar 15 o'r 22 o gaffaeliadau.
- Mae Llywodraeth Cymru yn y broses o gwblhau caffael dau eiddo domestig ar hyd y llwybr, ac mae ei swyddogion yn disgwyl cwblhau hyn cyn bo hir. Nid yw'r eiddo hyn wedi eu cynnwys yn yr eiddo yn yr atodiad am nad ydynt wedi eu caffael eto.
- O ran cost gyffredinol y ffordd liniaru, mae Cynllun Buddsoddi yn Seilwaith Cymru [Diweddariad o Lif Prosiectau Arfaethedig Rhagfyr 2014] yn nodi bod cyfanswm o £1 biliwn o fuddsoddiad wedi'i gynllunio.

Gan droi yn fyr at y broses o wneud cais ar gyfer malltod, fy nealltwriaeth i yw bod, ar gam ystyried pa un ai i dderbyn cais am bryniad malltod [* gweler y ddolen isod]:

Mae Llywodraeth Cymru yn cyfarwyddo Asiantaeth y Swyddfa Brisio (VOA) i
ystyried effaith prisio cynllun ffordd ar yr eiddo unigol, er mwyn penderfynu ar y
ganran ddibrisio ac i roi sylwadau ar a yw'r eiddo wedi'i farchnata am werth teg.
Mae'r broses yn ymarfer prisio 'pen desg' a gynhelir gan y VOA ar y cam hwnnw.

*https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/402894/Your_property_and_blight__4_.pdf

Dyddiad: Ein Cyf: Tudalen: 26 Mawrth 2015 HVT/2300/fgb 3 o 3

 Os yw'r cais am falltod yn cael ei dderbyn, bydd Llywodraeth Cymru yn cyfarwyddo'r VOA i negodi ag asiant y gwerthwr i gael gwerth teg am yr eiddo ar y farchnad agored (yn seiliedig ar 'fyd dim cynllun'). Mae'r broses hon yn ystyried canlyniadau archwiliad mewnol ac arolwg adeiladau.

Gobeithio y bydd yr ateb hwn yn ddefnyddiol ichi. Nid wyf wedi gofyn i staff Swyddfa Archwilio Cymru gynnal unrhyw waith archwilio pellach ar y ffordd liniaru, y tu hwnt i'r gwaith archwilio maent yn bwriadu ei gynnal fel rhan o archwilio Cyfrif Adnoddau Cyfunol Llywodraeth Cymru 2014 15

Yn gywir

HUW VAUGHAN THOMAS
ARCHWILYDD CYFFREDINOL CYMRU

Amg: Atodiad: Eiddo Ffordd Liniaru'r M4

APPENDIX: M4 RELIEF ROAD - PROPERTIES					
Description of property	Price paid/ Valuation (1) £	Date of acquisition (if known)	Reason for acquisition/inherited (3)	Sale price	Surplus/ (deficit) on sale (4) £
Longhouse Farm, Coedkernew	720,000	13/11/2006	Re TR111	-	-
Land at the Stud Farm	315,000		Re TR111	450,000	135,000
Undy House, Undy, Magor	660,000		Re TR111	-	, -
Woodland House, Magor	1,107,000		Re TR111	-	-
Old Cottage, Knollbury, Magor	130,000	31/03/1995	Re TR111	-	-
Horseshoe Cottage, Knollbury, Magor	132,500	16/01/1998	Re TR111	-	-
Barecroft House, Barecroft Common, Magor	158,500		Re TR111	-	-
Cae-Glas and the Annex, Nash Road, Newport	300,000	20/12/2006	Re TR111	-	-
Greenfield House, Nash Road, Newport	300,000	23/03/2007	Re TR111	-	-
Berry Hill Farm	1,050,000 (1)	29/11/1996	Inherited	-	-
Wentloog, Newport	30,000 (1)	27/03/1997	Inherited	-	-
Queensway Meadows (including Tatton Farm), Newport	2,170,000 (1)	13-Oct-1980, 5-Jan-1981, 31-Mar- 1981, 5-Jan-1982, 31-Mar-1994 & 31-Mar-2000	Inherited	-	-
Site at Marshfield	6,250	27/03/1997	Inherited	-	-
Former LG site, includes Hynix & P&T2	13,000,000 (1)	30/09/2004	Other	-	-
Land south of the former LG site	4,100,000 (1)	Unknown (2)	Other	-	-
Lower Lakes Farm, Nash	170,000	31/01/1995	Re TR111	135,000	-35,000
Pye Corner House, Nash	120,000	17/04/1996	Re TR111	178,000	58,000
Ysgwbor Newydd, Coedkernew	220,000	05/09/1996	Re TR111	361,000	141,000
Moorbarn House, Nash	192,500	16/12/1996	Re TR111	167,000	-25,500
The Maerdy, Coedkernew	680,000	23/04/2003	Re TR111	605,000	-75,000
Rose Cottage, Undy	360,000	28/05/2010	Re TR111	244,735	-115,265
Land at Traston Road	500,000	28/03/2013	Other	-	-
Total	24,173,000			2,140,735	83,235

Footnotes:

- 1 The domestic dwellings acquired are disclosed at the price paid. The other properties acquired, including those inherited from predecessor bodies, are set out at their current valuation; information regarding the price paid was not available at the time of the audit review.
- 2 Confirmation is still being sought from the Welsh Government regarding the date of acquisition of the former LG site and associated properties.
- 3 There are three reasons for acquisition:
 - Re TR111 an application received from seller for blight/ discretionary purchase relating to previous M4 Relief Road;
 - Inherited property inherited from predecessor body; and
 - Other property which Welsh Government has confirmed was acquired for economic development purposes.
- 4 Surplus / deficit against the purchase price.

Y Pwyllgor Cyfrifon Cyhoeddus / Public Accounts Committee PAC(4)-10-15 PTN4

Eitem 2.4



Darren Millar AM
Chair of the Public Accounts Committee
National Assembly for Wales
Cardiff Bay
CF99 1NA

26th March 2015

Public Accounts Committee – Grants Management Annual Report – Action Points from Meeting 10 March 2015

I am grateful to the Public Accounts Committee for its continued interest in our Annual Report on Grants Management and the improvements that have been implemented. At the PAC meeting on Tuesday 10 March, I agreed to follow up on a number of points that were raised and these are set out below.

- 1. Potential losses that are outstanding as a result of organisations that are in liquidation (Annex A);
- 2. The number of complaints from the third sector about the way grants have been administered and the occasions where three months' notice in advance of the termination of a contract was not given, including the number of cases in the sample audit and the levels of non-compliance within that sample (Annex B);
- The 35 grants ended in 2013/14 (Annex C);
- 4. Whether Local Authorities are responding individually to the grant training that has been put in place (Annex D); and
- 5. The £22 million of hypothecated grant funding to the NHS (Annex E).

Please let me know if you need further clarification on these or any other points raised.

Annex A - Potential losses that are outstanding as a result of organisations that are in liquidation

As at March 2015, the total value of potential losses logged with liquidators and/or administrators which are yet to be settled is approximately £15 million. The potential losses relates to a total of 78 organisations; of which 39 are associated with claims of less than £50,000. These potential losses cover a five year period from August 2009 to March 2015. The time between logging a claim with an administrator and the loss being settled or being written off can be significant, often owing to the complexity of the organisation being closed. The final position for actual losses in 2014/15 will be published in the Welsh Government's Annual Accounts. For the 2013/14 financial year £1.6m was reported (claims abandoned).

A large proportion of the potential losses are private sector grants which have to comply with European State Aid rules. Under the General Block Exemption funding for regional aid, the Welsh Government has to ensure that grant recipients retain funded assets for up to five years after the last payment has been made. If a business fails then, under these State Aid rules, the Welsh Government has to try to claw back the grant. Potential losses can be identified and claimed against an organisation even after a project has been successfully delivered and the Welsh Government is no longer funding the organisation.

Annex B - The number of complaints from the Third Sector about the way grants have been administered and the occasions where three months' notice in advance of the termination of a contract was not given, including the number of cases in the sample audit and the levels of non-compliance within that sample

There were no formal complaints to the Funding and Compliance Committee of the Third Sector Partnership Council during the 2013/14 financial year. In line with the publication of the new Third Sector Scheme and Code of Practice for Funding the Third Sector in January 2014, a more proactive stance was taken to assess the impact of the Code on funding practices within the Welsh Government.

The Welsh Government's Third Sector Unit has worked in close partnership with the Grants Centre of Excellence and grant managers to consider the impact of the new Code and its Principles in respect of funding awards for 2014/15. The main aim was to consider the impact of Principle IV of the Code (Timely Decisions) and whether any apparent non-compliance was reasonable and exceptional. This included consideration of Principle III (early and constructive dialogue).

All Welsh Government grant managers were contacted at least twice in Autumn 2014 to draw their attention to the Code of Practice and, in particular, to ensure they were aware of the need to confirm arrangements for 2015/16 prior to January 2015. They were asked to report any issues or concerns relating to the Code of Practice and subsequently to confirm that the arrangements for which they were responsible were compliant with the Code.

The financial year 2014/15 was the first year in which this more proactive approach has been taken. This targeted monitoring activity was supplemented with general promotion of the Code of Practice, including notices on the Welsh Government Intranet, and an ongoing programme of training for officials working with Third Sector organisations which highlights the Code of Practice and its Principles.

As part of the compliance exercise all Deputy Directors within the Welsh Government, Working Group members (1 representative from each Department) and all grant managers were emailed requesting confirmation of compliance of any grant schemes for which they are responsible. In total the compliance exercise was sent to more than 370 officials. In addition to the email communication an article was also published on the Welsh Government's internal intranet site.

Six grant schemes were identified where Principle IV had not been successfully applied. In all these instances communication (Principle III) with the grant recipients was ongoing. There were no formal complaints in respect of any of these instances.

Annex C - The 35 grants ended in 2013/14

Within the Annual Report on Grants Management, the number of grant programmes reported for 2012/13 is 435 and for 2013/14 is 400. The number of active grant schemes at any one time can vary as schemes end or new ones begun. The difference between the 2012/13 and 2013/14 figures are the net number of schemes as determined at the end of each financial year. Therefore, the number of grant schemes that were closed, combined with other grants or transferred into unhypothecated grants such as RSG for 2012/13 is 79. Meanwhile 44 new schemes were introduced in 2013/14 which offsets against some of the grants closed.

The table below details the grants closed in 2012/13 and the new grants opened in 2013/14, the difference being a net decrease of grants of 35.

Grants Scheme	es Ended 2012/13	New Grant Schemes 2013/14
Intra Wales Air Service PSO	Pedagogy Champions	Comm Transport Ass'ion Core Funding
Local Transport Service	PHIP	Blaenau Gwent EFFECT Project
Rogerstone to Newport Express Bus	Skills Competitions Wales 2012	Prince's Trust Enterprise Programme
E-Business Convergence Element 2	Broadcasting/Community Council Web	CSR Small Business Seed Funding
Technium EU Grants	Council Tax Reduction Scheme	Flood Fund Grant Scheme to LAs
City Strategy Funding for HOVP	Fred Keenor Statue Fund	Partnership for Growth Man Fund
Section 10 Property Grants	Special Summer Olympics Wales	RBF Tourism
Regeneration Investment Grant	Countryside Council Grant in Aid	AM&M Small Growth Fund
Property Development Grant	Enhancing Recycling	Highway Improvement Grant St Athan
Section 10 Property Grants	Forestry Commission for Wales GIA	Centrally Controlled RBF
Town Improvement Grants	Grants for LA Projects	Wales Renewable Energy Producers
Urban Investment Grant	LEQ Improvement Projects	SCORE Cymru
Incubation Support Scheme	Pontbren Research	No Cold Calling Zones
Community Learning Adults	Regional Access Capital Fund	Discretionary Assistance Fund
Further Education	Sustainable Dev Fund - AONBs (CCW)	Discretionary Housing Payments
Sixth Form Funding to LEAs	Waste - SCIF	Learning in Digital Wales Grant
Work Based Learning	Autism Strategy	Promoting PDG Best Practice
Drug Intervention Programme	Excess Treatment Costs	Policy Observatory
FRS Organisational Development	Health Research & Development Proj	EY Childcare& Play Workforce Survey
Citizens Advice Cyrmu Adviceline	Health Training Dissemination	Numeracy Employer Engagement
Criminal Records Unit	Mental Health Services	Mentor&Network sup for headteachers
Russell Commission	MHS LA Resettlement	Welsh Lang Technology&Digital Media
Save the Children Pilot	MH Supporting People Disabilities	LSA For Midwives Funding
Volunteering in Wales	Play Sufficiency Assessments	Regional Collaboration FUnd
Welsh Social Enterprise Coalition	Social Service Improvement Agency	Scrutiny Development Fund
Mortgage Rescue Scheme	Health Challenge Wales Marketing	WS AD Centre of Excellence
Social Housing BME Activities	Health Protection Agency	WS Constructing Excellence Wales
Supporting People Grant	National Biological Standards Board	PAPBRO
Advisory Centre for Education	Sunbed Regulations Grant	Maximising ECO
Appetite for Life Grant-WGLA	Walking the WAy to Health	WS EcoDesign
Bangor Incredible Years Cymru	Making the Connections Dev Fund	Local Environmantal Quality
Primary School Free Breakfast	Public Services Reform	Welsh Fishermans Association
Jamie Baulch Academy Programme	Hay EU Project	WPPO Project Pre-Payment Contributi
NACE	Natural Resources Wales Fisheries	WPPO Procurement Support AD
Parenting Grants	Save the Children Fund - ELRHA	WPPO Procurement Support Residual
School Counselling		First Steps Package
SPECIAL EDUCATION NEEDS SPECIAL SCH		National Adoption Service Funding
TRANSITION KEY WORKING-ESF FUNDING		Supporting Substainable Social Svs
Mergers and Collaboration Fund		Support for Thalidomide Survivors
Higher Level Appren. Framework Pro		Let's Walk Cymru
Colleges Wales EU LLp Co-ordination		Rhyl Fit for Work
Skills Development		PONT
Heads of the Valley		Size of Wales
Youth Work Training Grant		Wales for Africa Health Links

Annex D - Whether local authorities are responding individually to the grant training that has been put in place

A range of training has been provided to Local Authorities relating to grants management by Wales Audit Office (WAO), the Welsh Government and the Chartered Institute of Public Finance and Accountancy (CIPFA).

The WAO and the Welsh Government collaborated to provide 5 sessions across Wales focussed on the Welsh Government's expectations of Local Authorities in receipt of grant funding. Approximately 200 staff attended with all Local Authorities represented.

The Welsh Local Government Association funded CIPFA to provide 6 training courses across Wales on Good Practice in Grant Funding. The grants courses were aimed at staff responsible for developing or managing grant-funding programmes that involve distribution of funds to external organisations, with a particular focus on discretionary grants. CIPFA reported that approximately 80 staff attended the courses representing 14 Local Authorities. However, there is a potential issue as to whether the central registration system used by CIPFA captured all those who attended as numbers on the day were higher than expected. More courses on associated topics such as fraud are planned for the future.

All the training provided was well received and the feedback from sessions has been positive.

Annex E - The £22 million of hypothecated grant funding to the NHS

The vast majority of funding to the NHS is through unhypothecated grant in aid, which includes elements of funding which are ring fenced for specific priorities. The specific hypothecated grant funding to the NHS totalled £22m in 2013/14 and is detailed below:

Scheme Name	Description	£m
	National Institute for Social Care and	
	Heath Research Funding grants to NHS	
	organisations for research and	
Provider support	development activity.	17.204
	Department for Local Government and	
Table axit And Heat sequestion become	Communities funding to support the	7.4.7
NHS Wales Shared Services	training of health visitors as part of the	
Partnership	Flying Start Programme.	2.260
n monové ubuwachou nouvo ma a	Grant funding to Hywel Dda University	
uos men rengas esem yan aya ay ay	Health Board relates to the Mid & West	
injuris to a reconsig ear	Consortium for the Integrated Family	
	Support Service (IFSS). This programme	
man account in the state of the	supports families where parental	
	substance misuse results in there being	
Children First Development Grant	concerns for the welfare of the children.	0.850
	Department for Economy Science and	
	Transport Innovation grants to LHBs in	
	Wales for small business research and	
Core Funding Innovation Grant	digital innovation	0.620
Other schemes	Schemes individually less than £0.5m	0.863
	Total	21.797

It should be noted that the Welsh Government continues to improve the categorisation of grant funding, which includes identifying hypothecated funding. Therefore, following the implementation of these improvements these figures may change.



Y Pwyllgor Cyfrifon Cyhoeddus / Public Accounts Committee PAC(4)-10-15 PTN5 giving



RSPB Cymru

Darren Miller AM Chair of the Public Accounts Committee Public Accounts Committee National Assembly for Wales Cardiff Bay **CF99 1NA**

Dear Darren,

RSPB Cymru would like to congratulate the Committee on its inquiry into Glastir. We believe that the recommendations, if fully implemented, will make a significant contribution towards improving the effectiveness of the scheme in securing greater change in management at participating farms, tackling poor practice and securing better value for money for taxpayers.

Welsh Government maintains that Glastir is its main tool for achieving environmental enhancements in the wider countryside, essential if Wales is to meet its targets for water, climate change and halting the loss of nature. As such we welcome the recommendation that Welsh Government should ensure participation in Glastir Advanced provides genuine improvement in agri-environmental practices and enhancements of the natural environment, and does not merely reinforce existing practice.

We also welcome the recommendation that Welsh Government should report back to the Committee by autumn 2015 on the challenging, but realistic, targets it has set for the uptake of Glastir, including the budgets to which the targets are aligned.

As Glastir is Welsh Government's main means of achieving environmental restoration and protection within the farmed landscape we ask that the Committee extends its consideration of targets beyond scheme uptake and to request that Welsh Government provides details on the extent of change that Glastir is expected to achieve e.g. how much will the scheme contribute to the delivery of Water Framework Directive targets and halting the declines of farmland wildlife?

This approach would be in line with recommendations in the Auditor General for Wales report on Glastir (September 2014) which stated that:

"The Welsh Government should review its targets for Glastir to ensure an adequate evidence base to support each target, and to ensure that the targets are challenging yet achievable, affordable and reflect the scale of change the Welsh Government is expecting the scheme to deliver."

Pencadlys Cymru Ty Sutherland Pont y Castell Heol Ddwyreiniol y Bont-faen Caerdydd CF11 9AB

Wales Headquarters Sutherland House Castlebridge Cowbridge Road East Cardiff CF11 9AB

Ffon/tel 029 2035 3000 Ffacs/fax 029 2035 3017

rspb.org.uk



Mae'r RSPB yn aelod o BirdLife International, partoeraeth o gyff cadwraeth sy'n gweithio i sicrhau cartrel i fyd natur o amgylch y byd. The RSPB is a member of BirdLife International, a partnership of conservation organisations working to give nature a home around the world. The EU's recent response to the Welsh Government's submission of the 2014-2020 Welsh Rural Development Plan¹ also highlights the need for Welsh Government to quantify the scale of environmental improvement, including benefits for nature that the RDP will make. Observations from Europe include:

"It should be clarified to what extent the RDP will help fulfil the obligations and goals of Natura 2000", and

"In relation to the EU biodiversity strategy, Wales has targets and outcomes to which the RDP can contribute. There is an opportunity to include elements for the promotion of biodiversity in the Forestry Management Plans (FMPs), and accordingly bring about a measurable improvement in the conservation status of species and habitats that depend on or are affected by forestry, in the provision of related ecosystem services. The Welsh authorities are invited to provide more detail on how the FMPs will contribute to the targets of the biodiversity strategy".

Finally, I would like to thank the Committee for the opportunity to participate in the inquiry and to offer any further assistance that RSPB Cymru can provide in this matter.

Yours sincerely

Arfon Williams

Countryside Manager RSPB Cymru

Observations on the Rural Development Programme 2014-2020 "UK Wales – Rural Development Programme" CCI:2014UK06RDRP004



01/03



Darren Millar AC Cadeirydd Y Pwyllgor Cyfrifon Cyhoeddus Cynulliad Cenedlaethol Cymru Caerdydd **CF99 1NA**

23/03/2015

Annwyl Drivilly.

Craffu ar Gyfrifon ar gyfer 2013-14

Diolch am eich llythyr dyddiedig 20/03/2015 ynghyd a'ch gwahoddiad i ymateb i'r argymhellion yn yr adroddiad sy'n berthnasol i Gomisiynydd y Gymraeg. Derbyniwyd yr adroddiad dan embargo, y diwrnod cyn ei gyhoeddi, ar 06/03/2015.

Yn gyntaf hoffwn godi eich sylw ar gamgymeriad ffeithiol yn yr adroddiad ar dudalen 9 paragraff 10; lle nodir bod gan Gomisiynydd y Gymraeg gyllideb o £4.3m. Yn y paragraff cyntaf o'r cyfrifon "Crynodeb ariannol, cymdeithasol ac amgylcheddol 2013-14" datgelir mai £4.1m oedd y cyllid a ddyrannwyd gan Weinidogion Cymru ar gyfer y flwyddyn ariannol 2013-14. Roedd y gwariant ar gyfer y flwyddyn hon yn £4.3m fel y nodir yn y Datganiad Gwariant Net Cynhwysfawr.

Er mwyn osgoi camgymeriadau tebyg yn y dyfodol a fyddai'n bosib dosbarthu fersiwn drafft o'r adroddiad er mwyn gwirio a chywiro unrhyw faterion ffeithiol, cyn cyhoeddi'r adroddiad?

Comisiynydd y Gymraeg Siambrau'r Farchnad 5-7 Heol Eglwys Fair Caerdydd CF10 1AT

0845 6033 221 post@comisiynyddygymraeg.org Croesewir gohebiaeth yn y Gymraeg a'r Saesneg Welsh Language Commissioner Market Chambers 5-7 St Mary Street Cardiff CF10 1AT

0845 6033 221 post@welshlanguagecommissioner.org Correspondence welcomed in Welsh and English

Tudalen y pecyn 20 welshlanguagecommissioner.org



I ymateb i'r argymhellion yn yr adroddiad, mae pedwar ohonynt yn berthnasol i Gomisiynydd y Gymraeg.

Argymhelliad 3: gweithio'n effeithlon a chydweithredu

Cynhelir cyfarfodydd rheolaidd rhwng y Comisiynwyr i drafod materion perthnasol. Hefyd mae fy swyddogion yn mynychu cyfarfodydd chwarterol o grŵp y "Cyfarwyddwyr Cyllid ac Adnoddau CNLC", a'r is-grwpiau Cyllid, Adnoddau Dynol a Thechnoleg Gwybodaeth. Mae'r fforymau hyn yn ddefnyddiol rannu gwybodaeth, arfer da a chydweithredu. Yn ogystal â chyfarfodydd ffurfiol mae'r swyddogion yn defnyddio cysylltiadau yn y rhwydweithiau hyn i hwyluso cydweithredu a rhannu gwybodaeth a syniadau.

Argymhelliad 5: cyfrifoldebau sydd wedi eu dirprwyo

Yn unol ag adrannau 12 a 13 Mesur y Gymraeg (Cymru) 2011, penodwyd dirprwy Gomisiynydd. Mae'r dirprwy Gomisiynydd yn gweithredu swyddogaethau'r Comisiynydd yn ystod cyfnod gwyliau, salwch neu unrhyw adeg arall ar gais y Comisiynydd, fel y nodir yn natganiad llywodraethiant Adroddiad Blynyddol 2013-14.

Hefyd nodir yn yr Adroddiad Blynyddol bod y Tîm Rheoli, sy'n "cael ei gadeirio gan y Comisiynydd ac yn cynnwys yr holl gyfarwyddwyr, yn rheoli holl swyddogaethau a gweithgareddau'r Comisiynydd. Y Tîm Rheoli sy'n gyfrifol am arwain, cytuno a chyflawni gweledigaeth strategol y Comisiynydd, polisïau a gwasanaethau i'r cyhoedd a rhanddeiliaid eraill. Mae cylch gorchwyl y Tîm Rheoli wedi ei gyhoeddi ar wefan y Comisiynydd."

Argymhelliad 8: lefel a defnydd y gronfa wrth gefn

Cafod datganiad ynglŷn â lefel y gronfa wrth gefn, defnydd o'r gronfa a sut y daethpwyd i'r casgliad hwn ei nodi yn Adroddiad Blynyddol 2013-14 ac yn yr Amcangyfrif ar gyfer 2015-16. Rwyf wedi derbyn a gweithredu'r argymhelliad yn barod, a bydd y drefn yma yn parhau.



Argymhelliad 9: cyflwyno gwybodaeth sy'n hawdd i'w ddeall

Rwyf yn ymwybodol o adroddiad Prif Ysgrifennydd y Trysorlys "Simplifying and streamlining statutory annual report and accounts" a gyhoeddwyd ym mis Gorffennaf 2014, i'w fabwysiadu ar gyfer adroddiadau blynyddol a chyfrifon 2015-16. Fel y nodir yng nghrynodeb gweithredol yr adroddiad y nod yw "cwrdd ag anghenion y defnyddwyr yn well" drwy "integreiddio'r tair elfen o berfformiad, atebolrwydd a'r datganiadau ariannol".

Mae fy swyddogion wedi bod yn ystyried goblygiadau'r adroddiad, wedi cynnal cyfarfodydd gyda'r tîm o Swyddfa Archwilio Cymru, rhannu syniadau gyda Chomisiynwyr eraill, gan ddod i gasgliadau ynglŷn â sut bydd yr Adroddiad Blynyddol yn cael ei newid a'i ddiwygio i ymateb i ofynion yr adroddiad. Y bwriad yw mabwysiadu'r argymhellion ar gyfer y flwyddyn ariannol 2014-15, sef blwyddyn yn gynnar, a datblygu hyn yn bellach ar gyfer 2015-16.

Yr eiddoch yn gywir,

Meri Huws

Comisiynydd y Gymraeg

Copi:

Michael Kay

Clerc

Yn rhinwedd paragraff(au) ix o Reol Se	fydlog 17.42
	Mae cyfyngiadau ar y ddogfen hon



Cyfarwyddwr Cyffredinol • Director General

Yr Adran Addysg a Sgiliau Department for Education and Skills

13 April 2015



Ffôn • Tel 02920 825381

owen.evans3@wales.gsi.gov.uk Gwefan • website: www.wales.gov.uk

Mr Darren Millar AM Chair Public Accounts Committee National Assembly for Wales

Dear Darren,

In response to your letter dated 16 March 2015 please see below further information on the implementation of the Welsh Government's commitments/actions following the publication of the Public Accounts Committee report *Covering Teachers' Absence*.

I would like to reiterate that the quality of supply teachers and how they are effectively utilised in supporting the education of our young people is important to the department. As such, we have set stretching but realistic targets to address the Committee's concerns and recommendations that align with our reform programme under Qualified for Life, including: the New Deal; Professor Donaldson's recommendations on Curriculum and Assessment Arrangements in *Successful Futures*; and Professor Furlong's report on the Future of Initial Teacher Education and Training in Wales – *Teaching Tomorrow's Teachers*.

In raising standards in education in Wales it is vital that our expectations for improvement extend to the entire teaching workforce. We will expect those who provide cover to be able to deliver against our priorities and ambitions for our young children and to be able to access development opportunities. There is a responsibility on the part of the employer and the employee themselves to ensure that they keep up to speed with good classroom practice.

Recommendation 1

The Committee recommends that the Welsh Government captures and disseminates relevant and reliable data on teachers' absence from the classroom to enable a more robust monitoring of occurrences of, and the reasons for, absence.

The responsibility for monitoring and evaluating the reasons for absence, and associated costs, rests with the schools and employers.

The Welsh Government does, however, collect and publish data at an all Wales level on teacher absence annually and from June 2016, to help enable any potential issues or trends to be identified, we will publish this data at local authority level. This data will be available to form part of the people management monitoring, reviewing and challenge process within local authorities and consortia.

The National Model for Regional Working – Revitalising People Management in Schools published in April 2015 provides a people management framework for the delivery of specialist HR functions. This document builds on the requirements set out in the National Model for Regional Working (Guidance document 126/2014) and underlines the responsibilities on schools, local authorities and consortia to collect, analyse and report on data to improve school performance.

To further support this and as recommended by the Committee, guidance will be published (*Effective Management of School Workforce Attendance*) in July 2015 for September 2015 implementation (see recommendation 7 for detailed timescales for delivery). The guidance will set out the responsibilities of local authorities and consortia in relation to school data collection, dissemination and analysis as well as the responsibilities for head teachers and governors in providing data and responding to issues.

Additionally from September 2015 all schools are legally required to have a School Development Plan (SDP)¹ in place. The Guidance on School Development Plans (Guidance document 155/2014) refers to the importance of performance and contextual data to inform the plan and to set targets for the school. School workforce absence information is an example of the 'quantitative data' to be utilised for schools to identify and address their strengths and needs. The guidance also refers to schools accessing benchmarking data so that they can compare themselves against both the best performing schools and those within their family of schools. This will be reiterated in the guidance document *Effective Management of School Workforce Attendance*. The SDP will provide a focus for engagement within schools and challenge advisers will advise and support schools in identifying and implementing the actions necessary to bring about improvements on a range of data, including teacher absence data.

Welsh Government will regularly review this data with the HR Directors Network and the WLGA.

Target date: Stakeholder engagement underway; guidance to be published in July 2015 and implemented in schools in September 2015.

Recommendation 2

The Committee recommends that the Welsh Government conducts an evaluation of the effectiveness of training delivery and reports back to the Committee by January 2015. This evaluation should include the impact of different forms of training delivery on teacher absences from the classroom.

A review of training and professional learning instigated by the Welsh Government during the period January to July 2014 has been carried out (a copy of the report was provided in our correspondence dated 23 February 2015). In addition, an analysis of the evaluation forms collated at these training events show that the majority have been rated good or excellent.

Guidance on the best practice approaches that should be considered when organising training events for teachers will be included in the *Effective Management of School Workforce Attendance* document to be published for all key stakeholders in July 2015 (being developed as part of recommendation 7). This will include ensuring the Welsh Government and its partners considers the range of delivery options when providing learning opportunities to the school workforce to ensure that the impact of teacher absence from the classroom forms part of the decision making process.

On the 18th March 2014 the Minister for Education Skills announced a 'New Deal for the Education Workforce' which offers all education practitioners, including supply teachers, in Wales an entitlement to access world class professional learning opportunities to develop their practice through their career. Underpinning *New Deal* is embedding professional learning activities within schools but also providing access to learning opportunities through online professional learning materials and resources. This provides a more flexible and effective approach for all teachers to develop and will contribute to improving teacher standards whilst reducing teacher absence from the classroom for training purposes.

Target date: Initial analysis complete; guidance to be published in July 2015 and implemented in schools in September 2015.

Recommendation 3

The Committee recommends that the Welsh Government amend regulations to make it a requirement for at least one member of each governing body to be designated to lead on HR matters and that such members are suitably trained to fulfil this role.

This recommendation was rejected in the Welsh Government's response to the Committee (June 2014) as the regulations (The Government of Maintained Schools (Wales) Regulations 2005) specify that an individual governor cannot be required to be a designated lead for a specific issue.

Additionally, as the Minister explained in his follow up response (August 2014), governors are volunteers and HR and staffing matters are a significant responsibility, often of a statutory nature and as such are normally delegated to committees rather than an individual governor. Given the complexity often involved in HR and staffing matters a single governor, in our view, would be unlikely to want to be responsible for dealing with such sensitive matters as they would not have the confidence, knowledge and experience. There are also risks in attaching such responsibilities to a single person.

However, there is already existing provision within the regulations for governing bodies to delegate functions to a committee or to decide by choice to delegate certain functions to an individual.

Target date: Not applicable.

Recommendation 4

The Committee recommends that the Welsh Government reviews the training (eg: through the National Professional Qualification for Headship/ first year mentoring) provided to head teachers to ensure that there is a greater emphasis on managing classroom absences. This focus on managing absence should also be incorporated into the Continuing Professional Development for head teachers.

It may be helpful to note that the National Professional Qualification for Headship (NPQH), which is provided as an example in the Committee's recommendation, is not a training course – it is an assessment process to judge whether or not a practitioner is able to demonstrate that they meet the Leadership Standards in full. It is therefore the Leadership Standards that form the basis of the assessment and I can confirm they already include standards related to managing the school, which include managing staffing issues.

However this is an area where further policy development is underway. The professional standards frameworks for education practitioners in schools and further education institutions are currently being reviewed to be findings of a number of independent

reports commissioned by the Welsh Government, including the Donaldson Report and the Furlong Review. A timetable for delivery is set out below:

Revised standards developed, supported by programme	March – August
of engagement with stakeholders	2015
Formal 12 week public consultation commences	September 2015
Revised standards published	January 2016
Schools and colleges build familiarity with new standards	February – August
	2016
Standards become mandatory for existing practitioners	September 2016
ITET Centres re-validate courses based on new	February 2016 –
standards	August 2017
New standards become mandatory for entrants to ITET	September 2017
courses	

These new standards will therefore influence training provision for all levels of teachers and managing school staffing will need to be effectively captured in the revised standards.

Target date: To be complete by September 2017 (as per above timetable)

Recommendation 5

The Committee recommends that the Welsh Government, in collaboration with local authorities, ensures that when HR services are procured by schools from local authorities, service level agreements are strengthened to ensure that head teachers and governors receive sufficient HR support as well as appropriate training and guidance, to enable HR matters related to supply staff to be managed appropriately.

The National Model for Regional Working – Revitalising People Management in Schools published in April 2015 provides a people management framework for the delivery of specialist HR functions. This document builds on the requirements set out in the National Model for Regional Working (Guidance document 126/2014). The document sets out the requirement for consortia business plans to detail how local authority HR support will be provided to schools. It also outlines the responsibilities of local authorities and consortia in delivering HR support and services. The document explicitly references the requirement for local authorities to deliver HR support and advisory services to schools under a Service Level Agreement. The guidance sets out the requirement for schools, and governing bodies, to take part in training and development programmes to assist them to meet their people management responsibilities.

Business plans in relation to HR provision for schools will be monitored through the annual Ministerial review and challenge events with each consortium. Where HR issues have an adverse effect on school improvement we will collectively analyse causes and identify suitable interventions.

Target date: First round of consortia review and challenge events autumn 2015

Recommendation 6

The Committee recommends that the Welsh Government:

- a) Outlines how it expects Estyn to inspect and report on cover arrangements
- b) Alters the guidance for Estyn inspections by September 2014 to explicitly require inspectors to examine cover arrangements
- c) Provides the Committee with clear evidence that this approach is working and any actions they intend to take to address and shortcomings in this approach by September 2015 Tudalen y pecyn 29

We request that an update on the details of the changes to guidance and early indications of how the revised approach is working be provided to the Committee by January 2015.

As outlined in the Minister's letter a proposal to conduct a thematic review into cover arrangements and how the guidance (in recommendation 7) was being adopted went forward for consideration by an evaluation panel in October 2014. A number of competitive bids were submitted and it was determined that the guidance would not have had time to bed in sufficiently for a review to be valuable on this timescale (2015/16). This is not, however, to say that we do not agree with the need to investigate the impact. It was concluded that to defer this thematic review by at least one year would provide opportunity for the new guidance to be fully developed and embedded (for a whole academic year) before the study takes place. It was further suggested that the study should have a focus and that it may specifically consider the effect of long term absence on primary schools.

As for altering the guidance for school inspections this would be a function for Estyn, an independent body, to undertake. However, their process of risk based school inspections would lead them to follow such lines of enquiry if their pre-inspection preparation identified this as an issue.

Target date: October 2015 for a thematic review bid to be considered for 2016/17

Recommendation 7

The Committee recommends that the Welsh Government publishes a timetable for disseminating guidance on the effective management of cover and a plan for evaluating this guidance. The Committee would expect an update on this work by January 2015

The draft guidance for effective management of workforce absence, which is being developed with local authority partners and school practitioners, has been discussed at the School Practitioners Panel and further discussions are due to take place with trade union partners and employers this month. The timetable for its development, consultation (informal) and publication is:

March 2015	Common and directions avaidance decomment
March 2015	Commenced drafting guidance document
March/April 2015	Key Stakeholder Consultation e.g.
	School Practitioners Panel (23/3 and 8/6)
	Union Partners (14/4)
	HR Directors Network (21/4)
	ADEW (date tbc)
June/July 2015	Document agreed and published
July 2015	Communication campaign to publicise new guidance
September 2015	Implemented in schools

The plan for evaluating the guidance has been set out above in recommendation 6. A thematic review to evaluate the guidance will be considered for the Estyn remit in 2016/17. If, however, absence is identified as an issue by Estyn within their pre inspection

preparation for a school they will, as stated above, follow up this issue in their inspection visit.

We will also work with the WLGA and the HR Directors' network and the ADEW HR Officers network to informally monitor its effectiveness on an ongoing basis.

Target date: Guidance published in July 2015, implemented in schools in September 2015 and evaluated in 2016/17.

Recommendation 8

The Committee recommends that the Welsh Government evaluates its policies such as the development of different forms of training and Continuing Professional Development that rely less on teachers being absent from the classroom and the demands of the regional consortia on schools, and considers the impact these have had on cover requirements. We request that the outcome of the evaluation be reported to the Committee by January 2015.

The Welsh Government accepts and supports the principle that teachers need to be present in the classroom more often, even when undertaking professional development. It cannot however, guarantee that all such development can be delivered in this way. The move towards a self improving system, which started with the refocussing of the Regional Consortia just over a year ago, advocates sharing best practice within the classroom and teachers learning and developing 'on the job' supported by each other. Additionally Estyn supports this process of peer to peer support, review and learning from each other and looks favourably upon this practice in its inspections.

Guidance on the best practice approaches that should be considered when organising training events for teachers will be included in the *Effective Management of School Workforce Attendance* document to be published for all key stakeholders in July 2015 (being developed as part of recommendation 7). This will include ensuring that the Welsh Government and its partners considers the range of delivery options when providing learning opportunities to the school workforce, to ensure that the impact of teacher absence from the classroom forms part of the decision making process.

As previously mentioned *New Deal* aims to embed professional learning activities within all schools, providing a more flexible and effective approach for all teachers to develop. It will contribute to improving teacher standards whilst reducing teacher absence from the classroom for training purposes.

Target date: Guidance to be published in July 2015, implemented in schools in September 2015.

Recommendation 9

The Committee recommends that the Welsh Government takes steps to ensure that school and local authority Continuing Professional Development be available to supply teachers, and ensures it develops an effective mechanism for communication these opportunities to supply teachers.

New regulations for School Development Plans, introduced in September 2014, specify that schools set out in their development plans how they intend to develop their staff including those temporarily placed at the school. These plans were voluntary for the first year but will be compulsory from September 2015.

The Effective Management of School Workforce Attendance document (recommendation 7) will set out the requirements on schools, local authorities and consortia to ensure that, where possible, their training sessions will involve supply teachers working in their school.

The guidance document will also include exemplar material on information to be provided to supply teachers working in a school, this will recommend providing information on *Dysg* and the *New Deal* to improve dissemination of information on training opportunities to supply teachers. Currently, we have been able to identify over 1,400 supply teachers who now as a result of our contact with them receive the Dysg newsletter. It includes a range of information regarding Welsh Government policies, training and development events and other relevant information for the education workforce and is distributed fortnightly.

We want to ensure that the Professional Learning Model which is being developed as part of the *New Deal* takes account of how all teachers, including supply teachers, can access the model and benefit from CPD in the same way.

Target date: Regulations introduced September 2014, compulsory from September 2015 with ongoing monitoring

Recommendation 10

The Committee recommends that the Welsh Government works with representatives from WLGA, Supply Agencies and schools in developing the specification for retendering of the Framework contract for school supply staff, to include a requirement for supply staff to have access to Continuing Professional Development and to determine arrangements to recover from the supply agencies any additional costs for Continuing Professional Development for supply staff.

The National Procurement Service recently retendered for the Framework contract for school supply staff. The specification included a requirement for bidders to provide an explanation on how they would ensure 'training and Continuous Professional Development is provided to their temporary workforce'. The successful supplier, New Directions, was announced on 8 April. Within their tender documentation New Directions outlined how they would ensure all temporary workers receive relevant training and CPD, and how they will monitor this. The successful tenderer provided specific evidence in their bid on training it provides for its members on safeguarding, classroom management and conflict and behaviour management, through the Team Teach programmes.

Target date: Tender process complete and the new contract will come in to effect from 1st August 2015.

Recommendation 11 and 12

11 - The Committee recommends that the Welsh government includes the costs and take up of the Masters in Educational Practice in its evaluation of the programmes 12 – We also recommend that an evaluation of the mentor element of the Masters in Education Practice programme is undertaken before the end of 2014 to address concerns that it may not be delivering value for money. The evaluation should include consideration of the utilisation of retired teachers as mentors and the impact of the extraction of experienced teachers from the classrooms to be engaged as mentors.

The discontinuation of the existing Masters in Educational Practice (MEP) means that undertaking the form of evaluation originally envisaged in recommendation 11 and 12 of your report is no longer appropriately pecyn 32

A new MEP is currently in development. Having taken into consideration a range of comments from the cohort of trainees on the initial programme and from senior practitioners, including those who were supporting the trainees, the new MEP will be available to a wider audience and over a less restrictive timescale. The final specification and model of delivery is being finalised and will be implemented in September 2016. The new MEP will be open to any practitioner who is registered with the Education Workforce Council

Target date: Not applicable.

Recommendation 13

The Committee recommends that the Welsh Government collects further information on the extent and cost of covering teachers' absence. We recommend that the Welsh Government publishes a timetable and plan for gathering this information and provides detail on how value for money will be monitored and evaluated.

In response to recommendations 1, 8 and 10 we have outlined activity that the Welsh Government will undertake to monitor when and why teachers are absent from the classroom. To fully monitor the cost and value for money of the use of supply teachers to cover teacher absence across all schools in Wales (approx. 1580) would be an onerous burden requiring significant resource. However, the Welsh Government is exploring proportionate mechanisms and processes to be able to evaluate and monitor value for money and to explore potential efficiencies with Regional Consortia and local authorities.

Target date; Collect and publish sickness absence data by local authority by June 2016

Recommendation 14

The Committee recommends that the Welsh Government's proposed guidance clearly addresses the identified safeguarding issues for temporary staff and that the Welsh Government develops an effective mechanism to check that the guidance is being followed. The Commission should be provided with an update on this by January 2015.

New statutory guidance on arrangements for keeping children safe in education, *Keeping learners safe*, was published in January 2015. This guidance sets out the requirements for the local authority and the governing body of a school to operate safe recruitment procedures and make sure that appropriate checks are carried out on new staff working with children.

The Welsh Government expects all local authorities and schools in Wales to comply with statutory arrangements, including those put in place through the Disclosure and Barring Service.

Effective Management of School Workforce Attendance (recommendation 7) will refer to Keeping Learners Safe and set out the safeguarding requirements for schools, local authorities and supply agencies, re-enforcing the messages to supply teachers. Schools will be advised to provide information to supply teachers before they enter the school which will include details on the schools safeguarding policy and individual contacts for these issues.

The Welsh Government will continue to support all education providers to ensure that they have effective systems in place to promote safe practice. Central monitoring arrangements covering individual aspects of the guidance would be prohibitive.

Tudalen y pecyn 33

Target date: Complete January 2015

I hope the above information provides the Committee with the clarification required and we again thank you for your consideration of this significant area of education.

Yours sincerely

Owen Evans



NMWTRA Supporting Information to Public Accounts Committee

A55 Road Works Coordination for Noise Fence Construction at Abergele, January - March 2015

Further to NMWTRA's attendance at the Public Accounts Committee Oral Evidence Session on 24th March 2015, the following timeline indicates the programming requirements and the Streetworks coordination process for delivery of the A55 west bound Noise Mitigation Project at Abergele. It must be noted that due to the nature of the A55, any traffic management will inevitably cause some levels of disruption, however NMWTRA and its contractors takes every practicable measure to minimise disruption as far as possible.

In summary, the key issues relating to the timing and coordination of the works are as follows:

- A Ministerial commitment was given to the Clwyd West AM to construct the noise fence during the 2014/15 financial year following representation from local residents regarding noise levels;
- Works at Foryd Road Bridge were initially due for completion by 27th October 2014 ahead of the planned construction of the noise fence;
- Funding was not made available to the Agent for construction of the noise fence until 11th December 2014;
- The noise fence construction was included within the quarterly Streetworks Coordination meeting held by Conwy County Borough Council on 3rd December 2014 with no adverse comments raised;
- Statutory periods for the implementation of the required Temporary Traffic Regulation Order, after funding was made available, dictated that the earliest start on site would be 4th January 2015 for preliminary site clearance works;
- Statutory processes under the New Roads & Street Works Act 1991 and Welsh Government (WG) embargo periods have been complied with by NMWTRA, WG and the local authorities;
- Construction works were instructed by WG for completion before 31st March;
- All works programming on the A55 including the noise fence project was necessarily agreed with Welsh Government given the relationship with the A55 Resilience projects.

In addition the following comments apply:

- 1. Foryd Road Bridge is approximately 4 miles away from the A55 noise fence works.
- 2. The closure of the Foryd Road Bridge and its approved diversion route did not involve the diversion of any traffic onto the A55 and therefore did not impact on A55 traffic flows.

April 2015	April 2015	Page 1 of 5
------------	------------	---------------------------

- 3. The implementation of a lane 1 westbound closure on the A55 to construct the Noise Fence did not impact on the works or associated diversion at Foryd Road Bridge. There was no impact on A55 eastbound traffic as both lanes remained open throughout the works.
- 4. The Foryd Road Bridge project was delayed and caused that scheme to be undertaken in the same time period as the A55 Noise Fence Construction.
- 5. NMWTRA/WG planned the construction of the Noise Fence taking into account the prevailing roadspace and funding constraints.
- 6. There was no constraint applied to the A55 noise reduction scheme by the County Streetworks Authorities.
- 7. Note that weekly roadworks bulletins are provided to WG.

A55 W/B at Abergele - Noise Fence Construction 2014/15 Timeline

Date	Timeline Action	Comment
22/04/2013	Ministerial Commitment to Clwyd West Assembly Member for construction of Noise Fences at Abergele	This representation and subsequent commitment arose due to numerous complaints from local residents about excessive noise levels.
19/11/2013	Further Ministerial response to Clwyd West AM following a request for an update on construction programme	Ministerial commitment to construct A55 westbound noise fence in 2014 "as soon as roadspace allows"
07/01/2014	NMWTRA Bid submitted for continued Noise Fence design and construction programme during 2014/15, in accordance with the Ministerial commitment.	NMWTRA bid included £450k for construction of Abergele W/B fence and £100k for A55 J27 E/B on slip noise fence in accordance with 2013 Ministerial commitments
01/04/2014	Initial WG allocation of £250k for Noise fences during 2014/15 financial year	Funding allocation from WG insufficient to meet estimated construction costs and Ministerial commitment.
03/06/2014	NMWTRA budget allocation reduced by WG (£3M Capital reduction)	Allocations reduced across all budget headings.
16/06/2014	WG/NMWTRA reduced noise fence budget allocation to £50k	With insufficient funding initially allocated to progress the project in line with Ministerial commitment and a requirement to reduce overall capital budget by £3M, the Noise Fence budget was reduced to £50k in order to continue with design only. Due to level of funding there is no WG commitment to construction phase at this time.
June - Aug.	Detailed design of Noise fence progressed.	-

Date	Timeline Action	Comment
18/07/2014	A55 Summer Embargo Starts	Night-time works permissible - Noise fence construction deemed to be
01/09/2014	A55 Summer Embargo ends	unsuitable for night time working due in part to proximity of properties and level of noise likely to be created during unsociable hours.
22/09/2014	WG indicate £250k allocation for Noise Fence construction	Still insufficient allocation to commit to a construction contract for the noise fence at Abergele in line with Ministerial commitment
03/10/2014	Tender Start Date for Foryd Bridge Works (Denbighshire CC Works)	Initial works period was programmed by DCC for 4/10/14 to 27/10/14
08/10/2014	Email from WG to NMWTRA instructing that construction of the W/B A55 Noise Fence at Abergele must be constructed during the 2014/15 Financial Year with instruction to prepare tender documentation and procure the works for a construction start in early January - WG emphasised the need to complete construction in the shortest achievable timescale to mitigate disruption.	NMWTRA instructed their Consultant to progress in accordance with this instruction and ensure completion of construction by 31st March 2015. Funding for construction phase not allocated at this stage but WG acknowledged budgetary requirement.
Oct. 2014	NMWTRA A55 Route Management programmed Noise Fence works for February / March due to other committed works on A55 (Conwy Tunnel Refurbishment and A55 Resilience Project) to minimise concurrent road works – Both of these other schemes were also Ministerial Commitments)	Works on A55 for Tunnel Refurbishment and Resilience projects significantly reduced road_space availability. At this stage no clash with DCC Foryd Road Bridge Scheme.
10/11/2014	Consultant issues construction programme options to identify least disruptive method of constructing the Noise Fence	Agreed 5 day working, 07:00 - 21:00 with Lane 1 closure west bound only. Traffic management removed each Friday by 14:00 and reinstated each following Sunday evening to avoid peak traffic flows.
13/11/2014	Temporary Traffic Order Notice (TON) issued following discussions with Conwy CCB Streetworks - TON to be effective in February 2015	Forms part of ongoing liaison with CCBC as Streetworks Authority.
02/12/2014	DCC Streetwork coordination meeting	DCC notify a provisional revised start date of approx. 16th Feb 2015 for Foryd Bridge Works due to technical design issues -Streetworks notification not submitted at this stage due to uncertainty of start date.

Date	Timeline Action	Comment
02/12/2014	Conwy CBC Streetworks Coordination meeting - schedules of planned works distributed on 2nd December, including NMWTRA's A55 Noise fence construction and Works in Abergele. Meeting held on 3rd December. Schedules of all proposed works were considered and accepted by the Streetworks Authority without comment.	Meeting attended by NMWTRA representative. Schedules copied to WG. Noise fence scheme committed for Streetworks purposes at this stage. Foryd Bridge still uncertain with no Streetworks commitment at this stage. Wales & West works to gas main in Abergele town centre also notified at this stage. CCBC undertaking coordination as Streetworks Authority
11/12/2014	WG approved £550k funding for construction of Noise Fence	Sufficient funding now confirmed for Noise Fence construction at Abergele in accordance with Ministerial commitment for completion by end of financial year. WG instruction to proceed with construction phase.
12/12/2014	Proposed Noise Fence Construction included within Conwy CBC Streetworks Bulletin	Bulletin distributed to Traffic Wales.
Dec. 2014	NMWTRA procures Noise Fence construction contract through established Contractor Framework	Use of Framework allows for rapid procurement.
Dec. 2014	Additional site clearance works identified to permit noise fence construction - TON Amended for earliest start date.	TON dates amended to allow January 2015 start - Earliest date achievable was 4th Jan 2015 due to WG statutory procedures for processing Temporary Traffic Regulation Order
Dec. 2014	Site clearance works agreed with Conwy CBC Streetworks for Early Jan - Feb. Works required full closure of W/B on-slip at J23a. Main A55 carriageway not affected.	The A55 works during this period of time were programmed not to impact on utility works in Abergele Town Centre
19/12/2014	A55 Christmas embargo starts	Night-time works permissible - Noise fence construction deemed to be
02/01/2015	A55 Christmas embargo ends	unsuitable for night time working due in part to the close proximity of properties and the level of noise likely to be created during unsociable hours.
06/01/2015	Site clearance works undertaken for a period of 3 weeks	Works undertaken off-peak (09:00 - 15:00) with TM removed each day to reopen carriageway. West bound carriageway only affected by Traffic Management
06/01/2015	Noise Fence Construction Contract awarded to Framework Contractor.	Contract start date set as 2nd February - 3 week period allowed for contractor mobilisation.
Feb. 2015	Noise Fence construction delayed by 2 weeks due to proximity of ongoing A55 Resilience project Traffic Management. This was by agreement with WG.	Construction delayed to reduce number of concurrent schemes on A55. No Traffic Management installed for noise fence construction at this stage.

Date	Timeline Action	Comment
12/02/2015	Part N Streetworks notification for Noise Fence Construction submitted via Gwynedd CC (on behalf of NMWTRA) for notification to relevant Streetwork Authorities. This confirms the committed contract start date as 16/02/2015. No adverse comment or formal response received from Streetworks Authorities regarding start date, duration or proximity of other programmed works.	Information shared between Streetwork Authorities. Part N notice forms element of statutory process to confirm works immediately prior to start. Updated notice submitted on a weekly basis throughout the construction period.
16/02/2015	Noise fence construction commences. WG instruction to delay the installation of traffic management until after peak morning traffic flows.	Neither Foryd Road Bridge nor Abergele town centre works on site at this stage.
22/02/2015	Foryd Road Bridge works start on site - bridge closed	DCC diversion route plan for Foryd Bridge work did not require any traffic to be directed onto the A55 thus both A55 Noise Fence and Foryd Road Bridge Schemes were not in direct conflict.
23/02/2015 to 27/03/2015	Wales & West gas main works – Chapel Street, Abergele. Dates taken from CCBC Streetworks bulletin (12/12/2014)	NMWTRA not sighted on any subsequent notifications in relation to the Abergele town centre works. Dates assumed to be correct.
27/03/2015	Noise fence construction completed	Scheme completed within programme ahead of Easter embargo. There are no planned daytime traffic management on the A55 ahead of the summer embargo in July. There may be emergency reactive works as required.

\dashv
b
ale
Ŋ
ď
ec/
Š

	Financial	Date of Initial	Details	Capital	Revenue	Other	Total
	Year	Budget					
	2015/16	30.03.15	Provisional Allocation Email from Nina Ley to Dave Cooil	25,311,900	14,954,740		40,266,640
	2014/15	02.04.14	Provisional allocations Email from Richard Morgan to Dave Cooil	26,324,730	19,282,000		45,606,730
	2014/15	03.06.14	Budet Reduction	23,279,900	19,282,000		42,561,900
	2014/15	16.12.14	Additional funding email to Dave Cooil from Gareth Day	26,009,900	19,282,000		45,291,900
	2014/15	19.02.15	Additional funding RTSR scheme email to Mark Mcnamara from Gareth Day	26,309,900	19,282,000		45,591,900
	2014/15	19.02.15	Additional funding KTSK Scheme email to Mark Michamara from Garetii Day	20,309,900	19,282,000		43,391,900
	2013/14	13.03.13	Email from Richard Morgan to Tom Brown	21,885,500	19,178,000		41,063,500
	2013/14	08.05.13	Budet Reduction Email Richard Morgan re MM/SR schemes	21,096,910	19,178,000		40,274,910
	2013/14	28.01.14	Additional funding email to Ian Hughes from Rob Webster	26,827,370	19,178,000		46,005,370
pn_							
ale	2012/13	22.03.12	Initial Allocation Email from Ian Davies to Tom Brown	26,218,000	16,850,000	-	43,068,000
en	2012/13	21.06.12	Budget Reduction email from Ian Davies	22,057,000	15,190,000	-	37,247,000
٧ (2012/13	12.12.12	Additionl funding email to Tom Brown from Ian Davies	26,720,000	18,190,000	975,000	44,910,000
þ	2012/13	16.01.13	Further additional funding	27,625,000	18,190,000	975,000	45,815,000
есу							
¥	2011/12	14.04.11	TWIS approvals as at 31/03/11	17,127,670	10,300,000		27,427,670
J	2011/12	07.07.11	Revised allocation by Email from Ian Davies (confirmed in letter 03/08/11)	17,215,000	10,564,000		27,779,000
40	2011/12	29.11.11	Addition Funding Email from Rob Webster	20,055,000	11,864,000		31,919,000
	2011/12	01.03.12	Additional late Funding	21,085,000	11,864,000		32,949,000

Y Pwyllgor Cyfrifon Cyhoeddus / Public Accounts Committee PAC(4)-10-15 PTN9

South Wales Trunk Road Agent

Managing and Improving Motorways and Trunk Roads through South Wales



Asiant Cefnffyrdd De Cymru

Rheoli a Gwella'r Traffyrdd a'r Cefnffyrdd yn Ne Cymru

National Assembly for Wales Public Account Committee Inquiry into Value for Money of Motorway and Trunk Road Investment

South Wales Trunk Road Agent
Additional Questions following Oral evidence
8th April 2015







National Assembly for Wales Public Accounts Committee: Inquiry into Value for Money of Motorway and Trunk Road Investment

South Wales Trunk Road Agent- Additional Questions: Written response 8th April 2015

- 1. During this Assembly term, have you had any year when you haven't known by the 1st April what the indicative budget will be for that year?
 - 1.1 The following table provides dates during the current assembly term when initial budget allocation was provided to the South Wales Trunk Road Agent.

Financial Year	Date of Initial Budget	Details
2015/16	27.03.15	Email confirmation from
		Nina Ley to Richard Jones
2014/15	02.04.14	Email confirmation from
		Richard Morgan to Richard
		Jones
2013/14	13.03.13	Email confirmation from
		Richard Morgan to Richard
		Jones
2012/13	22.03.12	Email confirmation from
		Ian Davies to Richard
		Jones
2011/12	14.04.11	TWIS approval although
		Some early allocations
		were provided in February

- 2. Response to the question raised by Mr Mike Hedges AM in relation to the level of coordination between Swansea CC, SWTRA and Welsh Water in relation to work undertaken by Welsh Water on the A48 in Morriston.
 - 2.1 In relation to the query raised by Mr Hedges AM, SWTRA have reviewed details of the period between January 2015 and March 2015 and have not been able to trace records of correspondence or complaints regarding congestion due to conflicting works on the M4 and the A48 at Morriston, however should information in relation to specific dates be available this would enable us to investigate further.
 - 2.2 Legislation exists (NRSWA 1991, Traffic Management Act 2004 and Coordination Code of Practice (Wales 2008)) which require Street Authorities to coordinate work and for statutory undertakers to cooperate in the process with the view to do all reasonably practicable to manage its road effectively with a view to keeping traffic moving.
 - 2.3 The South Wales Trunk Road Agent is designated as Street Authority for the Motorway and trunk road network on behalf of

National Assembly for Wales Public Accounts Committee: Inquiry into Value for Money of Motorway and Trunk Road Investment

South Wales Trunk Road Agent- Additional Questions: Written response 8th April 2015

Welsh Government and the designated Street Authority for the A48 is Swansea CC.

- 2.4 The coordination meeting is a forum to discuss any works which are deemed to have the potential to cause a conflict or disruption based on pre-submitted schedule of planned works. Should clashes be identified from the schedule the meeting's primary focus is for the parties concerned to discuss opportunities for either rescheduling or restricting works to periods of lighter traffic flows e.g. night time/off peak working or during school holidays.
- 2.5 The M4 is designated as traffic sensitive between junction 43 and 45 which means that planned and cyclic maintenance is restricted to night time only. Any planned maintenance on the M4 or trunk road network requiring road closures and subsequent diversion of traffic onto local roads is coordinated in advance with the local authorities and other stakeholders at these meetings where they are also cross referenced against the coordination schedules to identify any potential conflicts.
- 2.6 The coordination meeting for the Swansea, Neath Port Talbot and Bridgend Areas for the period up to April 2015 was held on the 22nd of September 2014.
- 2.7 SWTRA had no planned maintenance which could cause localised disruption scheduled for that period and therefore a nil response was submitted in advance of the meeting.
- 2.8 The Dwr Cymru Welsh Water sewer renewal works at Morriston were submitted as part of the coordination schedule to the meeting but no clashes with SWTRA or Swansea work were identified. In discussion between all parties no specific concerns were identified as the works were considered to be sufficiently far enough from the motorway.
- 2.9 We are aware that one incident occurred on the Swansea network in the vicinity Llanlilwen road following a traffic signal failure relating to minor works. Whilst this incident did cause congestion for a short period until the fault was addressed we feel that this was not a result of the failure in the coordination process.

National Assembly for Wales Public Accounts Committee: Inquiry into Value for Money of Motorway and Trunk Road Investment

South Wales Trunk Road Agent- Additional Questions: Written response 8th April 2015

Richard Jones BSc(Hons) C.Eng C Mgr C.Env FICE FCIHT FCMI,

Head of Service - South Wales Trunk Road Agent, Unit 12 Llandarcy House, The Courtyard, Llandarcy, Neath SA10 6EJ



Ysbyty Gwynedd, Penrhosgarnedd Bangor, LL57 2PW

Claire Griffiths
Deputy Clerk
Public Accounts Committee
Chamber & Committee Service
National Assembly for Wales
Cardiff

Ein cyf / Our ref: GLP/LJ

2: 01248 384290

Gofynnwch am / Ask for: Chairman's Office Ebost / email peter.higson@wales.nhs.uk

Dyddiad / Date: 13th April 2015

Dear Ms Griffiths

During our session giving evidence to the Public Accounts Committee on 24th March 2015 we agreed to submit a series of updates to the Committee and I am pleased to be able to provide these as follows:

The trail of discussions by the health board relating to Ysbyty Glan Clwyd Obstetrics & Gynaecology, including issues around recruitment:

The context for these comments was concern from members of the Public Accounts Committee that the serious concerns regarding this service had emerged rapidly and had not been visible at the Board level.

During the Committee session we referred to the fact that there had been a long standing trail of discussions within the Board and its sub-committees regarding the challenges facing Obstetric and Gynaecology services in Ysbyty Glan Clwyd. This included referencing this matter on the Board's Corporate Risk register which is reviewed in our public Board sessions and is published routinely as part of our Board papers.

Reporting of concerns and the management responses to these concerns was taking place regularly throughout 2013 within our Workforce and Organisational Development Committee and our Quality and Safety Committee. Due to the nature of the concerns and links to a small number of staff these discussions were held in confidence initially. In October 2013 the risk associated with the provision of maternity services in Glan Clwyd was added to the Board's Corporate Risk Register along with mitigating actions which were in place to address these risks. This entry has remained in the risk register since that date, reflecting the ongoing concern at Board level and the oversight of management response that was in place.

In February 2014 the Board's Quality and Safety Committee received a paper in its public session detailing the background to the concerns within this service and setting out what actions were ongoing to secure better engagement from the Consultant staff. The Committee continued to monitor progress in relation to these concerns, receiving updates from the Clinical Programme Group and considering indicators of quality and safety for services across North Wales.



The Board received reports from the Quality and Safety Committee on these concerns and received the minutes of this Committee's meetings in public session throughout 2014. During the autumn of 2014, in addition to reviewing this risk in public session the Board had discussions "in Committee" regarding the need to address the risks in the service if they could not be reduced by other means. In February 2015 the Board received the paper which proposed the urgent service change.

The Board established an Implementation Group, with an independent Chair to oversee this work and determined that a series of "gateway" checks should be made prior to the service being changed. In the intervening period an alternative proposition has been received from some of the Consultants in Glan Clwyd and this is being assessed for viability, safety and sustainability alongside the Board's original proposition. The Board will meet on 20th April to make a formal decision regarding the outcome of this assessment and the "gateway" reviews.

❖ Well North

During our evidence session we made reference to the work we are initiating in areas of North Wales to reduce health inequalities. The Health Board is planning a systematic approach to improving the health of the poorest fastest, through a place- based health inequalities program. This is outlined in our Annual Operating Plan for 2015/16 in the Prevention and Health Improvement and Primary and Community Services sections. We are currently identifying the communities to focus on, and will be working with Public Health Wales to develop a plan for multi agency engagement, multi-faceted interventions and evaluation of impact. We are taking learning from the Inverse Care Law programs in two Welsh Health Boards and the Well North and Well London approaches, among others to define our approach.

Communications in relation to Ysbyty Glan Clwyd, in particular the brochure:

During our evidence session there was considerable discussion regarding the communication which had taken place with staff and stakeholders regarding the proposed change and the leaflet which was produced for expectant mothers. Given the concern over this aspect of the Board's actions I thought it helpful to set out in some detail the communications which did take place around the time of the Board discussion, and importantly those which have continued since.

Members of the Health Board's executive leadership team briefed senior colleagues across the service in the days ahead of the Board meeting on February 10th. These briefings were carried out on a confidential basis and it was made clear that no action would be taken, and no decision was made until the Board had had the opportunity to discuss and agree on a course of action at its meeting held in public. Issues relating to the obstetric service had been well known to staff in the Clinical Programme Group (CPG) and it was clinicians from within the CPG that recommended the interim suspension of Consultant led obstetric services at Ysbyty Glan Clwyd, which was endorsed by the Board's Clinical Executive Directors.

Significant communications activity has taken place since the decision was taken by the Board, including:

- ❖ A range of staff communications including messages from the Chief Executive on a weekly basis to keep colleagues updated with facts and developments. Regular drop-in sessions have been held for staff across all three district general hospital sites, with all questions raised and responses provided published on a dedicated intranet hub.
- ❖ A range of materials have also been developed as part of an information campaign for the public. These include a Birthplace Choices leaflet for mothers-to-be which is provided to women during midwife appointments. This is also available in an easy read version. The approach taken in producing this leaflet has been endorsed by the Royal College of Midwives in Wales as an excellent publication. The Health Board has been approached by midwives in Northern Ireland seeking to produce their own version based on this approach.
- ❖ The Health Board is producing a comprehensive information toolkit which includes factsheets on Neonatal Care in North Wales, support for transport costs and a maternity services information sheet; the completed toolkit will be provided to all mums-to-be during their initial booking meeting with their midwife;
- A dedicated external bilingual web hub has been established, with comprehensive Frequently Asked Questions, supporting information and evidence http://www.wales.nhs.uk/sitesplus/861/page/77408. This is being developed on an ongoing basis;
- ❖ A North Wales Midwives Facebook page has been developed to showcase the work of midwives. This is supported by multimedia content such as photos and videos of Midwifery-Led Units and interviews with midwives, including the Executive Director of Nursing and Midwifery;
- ❖ A series of online web chats have been hosted by clinicians from the Health Board, encouraging members of the public to ask questions;
- Questions from users of social media namely Facebook and Twitter are also being responded to as appropriate
- ❖ A series of public drop-in sessions spread across numerous locations in North Wales have also been arranged, supported by information stands and the materials described above. These have been widely advertised, in the media and through posters across hospital sites and in communities;
- Members of the Health Board's executive team attended the public meeting at St Asaph Cathedral on Thursday 12th March to answer questions and address concerns



Stakeholders including AMs, MPs, GPs, the Community Health Council, Local Authorities and Community Voluntary Services receive a weekly newsletter update from the Chief Executive on the preparations for the interim changes;

As will be seen from the above there is a significant amount of communication work ongoing regarding the proposed changes. This is seen as a key priority for the Health Board to ensure that mothers-to-be are given up to date information, and our staff and stakeholders are aware of the changes which are proposed and the way services will be delivered.

This emphasis upon communication will continue during the coming months and will focus upon service delivery as well as the plans which will be progressed to re-instate services in Glan Clwyd should changes be made.

With specific regard to the brochure which was issued shortly after the Board made its decision, this was considered to be a very important document to inform mothers-to-be regarding the implication of the Board's decision for their birth choices. The booklet was prepared in order to clearly outline birthplace options and to provide reassurance to mothers-to-be. It was designed to be handed to expectant mothers by community midwives during appointments.

The timing of the booklet's production was designed in order to be ready for a decision from the Board and initiate public communications accordingly. Draft text based on the contents of the Board paper of 10th February was sent to the printing company on Monday 9th February in anticipation of a decision by the Board, however there was no commitment to produce the document at this stage. Had the Board agreed not to act, the work with the printer to design and typeset the leaflet would have ceased. The final proof of the booklet was agreed and signed off on the afternoon of the 12th February, in line with the Board's decision and copies of the booklet were delivered to the Health Board on 16th February for distribution to Community Midwife Teams.

We believe that this proactive preparatory work to be able to communicate quickly to mothersto-be and allow our staff to engage in positive discussions with them regarding choices was an essential communication activity around the Board's decision.

An updated version of the leaflet is currently being drafted to include additional information for mothers-to-be and will be available in April.

❖ The Training of Board Members: An externally facilitated Board Development programme has been in place for more than 12 months and is ongoing. This is focused on improving the effectiveness and performance of the Board as a whole as well as the individual contribution from Board Members. I have attached a summary note of the dates, topics covered and attendance of Board members as requested by the Committee.



❖ Performance Indicators: In my introductory comments I made reference to the improvements we have been making to our reporting of performance within the Board. This work started during 2014-15, and a new performance framework was put in place for the Board. This has been revised and updated further following the appointment of our new Chief Operating Officer and its refinement continues. Importantly this performance framework draws together a number of local indicators as well as those which reflect performance against national targets. It covers matters of safety and quality in addition to traditional organisational performance targets. This gives the Board a broader view of the performance of the organisation and allows focus upon areas where improvement is expected.

The design of the performance report has been influenced by standards adopted elsewhere including the Good Governance Institute and board reports from other organisations in Wales and NHS England. A Board Development session took place on 30th October 2014, to enable Board Members to debate the future design and content of Board Reports to allow a preferred style and content determined. A copy of the current report is attached with this response for information.

❖ Management of Capital Schemes: Following our attendance the Chairman of the Committee asked that I provide an update regarding the Board's arrangements for managing its capital programme and resource. The Committee will be aware that capital is one of the areas where the Board has been subject to intervention from Welsh Government.

A number of changes were made to the way capital expenditure was managed and reported during 2014/15 to ensure that systems were robust and reliable. This was supported by reviews from NHS Wales Specialist Services Internal Audit. These audit studies continue and have reported improvements in the governance and management of capital programmes.

In addition, the Board commissioned Capita to undertake a review of its arrangements for managing capital. Capita have now reported and the Board is amending its governance and management processes to reflect the recommendations made. Capita are also working with the Board to produce a new guidance manual for "managing capital" within the Board. This will cover areas of business case preparation, scheme management and benefits realization. This will be implemented along with the changes to governance arrangements during quarter 1 of 2015/16.



ètes 1tyson

I trust that the further information above, and the attachments with this letter will provide sufficient additional information for the Committee on the issues raised. If there is anything further that would be helpful please do not hesitate to contact me.

Yours sincerely

Dr Peter Higson CHAIRMAN

Attachments:

- Attendance at Board Development 2014
- Attendance at Board Development 2015
- Integrated Quality and Performance Report Board Meeting April 2015

		P Higson	M Hanson	K McDono	C Tillson	H Owen Jones	H Stevens	HM Davies	J Dean	M W Jones	E Roberts	J R Malone	T Purt	N Bradsha	B Evans	A Hopkins	A Jones	J M Jones	G Lang	G Lewis Pa	T Lynch	M Olsen	M Makin	C Wright	S Baxter	R Favager	r I Mitchel	A Thomas	V Babu	N Stubbins
Date	Topic	Chair	ViceChair	IM	IM	IM	IM	IM	IM	IM	IM	IM	CEO	Exec	Exec	Exec	Exec	Exec	Exec	Director		Exec	Exec		Exec	Exec	HPF	Ass Dir	SRG	Assoc Mbr
	Quality Improvement Strategy																													
7.2.14	3 Year Plan - Sustainable Clinical Services	Υ	Υ	Υ	Υ	Υ	apols	apols	Υ	Υ	Υ			apols	apols	Υ	Υ	Υ	Υ	apols	Υ							Υ	Υ	
	Risk Appetite (John Bullivant)																													
17.4.14		Υ	apols	apols	apols	Υ	apols	Υ	Υ	Υ	Υ	Υ			Υ	Υ	Υ	Υ	Υ	Υ	У		apols		Υ			apols	Υ	
	Follow on, feedback and diagnosis																													
	Root cause analysis of key areas of concern Behaviours to improve board effectiveness																													
	(Paul Walker)																													
22.5.14	(i dui Waikei)	apols	v	v	v	apols	v	apols	v	v	v	apols			apols	apols	v	v	v	apols	apols		v		v			N	N	
22.3.14		ироіз	1	· ·	•	ироіз	•	ироіз	i e	· ·	'	ароіз			ироіз	ароіз			† <u> </u>	ироіз	ироіз									
19.6.14	Board realignment, renewal and change (Paul Walker)	Υ	Υ	Υ	Υ	Υ	apols	apols	Υ	Υ	Υ	Υ	Y (part)		Υ	Υ	Υ	Υ	apols	Υ	apols		Υ		Υ		Υ	apols	Υ	
.=					.,	.,				.,	.,	.,				.,		.,												
17.7.14	Board realignment, renewal and change (Paul Walker)	Y	Y	Y	Y	Y	apols	Y	Y	Y	Y	Υ	Y		apols	Υ	Y	Y	Y	Y	apols		Y		Υ		Y	apols	Y	
	Paul Walker session (Board Vision work, RCA work,																													
	Board styles/behaviours - Effective challenge, giving and																													
	receiving feedback between Board members, lean and																													
	innovative working techniques)																													
21.8.14		Υ	Υ	apols	Υ	Υ	apols	Υ	apols	Υ	Υ	apols	apols			y (part)	apols	apols	Υ	Υ	apols		у		apols	Υ	у	apols		
15.9.14	John Bullivant Good Governance Session	Υ	Υ	Υ	apols	Υ	apols	Υ	Υ	Υ	Υ	apols	Y			apols	Υ	Υ	Υ	Υ	apols		Υ		Υ	Υ	Υ	Υ		
⊣	Paul Walker session (Session with the Chief Executive -																													
⋤ │	first 100 days, Leading Change and a practical tool for the Board - Kotter Model, Board Vision, Board																													
$\frac{3}{2}$	styles/behaviours - Constructive challenge)																													
18.9.14	styles/ behaviours - constructive challenge/	Y	v	Υ	apols	apols	apols	Υ	Y	Α	Y (part)	apols	v			Y	Y	Υ	Y	Y	apols		Y		v	Y	Y	Y	Apols	
18.9.14 18.9.14	Paul Walker session (Session with the Chairman - first		<u>'</u>	<u>'</u>	ироіз	ироіз	ироіз		·		1 (purt)	ароіз				ľ	1	<u>'</u>	ľ	<u>'</u>	ироіз					ľ	Ť.	<u>'</u>	проіз	
	year in post, Board leadership and culture, Board vision																													
<	(Charter) work, Board styles/behaviours - constructive																													
5	challenge, Giving and receiving feedback between Board																													
De l	members																													
23.10.14		Υ	apols	Υ	Υ	apols	Υ	Υ	Υ	apols	apols	apols	Υ			Υ	Υ	Υ	Υ	Υ		Υ	Υ		Υ	Υ	apols	Υ	Υ	Υ
⋚ □	3 Year Plan																													
	Performance Management	Υ	Υ	Υ	apols	apols	Υ	N	Υ	Υ	apols	N	Υ			Υ	Υ	Υ	Υ	Υ		Υ	Υ		Υ	Υ	Υ	apols	N	PART
וכ	Paul Walker Session (Board operating model, Board																													
_	leadership and culture, Giving and receiving feedback																													
27.44.11	between Board members	.,		l,		,			l,	l,	l		B				L,	L,		.,			D							
27.11.14	Paul Walker Session (Board leadership and culture;	Y	Y	Y	Y	Y	apols	apols	Y	Y	apols	apols	Part			Part	Y	Y	Apols	Υ		Part	Part			Part	apols	-		Y
	Board operating model; Giving and receiving feedback																													
	between Board members)																													
18.12.14		Υ	Υ	Υ	Υ	Apols	N	Υ	Υ	Y	Υ	N	Υ			Apols	Υ	Υ	Υ	Υ		Y	Υ	Υ		Y	Υ	Υ		Y
	1	•	1.	1.	1.	11	1	1.	1.	_1'		ı	1.			1	1.	1.	1.	-1.			1.	1.			1.	1.		

	P Higso	M Hanson	K McDono	C Tillson	H Owen Jo	H Stevens	H M Davi	e: J Dean	M W Jone	E Roberts	J R Malone	B Feeley	T Purt	A Hopkins	A Jones	J M Jones	G Lang	B Cuthel	G Lewis-Pa	a M Olsen	M Makin	R Favager	C Wright	I Mitchell	Vacant	A Thomas	N Stubbins
Topic	Chair	ViceChair	IM	IM	IM	IM	IM	IM	IM	IM	IM	IM	CEO	Exec	Exec	Exec	Exec	Director	Director	Director	Exec	Exec	Director	HPF	SRG	Ass Dir	Assoc Mbr
Paul Walker Session (board leadership & culture,																											
operating model, behavioural styles, personal takeouts)	Υ	Υ	Υ	Υ	Apols	Apols	Υ	Υ	Apols	Υ	Υ	Apols	Apols	Υ	Υ	Υ	Y		Apols	Υ	Υ	Apols	Υ	Υ		Υ	Apols
Paul Walker Session (vision, leadership, board role, new																											1
committee structure)	Υ	Υ	Υ	Υ	Apols	Apols	Υ	Υ	Υ		Apols	Apols	Υ	Υ	Υ	Y	Υ		Y	Υ	Apols	Υ	Υ	Υ		Y	Apols
Board Briefing (shared services presentation;																											
governance & accountability module)	Υ	Υ	Υ	Υ	Apols	Apols	Υ	Υ	Υ		Apols	Apols	Υ	Υ	Apols	Υ	Υ		Y	Υ	Apols	Υ	Υ	Υ		Υ	Apols
Paul Walker Session (team health check, vision,																											
leadership, behavioural styles, board role, problem																											
based learning)	Υ	Υ	Υ	Υ	Υ	Apols	Υ	Υ	Υ		Apols	Υ	Υ	Apols	Υ	Υ	Υ	Υ	Υ	Υ	Apols	Υ	Υ	Υ		Apols	Apols
								1																			+
								+												1	+						+
								+																			+
	†						†							1	+	1		+		†	1	1			1	1	+ -
																											1
	Topic Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Paul Walker Session (vision, leadership, board role, new committee structure) Board Briefing (shared services presentation; governance & accountability module) Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Paul Walker Session (vision, leadership, board role, new committee structure) Board Briefing (shared services presentation; governance & accountability module) Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Y Y Paul Walker Session (vision, leadership, board role, new committee structure) Y Y Board Briefing (shared services presentation; governance & accountability module) Y Y Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair IM Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Y Y Y Paul Walker Session (vision, leadership, board role, new committee structure) Y Y Y Board Briefing (shared services presentation; governance & accountability module) Y Y Y Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair IM IM Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Y Y Y Y Paul Walker Session (vision, leadership, board role, new committee structure) Y Y Y Y Board Briefing (shared services presentation; governance & accountability module) Y Y Y Y Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair IM IM IM Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Y Y Y Y Apols Paul Walker Session (vision, leadership, board role, new committee structure) Y Y Y Y Apols Board Briefing (shared services presentation; governance & accountability module) Y Y Y Y Apols Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair IM IM IM IM IM Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Y Y Y Y Apols Apols Paul Walker Session (vision, leadership, board role, new committee structure) Y Y Y Y Apols Apols Board Briefing (shared services presentation; governance & accountability module) Y Y Y Y Apols Apols Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair IM IM IM IM IM IM Paul Walker Session (board leadership & culture, operating model, behavioural styles, personal takeouts) Y Y Y Apols Apols Y Paul Walker Session (vision, leadership, board role, new committee structure) Y Y Y Apols Apols Y Board Briefing (shared services presentation; governance & accountability module) Y Y Y Y Apols Apols Y Paul Walker Session (team health check, vision, leadership, behavioural styles, board role, problem	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IM	Topic Chair ViceChair IM	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IM	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IIM IIM IIM IIM IIM IIM IIM IIM IIM II	Topic Chair ViceChair IM	Topic Chair ViceChair IM	Topic Chair ViceChair IM	Topic Chair ViceChair IM

Board Paper

Item 15/87

Date of meeting 14 April 2015

Date of Paper 20 March 2015



To improve health and provide excellent care

Title:	Integrated Quality	and Performance Report									
Author:	Jill Newman, Assistant Director of Improvement & Business Support Richard Gillett, Head of Performance Assurance & Business Intelligence										
Deeneneible		of Operating Officer									
Responsible Director:	Woray Oisen, Cili	ef Operating Officer									
Summary of Key Issues:	cover all seven dor	s the key performance and quality issues. They mains of the national framework. achievement. This report includes a number of									
	local indicators wh coming months. In relation to Time actions being take achieve the March agenda in depth. The report notes taken by the departments to in	ly Care, the report contains a description of the en to reduce long waiting times for treatment to 2015 target. It also notes the unscheduled care the staff sickness rates and the actions being Workforce and Organisational Development improve attendance. The report also briefly incial position, however this is described in more									
Action Required By	To:										
Board:	Note	Χ									
	Endorse										
	Ratify										
	Approve										
		short summary against all that apply)									
	Corporate	Provides the Board with an overview of delivery									
	Objective -	against key performance metrics									
	Finance	Integrates finance and service deliver									
	Quality Impact Assessment	Integrates quality and performance metrics									
Key Impacts:	Standards for Health Services	Includes aspects from Health Care Standards									

in Wales	
Equalities, Diversity &	Applies equally to all patients covered by the metrics
Human Rights	metrics
Risk & Assurance	The report is prepared with the latest validated performance data available. The exception
	report include actions being taken to improve performance and mitigate against risk to
	delivery.

Disclosure:

Betsi Cadwaladr University Health Board is the operational name of Betsi Cadwaladr University Local Health Board
Board Coversheet v5.0 October 2014

Integrated Quality & Performance Report 2014/15

Performance to the end of February 2015

Health Board

Contents

	Section	Content
	1	Foreword
⊣	2	Overview and Areas of Escalation
Tudalen y pecyn 56	2.1	Staying Healthy
<u>al</u>	2.2	Safe Care
_ ✓	2.3	Effective Care
ğ	2.4	Dignified Care
) ()	2.5	Individual Care
j	2.6	Timely Care
56	2.7	Our Staff & Resources
	3.0	Activity
	4	Appendix
	4.0	Further information and links

Foreword

This report reflects our Health Board's performance against key government and local targets. We will further enhance this report over the coming months to provide a richer picture of our performance. The report contains actions to address any performance failings and so provides greater assurance of achievement going forward.

We are presenting performance using the framework against which NHS Wales is measured. It outlines what people can expect from the NHS within the seven domains of; Staying Healthy, Safe Care, Effective Care, Dignified Care, Timely Care, Individual Care and NHS Staff and Resources. We are receiving early indication of changes proposed to the measures for 2015-2016, a number of which are running in shadow form at present. Once confirmed these will be included within the report.

In addition to the national standards, we have included other measures which either the Board have requested visibility of or the executive team wish to inform the Board about. These are local indicators and are integrated into the most relevant domain of the report, however the allocation is preliminary and may change in the future. We benchmark our performance against the rest of Wales using the most recent data available. However, this is not always the same month as displayed. A benchmark report is available from the Office of the Chief Operating Officer.

Introductory Reports

exception Reports

Exception reports are included where performance is either below the required standard or the Board and/or committee require sight of the actions being taken to maintain or improve performance. After we have achieved an indicator for three consecutive months, it will be stood down from exception reporting.

Sub-Committees

Two sub-committees of the Board, Quality, Safety and Experience and Finance & Performance, also receive sections of this report.

Status Guide and Legend

On the following page, we report the overall escalation status of the Health Board. This uses the Welsh Government's status levels. The status level of each indicator is graded from zero to four, with four being of most concern.

Level 0 local delivery of all targets and /or within trajectory failure to deliver achieve or deliver one target or deliverable Level 1 – Tudalen y pecyn 58 2 Level 2 continued failure to achieve or maintain one or more key deliverables Level 3 continued failure to maintain an agreed improvement trajectory continued failure to improve performance or failure to engage with the national process Level 4 – Cross-hatch background. Where the background is cross-hatched this figure is the provisional, Crosshatch unvalidated position. No target level or the trajectory has not been set. The relevant executive director has been No Target asked to set the target level.

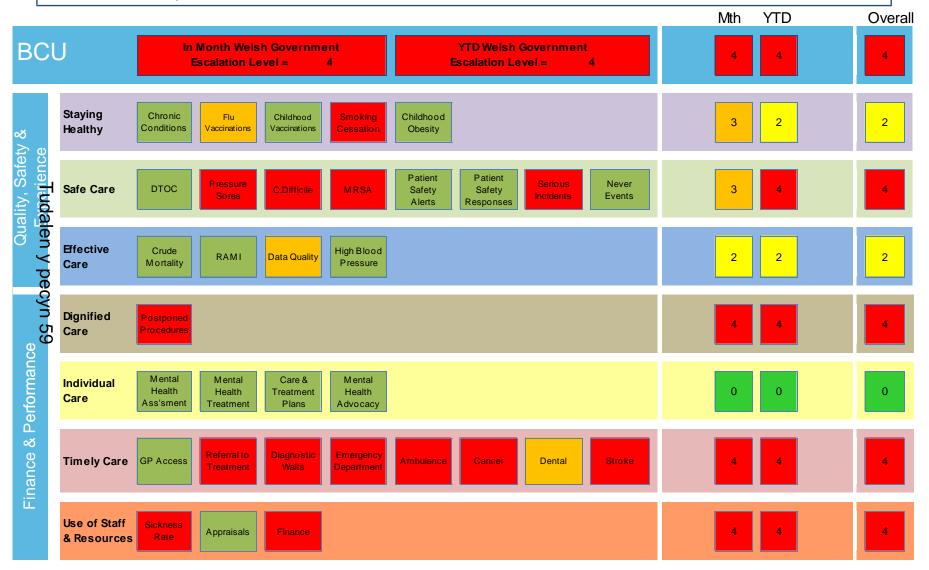
Legend

This report uses trend arrows. They show if the position has become **better** or **worse** than the previous month. Readers are asked to note that this is different compared to the first version of the report.

- ↑ The value is better than the previous month
- The value is the same as the previous month

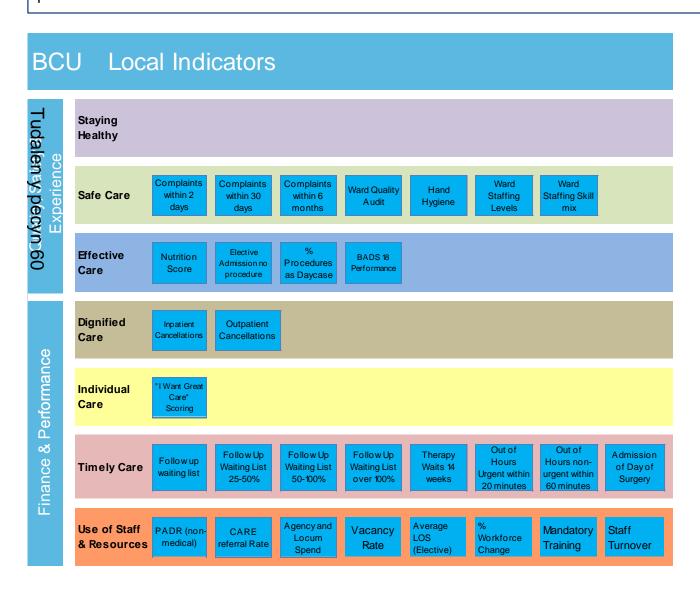
1 Executive Summary: Key Priority Areas

Below is a summary of the Health Board's performance in key areas for the current month, the movement from the previous month and the year to date (YTD) position using the national scoring methodology. Exception reports are included in section 2 in all areas where performance has dipped below standard or provision of assurance to maintain the standard is required.



1 Executive Summary: Local Indicators

Below is a summary of the Health Board's local indicators grouped into the national domains. In future months, as performances are measured against local targets, this summary will develop to summarise the performance.



2 Staying Healthy Overview – National Measures

Staying Chronic Conditions Condit

Staying	Healthy	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
	per 100,000 population	No	Sep-14	Reduce	-	-	1,103	1,062		↑	2nd
Number of emergency basket of 8 chronic con		No	Sep-14	Reduce	-	-	176	169		↑	3rd
% uptake of the influenza vaccine in	Over 65s	No	Feb-15	75%	71%	70.1%	69.6%	70.1%	72%	↑	1st
the following groups:	Under 65s in at risk groups	Yes	Feb-15	75%	54%	51.4%	50.7%	51.4%	54%	↑	2nd
% uptake of the influenza vaccine in	Pregnant women	Yes	Feb-15	75%	50%	46.2%	46.3%	46.2%	51%	V	1st
the following groups:	Healthcare workers	Yes	Feb-15	50%	41%	50.1%	50.1%	50.1%	50.1%	>	5th
Tud	5 in 1 age 1	No	Sep-14	95%	97%	-	96.9%	95.3%		V	3rd
U D D S% uptake of the	Men C age 2	No	Sep-14	95%	98%	-	97.6%	96.6%		+	4th
childhood vaccines up	MMR1 age 2	No	Sep-14	95%	97%	-	96.3%	95.1%		→	4th
I	PCV age 2	No	Sep-14	95%	97%	-	96.3%	95.3%		+	2nd
ecyn (Hib MenC Booster age 2	Yes	Sep-14	95%	97%	-	95.6%	94.8%		V	3rd
westimated LHB smo	king population treated ation services	Yes	Dec-14	5.0%	3.9%	2.4%	2.2%	2.4%	3.40%	↑	1st
% smokers treated by l cessation CO-validated	_	Yes	Dec-14	40%	37%	32%	32.3%	31.5%	<40%	+	6th
% of reception class ch classified as overweigh		No	Mar-13	Reduce	-	-		26.4%		-	4th
% of GP Practices that Health On-Line (MHOL	are set up to use My	Yes	Jan-15	100%	-	-		96.5%	98%	-	7th
Of those practices set use offering appointme	up to use MHOL, % who nt bookings	No	Jan-15	Improve	-	-		20.0%		-	4th
Of those practices set of are offering repeat pres	up to use MHOL, % who	No	Jan-15	Improve	-	-		34.5%		-	4th

New

New

Staying	Healthy	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% uptake of the influenza vaccine in	Over 65s	No	Feb-15	75%	71%	70.1%	69.6%	70.1%	72%	↑	1st
the following groups:	Under 65s in at risk groups	Yes	Feb-15	75%	54%	51.4%	50.7%	51.4%	54%	↑	2nd
% uptake of the influen in pregnant women	za vaccine in Under 65s	Yes	Feb-15	75%	50%	46.2%	46.3%	46.2%	51.0%	V	1st

Over 65s and At Risk Under 65s:

Exery year, more people become eligible, so GPs have to work even harder just to reach the same %. This year, **136,273** people over 65 or in one of the at risk groups have been vancinated so far.

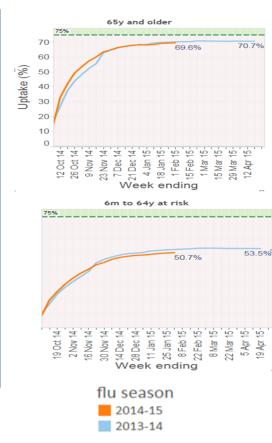
<

Plans are being developed for next year including visits to low uptake GP practices and information is being sent to cluster leads about low uptake practices in their area. Engagement and supportive visits have commenced with 'new' practice managers. Practices have been made aware of the Chief Medical Officer letter about flu vaccine ordering for next year.

Year 7 flu vaccine data has now been sent to GP practices for inputting onto the child record so that the vaccination data will be captured in national reports.

A Flu report is in development for the current campaign and will include identified actions for next year that target the unvaccinated.

Pregnant women Since the last report, some local data quality issues about the coding for pregnant women have emerged which are being investigated. The Health Board has recently completed the Point of Delivery audit which measures the Flu vaccination coverage of women giving birth, audit to be published before the end of April 2015.



Staying Healthy	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% uptake of the childhood vaccines up to the age of 4: Hib MenC Booster age 2	Yes	Sep-14	95%	97%	-	95.6%	94.8%		V	3rd

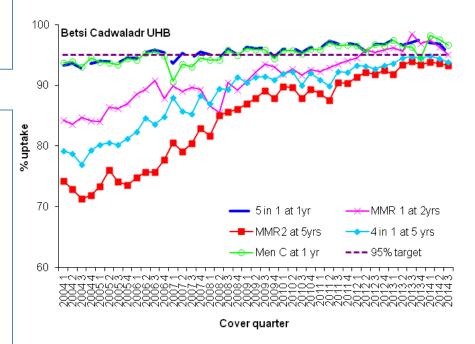
Investigations are ongoing into data quality issues with which the Health Board are assisting.

The implementation of procedures to follow up unvaccinated children continue.

Public Health Wales are currently working with Health Boards to a dit the data quality of the immunisation uptake reported in tterms COVER 112 report.

Hib Men C Booster Age 2

Collidren that have missed their vaccines at 1 year, 2 years and 4 years and including the HIB/Men C vaccine by 2 years are incentified and followed up and supported or reminded to attend their GP practice for their child's appointment. Where indicated home immunisation is offered.



Staying Healthy	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% estimated LHB smoking population treated by NHS smoking cessation services	Yes	Dec-14	5.0%	3.9%	2.4%	2.2%	2.4%	3.40%	↑	1st

Performance Context:

Decreased performance in December; this is in line with seasonal trends and an increase is expected in January

Key Actions for Improvement (update for March 2015): Increase service provision

- Werk ongoing on both Maternal and Secondary Care Cessation Service Business Cases, in line with 3 yr plan commitments
- Smoking Cessation Local Enhanced Service with General Practices sign up now at 65 GP practices

Marketing & Increase recruitment

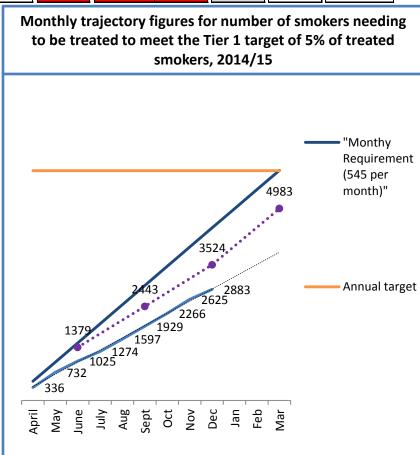
- Secondary Care: Payslip messages sent to all BCU staff in February premoting smoking cessation services (led by YGC Tobacco Group)
- Use of insight from social marketing produce innovative 'Girls with Dreams' and 'Quit for Them, Quit for You' campaigns in Wrexham with roll-out to other N Wales counties – early success noted in first 7 days with 183 smokers requesting support to quit via Facebook

Leadership

 Hosting ASH Wales conference in St Asaph, focussing on broader tobacco control: preventing young people from starting to smoke (link to poverty of aspiration), smoke free public spaces (#sharetheair), and tackling illicit tobacco

Service quality

Initiation of joint service evaluation project for Pharmacy and Stop Smoking Wales, including collating feedback from 150 former service users, staff delivering the services, and a Mental Wellbeing Impact Assessment. Project due to be completed end April with final report & recommendations for improvement



Staying Healthy	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% smokers treated by NHS smoking cessation CO-validated as successful	Yes	Dec-14	40%	37%	32%	32.3%	31.5%	<40%	V	6th

Key Actions for Improvement:

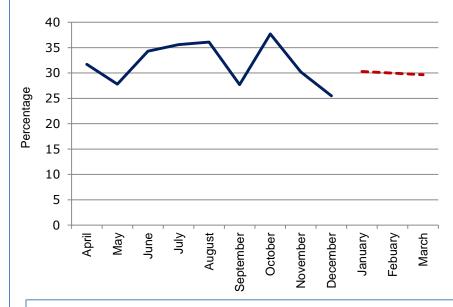
Review service quality: Initiation of joint service evaluation project for Pharmacy and Stop Smoking Wales, including collating feedback from 150 former service users, staff delivering the services, and a Mental Wellbeing Impact Assessment. Project due to be completed end April (draft report end March)

Continue delivery of training in Brief Intervention to frontline stafflin BCU and partner organisations to ensure that clients are referred when they are motivated to quit, and that referral pathways are clear and relevant to specific settings

Provision of Carbon Monoxide Monitors to frontline healthcare staff delivering smoking cessation services, including the Local Enhanced Service - improving % quit via GP in house services is a priority due to the low performance achieved to date since the launch of the LES (see data on the right)

Please note: This target is a simple measure of the quality of the service provided, and there is wide variation across service providers and across areas. It is affected by case mix, as some people (particularly those living in more deprived areas, facing challenging circumstances) experience greater difficulty in giving up.

%CO Validated at 4 Weeks



Performance Context:

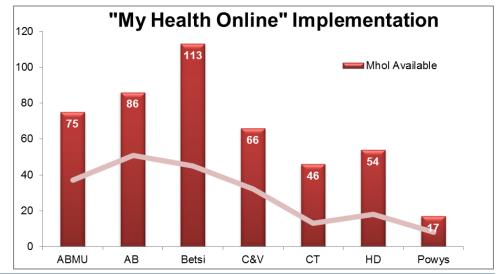
SSW clinics are going to be re-scheduled for December 2015 in order to reduce disruption (and subsequent impact on performance) to quit attempts during the Christmas holidays. The respective %CO validated quit rates at 4 weeks of the individual services in December 2014 were:

- SSW at 28.9%
- PL3 at 31.4%
- Primary Care LES at 10.7%

2.1 Staying Healthy: Introductory Report

	Staying Healthy	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	% of GP Practices that are set up to use My Health On-Line (MHOL)	Yes	Jan-15	100%	-	-		96.5%	98%	-	7th
I I I I C W	Of those practices set up to use MHOL, % who are offering appointment bookings	No	Jan-15	Improve	-	-		20.0%		-	4th
IAGM	Of those practices set up to use MHOL, % who are offering repeat prescriptions	No	Jan-15	Improve	-	-		34.5%		-	4th

This is the first month these new indicators are presented in the Integrated Quality & Performance report. There are no national targets for this indicator. Local standards will be set by the Director of Primary Care, and reported by exception in future reports. The three indicators are to (i) rollout the software "My Health Online" which will enable potients to (ii) book appointments online and (iii) take up repeat prescriptions online. The rollout of software is progressing well, with 96.5% of practices switched on. 100% of practices will be switched on by July 2015.



Booking Appointments online

There are currently 20% of practices in North Wales offering appointments online. The use and benefits of online bookings are discussed with practices as part of the migration to their new clinical system and will be raised during the quality assurance visit cycle. Where training and support is required, the National Wales Informatics Service will provide further training to support practices in transition.

Offering repeat prescriptions online

Those practices which have implemented online prescriptions are reporting positive feedback and better patient experience. As with online appointments, discussions with practices will be taking place during the quality assurance visit cycle.

2.2 Safe Care Overview – National Measures

Safe Care	DTOC	Pressure Sores	C.Difficile	MRSA	Patient Safety Alerts	Patient Safety Responses	Serio us Incidents	Never Events	3 4	4

Safe C	are	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Delayed transfers of Care per 10,000 LHB	Mental Health	No	Feb-15	Reduce	2.7	2.59	2.6	2.59		↑	3rd
population, Rolling 12 months (all providers)	Non Mental Health aged >65	Yes	Feb-15	Reduce	129.5	142.4	142.1	142.4		V	1st
Number of healthcare according sores in a hospital setting	•	Yes	Feb-15	Reduce	42	424	47	38	26	↑	7th
Number of cases of C.diff the population	ficile per 100,000 of	Yes	Feb-15	31.00	-	-	58.61	57.96		↑	6th
Number of cases of MRS. 1004000 of the population	•	Yes	Feb-15	2.6	-	-	4.83	4.74		↑	4th
% compliance with patient alerts	nt safety solutions -	No	Dec-14	Improve	-	87.50%	93.8%	93.8%		\rightarrow	3rd
% compliance with patient response notices	nt safety alerts - rapid	No	Dec-14	Improve	-	78.90%	92.1%	92.1%		\rightarrow	6th
Number of new serious ir	ncidents	Yes	Feb-15	Reduce	240	-	43	39	30	↑	7th
Number of new never eve	ents	No	Feb-15	Reduce	-	-	0	0	0	\rightarrow	1st



The domains above are monitored at the Quality, Safety & Experience committee.

An exception report is included for indicators which are not achieving the standard.

The exception reports are contained in the following sections.

2.2 Safe Care Overview – Local Measures

	Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	% of complaints acknowledged within 2 working days	No	Feb-15	Improve	-		86.7%	83.6%	-	-	-
New	% of complaints closed within 30 working days	No	Jan-15	Improve	-		19.6%	21.3%	-	-	-
New	% of complaints closed within 6 months	No	Oct-14	Improve	-		46.3%	47.0%	-	-	-
New	Ward Quality Audit	Yes	Feb-15	Improve	-		90.0%	91.0%	-	-	-
New	Hand Hygiene Rates	No	Feb-15	Improve	-		96.6%	94.2%	-	-	-
New	Ward Staffing Levels Fill Rate (Med & Surg Acute)	No	Feb-15	Improve	-		88.0%	88.0%	-	-	-
New	Ward Staffing Skill Mix Ratio (Registered : Unregistered, Med & Surg Acute)	No	Feb-15	Improve	-		68 : 32	67 : 33	-	-	-

This summary slide provides new indicators which have been agreed by the executive directors within this report. Where new indicators are introduced, and a lead for the indicator has been identified, an **introductory report** is included.

2.2 Safe Care: Exception Report

Safe C	Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Delayed transfers of Care per 10,000 LHB	Mental Health	No	Feb-15	Reduce	2.7	2.59	2.6	2.59		1	3rd
1 -1 7	Non Mental Health aged >65	Yes	Feb-15	Reduce	129.5	142.4	142.1	142.4		+	1st

Delays are for all BCUHB residents at all welsh providers, however the information provided below only applies to tBCU provided beds.

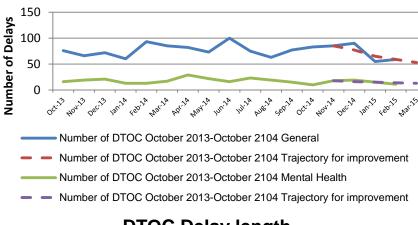
Position

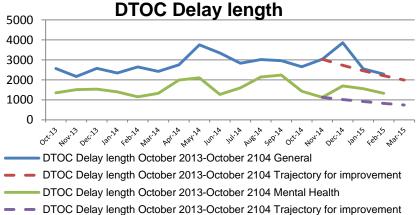
There were 59 non mental health and 11 mental health Delayed Transfers of Care during February. The number of Bed days were 2286 for non mental health and 1323 for mental health delays.

Im∰ovement actions:

- Predicted Date of Discharge is being refreshed and will be rolled out across the Health Board during the next six months.
- The non elective average length of stay Project Management Office is developing a "what good discharge planning looks like" training ckage which will be delivered to all wards across the Health Board.
- The recently approved updated discharge policy is being implemented across the Health Board which includes clearer information for patients and there families about discharge planning and patient choice in relation to care home placement.

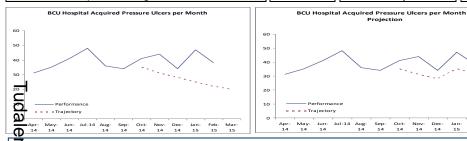
Number of DTOC





2.2 Safe Care: Exception Report

Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Number of healthcare acquired pressure sores in a hospital setting	Yes	Feb-15	Reduce	42	424	47	38	26	1	7th



Position

☑otal number of Hospital Acquired Pressure Ulcers (HAPU) recorded Feb 2015 = 38, a decrease from previous month.

Grading

⇒ f the 38 recorded: 1 was classified as grade 3 for which root cause analysis is undertaken to determine factors contributing to → APU development, actions and learning required locally. The remaining 37 HAPU occurring in February were grade 1 or 2.

Actions being taken

The ward to board audits score for tissue viability demonstrates sustained improvement with the overall score having increased from 83% in August 2014 to 90% in December 2014. Trends by area continue to be determined weekly by the Tissue Viability team which is circulated for discussion at local Patient Safety Groups and Matrons meetings. Time lines to complete RCA's have been implemented and actions agreed. Overall scrutiny continues to be in place via Area Associate Chief of Staff Nursing supported by locality Governance Teams .

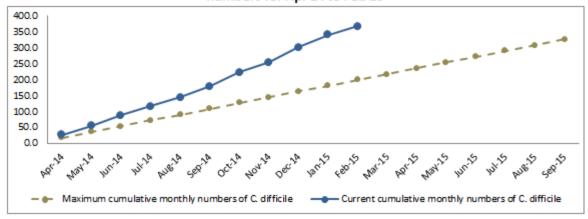
An audit of foam mattresses across the acute hospitals is underway, with Wrexham and Glan Clwyd having been completed and Bangor scheduled for the 18th March. A capital bid has been submitted for replacement foam mattresses.

Tissue Viability teams continue to offer educational programmes and Link Nurse study days which include emphasis on documentation and report writing.

2.2 Safe Care: Exception Report

Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Number of cases of C.difficile per 100,000 of the population	Yes	Feb-15	31.00	-	-	58.61	57.96		1	6th

Chart 1. Betsi Cadwaladr University Health Board maximum cumulative monthly numbers of C. difficile to achieve the 18 month (Apr 14 to Sep 15) target and current cumulative monthly numbers for Apr 14 to Feb 15

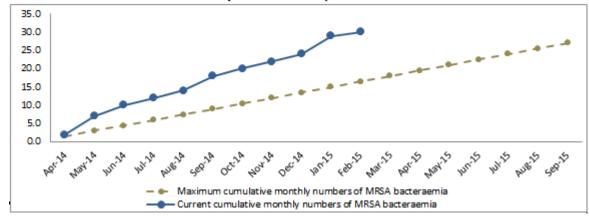


- Total number of new cases in February 2015 has reduced; 27 cases across BCUHB demonstrating improved performance compared with the past 4 months. Of these only 6 are recorded on the Ysbyty Glan Clwyd site, confirming that the rise seen in December 2014 has ceased.
- The Board has in place an approved Strategic Framework and Infection Prevention Improvement Programme. These set out the projects and work programmes that together will bring about the step-change improvements in performance needed to achieve very low rates of infection.
- Focus remains on hand hygiene, isolation, antimicrobial prescribing and cleanliness standards.

2.2 Safe Care: Exception Report

Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Number of cases of MRSA bacteremias per 100,000 of the population	Yes	Feb-15	2.6	-	-	4.83	4.74		↑	4th

Chart 1. Betsi Cadwaladr University Health Board maximum cumulative monthly numbers of MRSA bacteraemia to achieve the 18 month (Apr 14 to Sep 15) target and current cumulative monthly numbers for Apr 14 to Feb 15



BCUHB recorded a single case of MRSA bacteraemia in February 2015.

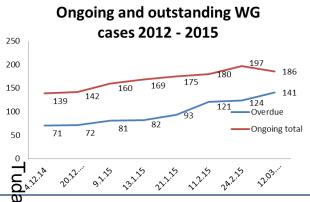
The detailed improvement plan (described in detail at the December 2014 meeting) is being progressed. This will require support for increased laboratory screening from Public Health Wales.

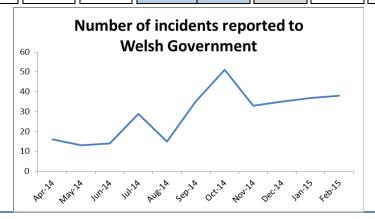
Current focus remains on:

- Improving compliance with the care bundles for IV devices, with monthly monitoring and feedback in place down to individual ward level.
- Reviewing the aseptic non-touch technique programme, ready for a major re-launch to improve practice.
- Developing effective protocols for initiation of decolonisation when patients are found to be positive with MRSA.

2.2 Safe Care: Exception Report

	Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
1	Number of new serious incidents	Yes	Feb-15	Reduce	240	-	43	39	30	↑	7th





Position

Serious incidents are investigated by the Clinical Programme Group, supported by the Corporate Investigation team to reflect on the learning and emerging trends and themes for Quality Improvement.

Actions being taken

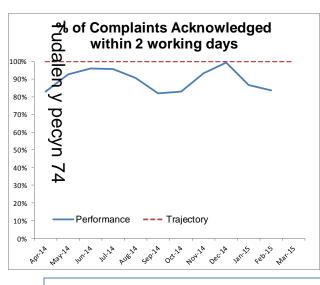
Work is on-going within the Health Board to continually strengthen the investigation and management of all incidents, and to ensure that less on slearnt are identified, acted upon and shared. Serious incidents are investigated by the Clinical Programme Group, supported by the Corporate Investigation team to reflect on the learning and emerging trends and themes for Quality Improvement. The Health Board encourages the reporting of incidents to improve quality and safety.

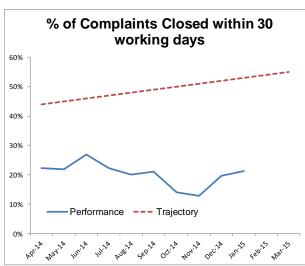
Lessons Learned

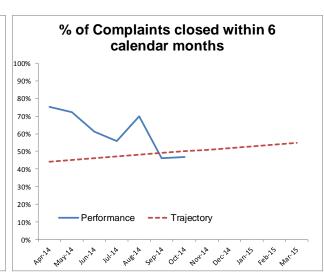
Monitoring focus on the themes and trends identified through incident reporting and ensuring lessons are learnt and improvements implemented to prevent the reoccurrence of incidents. The performance monitoring for all Concerns is now done through the CPG performance meetings. CPGs are expected to provide assurance regarding the good management of incidents and provide improvement plans to address poor performance.

2.2 Safe Care: Introductory Report - Complaints

	Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	% of complaints acknowledged within 2 working days	No	Feb-15	Improve	-		86.7%	83.6%	-	-	-
New	% of complaints closed within 30 working days	No	Jan-15	Improve	-		19.6%	21.3%	-	-	-
New	% of complaints closed within 6 months	No	Oct-14	Improve	-		46.3%	47.0%	-	-	-







- The number of concerns being received by the Health Board continues to rise
- •There are interim plans being put in place to resolve cases open beyond the agreed time scales whilst revising processes to manage all new concerns received.
- •The Senior Investigation Managers continue to drive the pace of closures with CPG/site teams, by both the performance management meetings and individual CPG/site sessions
- •The regulations state all concerns should aim to be resolved with 30 working days. However if this is not possible (for more complex cases) a response must be sent within 6 months those cases assessed as falling within the 'more complex' category are measured against a 6 month target.

2.2 Safe Care: Introductory Report Ward Staffing

	Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
OM	Ward Staffing Levels Fill Rate (Med & Surg Acute)	No	Feb-15	Improve	-		88.0%	88.0%	-	-	-
4CM	Ward Staffing Skill Mix Ratio (Registered : Unregistered, Med & Surg Acute)	No	Feb-15	Improve	-		68 : 32	67 : 33	-	-	-

This report provides the position for nurse staffing within wards and acute departments for Acute and Community Hospitals (roster period 25th January – 21st February 2015)

The percentage of filled versus unfilled includes substantive and bank nurses but excludes agency nurses. The 12% average unfilled roster is therefore not a true reflection of nurse staffing levels.

da

For bedruary 2015 the nursing agencies filled 74% of shifts requested, therefore this would increase the overall staffing levels to meet clinical need. Future reports aim to include agency nurses once systems are aligned to enable this.

The atio of registered nurses to unregistered nurses across the three areas meets the Royal College of Nursing guidance of a 65% to 35% skill mix. In community hospitals skill mix is generally 50: 50 registered to unregistered skill mix.

Nurse staffing is assessed daily at clinical site meetings with staff redeployed according to staffing gaps and clinical priority. Other mitigation includes bed reduction which is not captured in this report. Recruitment to substantive and bank posts continues.

25th Jan - 21st Feb roster	Filled Roster %	Unfilled Roster %		Un- Registered Skill Mix %
Total Central Average	89%	11%	68%	32%
Total East Average	89%	11%	68%	32%
Total West Average	85%	15%	67%	33%
Total BCU Average	88%	12%	67%	33%

28th Dec - 24th Jan roster	Filled Roster %	Unfilled Roster %		Un- Registered Skill Mix %
Total Central Average	90%	10%	68%	32%
Total East Average	89%	11%	68%	32%
Total West Average	84%	16%	67%	33%
Total BCU Average	88%	12%	68%	32%

2.2 Safe Care: Introductory Report

Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Hand Hygeine Rates	No	Feb-15	Improve	-		96.6%	94.2%	-	-	-

This indicator demonstrates the percentage compliance with hand hygiene using the World Health Organisation (WHO) 5 moments: before touching a patient, before clean/aseptic procedures, after body fluid exposure/risk, after touching a patient, and after touching patient surroundings.

efinition of the measure – by using the Lewisham Tool to audit if all staff disciplines working in patient areas have adequately decontaminated their hands, in accordance with the requirements of the WHO 5 moments. This is undertaken for a minimum period of 20 minutes (or until at least 10 opportunities are observed) across all clinical areas at least once a month.

delevance of measure - to improve quality of patient care and to prevent harm and infection.

Baseline – the baseline reported enable the LHB to be aware of the scale of the opportunity for improvement and to monitor the benefit realisation from actions being taken to improve performance

Establishment of extent of improvement expected – commentary on how a trajectory for improvement will be developed and reported against in future months with exception reports created for periods in which the trajectory for improvement are not delivered.

New

2.2 Safe Care: Introductory Report

	Safe Care	Exception Report?	Month	Achieve	Mar 2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	Ward Quality Audit	Yes	Feb-15	Improve	-		90.0%	91.0%	-	↑	-

Description of the measure

Monthly Quality audits of a pre-agreed number of care delivery standards commenced in April 2014. The Quality audit utilises 11 themes using 66 questions overall which provide a level of detail on clinical assessments and care planning against national standards.

Definition of the measure – To provide an indication of the quality and safety of inpatient care (excluding emergency departments, paediatrics, critical care and maternity). This should not be confused with the Fundamentals of Care annual audit, which uses similar themes but does not extract as much detail. The methodology utilises a review of 10 sets of case notes on every ward, every month and includes the 3 acute hospital wards and all the Community Hospitals.

The information is analysed and fed back to the ward managers and Matrons to pick up on key areas for improvement, if and when those are required. It provides Board members an opportunity to review the overall percentage score for each of the 11 measures/ the ness and then drill down to site specific information and then ward specific information to see where and if specific wards have a range of Indicators which indicates concerns about care provision.

The standard response to the monthly information is that ward managers will discuss the outcome and areas for improvement and agree the actions to improve the standard of care within any of the 11 clinical themes. Matrons and senior nurses can then provide the supervisory overview of improvements and support the improvements required and provide the positive feedback when improvements are made.

For Board members the Quality Dashboard provides an opportunity to review the overall dashboard within the body of this report and to identify if progress is being made on specific clinical outcome scores. It would also enable Board members to scrutinise specific areas of concern if those improvements are not being seen. The methodology for compliance is currently set at a consistent % standard (currently under review) and would not expect to vary. The Board would expect to review the key themes which are not meeting the standard and variance reporting would be provided on those clinical themes which are below 85%

2.3 Overview & Areas of Escalation: Effective Care

Effective Crude Mortality RAMI Data Quality High Blood Pressure

Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Crude Mortality - rolling 12 months	No	Jan-15	Reduce	1.90%	1.9%	1.8%	1.9%		V	3rd
Risk Adjusted Mortality Index 2013 - RAMI इञ्चीing 12 months	No	Sep-14	Reduce	107	106	106	106		→	5th
valid principle diagnosis code 3 months order episode end date - monthly	Yes	Oct-14	95%	98.8%	85.9%	60.6%	64.1%	95%	↑	6th
% valid principle diagnosis code 3 months after episode end date - rolling 12 months	Yes	12 mths to Oct-14	98%	98.7%	85.9%	88.1%	85.9%	98%	y	5th
people aged 45+ who have a GP record of pool pressure measurement in the last 5yrs	No	2013/14	Improve	88.2%	-	-	88.2%	88.3%	-	3rd

J

The indicators above are monitored at the Quality, Safety & Experience committee.

An exception report is included for indicators which are not achieving the standard.

2.3 Effective Care Overview – Local Measures

	Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	% of Nutrition Score Completed and Action Taken within 24 hrs of admission	No	Feb-15	Improve		-	-	-	-	-	-
New	Efficiencies:Patient admitted but procedures not carried out	No	Dec-14	Improve		-	3.3%	3.1%	-	-	-
New	Efficiencies: % Procedures as Daycase	No	Dec-14	Improve		-	77.3%	78.8%	-	-	-
New	British Association of Day Surgery (BADS) basket of 18 procedures performed within the guideline length of stay	No	Dec-14	Improve		-	88.9%	91.4%	-	-	-

Tudalen y pecyn

The indicators above are monitored at the Quality, Safety & Experience committee.

An exception report is included for indicators which are not achieving the standard.

2.3 Effective Care: Exception Report

Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% valid principle diagnosis code 3 months after episode end date - monthly	Yes	Oct-14	95%	98.8%	85.9%	60.6%	64.1%	-	1	6th
% valid principle diagnosis code 3 months after episode end date - rolling 12 months	Yes	12 mths to Oct-14	98%	98.7%	85.9%	88.1%	85.9%	98%	4	5th

Coding completeness 3 months after episode end date for the month of October 14 was 64.1% against a target of 95% showing early signs of improvement.

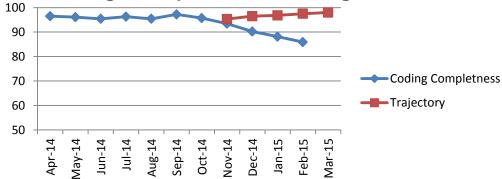
The Rolling 12 month completeness for the month of October 14 was 85.9% against a target of 98%.

Age scy coders are scheduled to begin work at the end of March to assist in the recovery of coding completion.

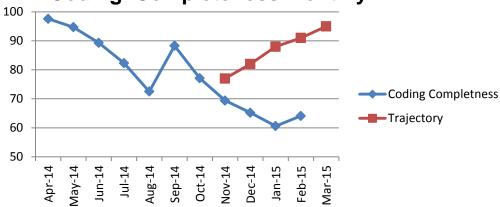
The department is also in the process of recruiting to fill further vacancies following the retirement of experienced staff in the East.

The return of staff members from long term sickness absence and maternity leave will also assist the department in again reaching both targets.

Coding Completeness Rolling 12 Months



Coding Completeness Monthly



	Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
1	% of Nutrition Score Completed and Action Taken within 24 hrs of admission	No	Feb-15	Improve		-	-	-	-	-	-

new

Proposed Description of measure – A nationally defined standard of record keeping and assessment has been agreed nationally and is currently reviewed within the ward Quality audits. The percentage compliance of the nutritional score is established within the Quality Improvement Strategy and will remain a constant standard.

Definition - The current methodology to ascertain whether the agreed Nutritional Risk Assessment tool is completed within 24 hours of admission to the clinical area, and that any action required has been carried out; is defined through the monthly ward quality audits

Elevance - every patient admitted into hospital must have a nutritional risk assessment undertaken within 24 hours of Minission, to improve the nutritional care and support they receive, and reduce harm caused by poor nutrition.

Considerations:

By actions required with regard to poor compliance with completing the nutritional assessment and score will be picked up within the ward Quality audits and any ward incident investigations and the variances to that will be recorded within the fittegrated Quality performance report under the ward quality audits template.

It is therefore suggested that this is a duplication of reporting and suggest that we do not utilise this to demonstrate effective care and instead utilise the wider Quality ward audits and identify the key areas of concern arising from those dashboards which relate to effective care.

	Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
/	Efficiencies:Patient admitted but procedures not carried out	No	Dec-14	Improve		-	3.3%	3.1%	-	↑	-

This indicator applies to all elective inpatients and day cases and gives the rate at which the elective admission does not result in a procedure

Efinition:

neasure uses a specific diagnosis code in the spell to identify qualifying admissions.

en En

⊀ationale:

Renumber of patients are admitted as an elective inpatient or day case but do not undergo an operative eccedure; e.g. patients who are unfit for surgery. There is a need for improved commitment to pre-operative essessment, planned bed management and better access to diagnostics.

Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Efficiencies: % Procedures as Daycase	No	Dec-14	Improve		-	77.3%	78.8%	-	1	-

Rationale: This measure underpins commitment to improved performance against the Short Stay Surgery Basket of Procedures and is supported by the Wales Audi Office report 'Making better use of Day Surgery in Wales ' (2006) which advocates the use of short stay surgery resources across a wide range of procedures

<u>Description:</u> This indicator looks at the rate of procedures that are carried out as a Daycase <u>Definition:</u> Day surgery patients are those that require full operating theatre facilities and /or a general anaesthetic. Day case surgery promotes speedier recovery for patients, reduced risk of cancellation, and reduced risk of hospital acquired infection.

maproved service delivery through increased theatre utilisation (reduced cancelled ops due to no beds), lower waiting thes.

y pecyn

83

Effective Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
British Association of Day Surgery (BADS) basket of 18 procedures performed within the guideline length of stay	No	Dec-14	Improve		-	88.9%	91.4%	-	↑	-

This indicator follows a basket of 18 procedures defined by the British Association of Day Surgery and the rate of those procedures carried out within a given time frame

Eationale: The 18 procedures have been selected on the basis that relatively high volumes can reasonably be expected to be expected out against the required short stay delivery areas. It is further supported by the Wales Audit Office report 'Making better be of Day Surgery in Wales' (2006) which advocates the use of short stay surgery resources across a wider range of procedures and provide an incentive / challenge to practitioners to expand their scope.

ay case surgery promotes speedier recovery for patients, reduced risk of cancellation, and reduced risk of hospital acquired infection.

Improved service delivery through increased theatre utilisation (reduced cancelled ops due to no beds), lower waiting times.

2.4 Overview & Areas of Escalation: Dignified Care



Dignified Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% procedures postponed on more than one occasion, had procedure <=14 days/earliest	Yes	Jan-15	Improve	-	-	9.1%	42.9%		↑	3rd

Tudalen y pecyn

The scrutiny for this domain occurs with the Finance & Performance subcommittee.

An exception report is included for indicators which are not achieving the standard.

2.4 Dignified Care – Local Measures

	Dignified Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
NOM	Total Cancellations Inpatient (Clinical and Non-Clinical)	No	Jan-15	Improve	-	-	524	674	-	V	-
New	Total Cancellations for Consultant and Nurse Led Outpatient appointments	No	Feb-15	Improve	-	-	7,107	6,457	-	^	-

This summary slide provides new indicators which have been agreed by the executive directors within this report. Where new indicators are introduced, and a lead for the indicator has been identified, an **introductory report** is included.

2.4 Dignified Care: Exception Report

Dignified Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% procedures postponed on more than one occasion, had procedure <=14 days/earliest	Yes	Jan-15	Improve	-	-	9.1%	42.9%		1	3rd

Despite there being a higher number of patients cancelled in January 2015, a greater number patients who had been cancelled twice, were rebooked within 14 days of their second cancellation, an increase from 9% to 43%. However, the target is that all patients should be booked within 14 days. The escalation process to ensure that cancelled patients are booked in a timely way has been further heightened.

The table below shows the site and specialty where patients were not booked in line with the Welsh Government requirements.

_
_
_
_

Patients not booked within 14 days of 2nd Postponement - by specialty	West	Centre	East	BCUHB Total
Φ G y haecology	2	1	2	5
Utology	1	1		2
Trauma & Orthopaedics			3	3
O p ththalmology				
Maxillo-Facial Surgery				
ENT			2	2
General Surgery	1			1
Gastroenterology	3			3
Radiology				

2.4 Dignified Care: Introductory Report

Dignified Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Total Cancellations Inpatient (Clinical and Non-Clinical)	No	Jan-15	Improve	-	-	524	674	-	V	-

This measure demonstrates the volume of hospital cancellations occurring monthly which includes both clinical and non-clinical.

Examples include:

Rinical – Pre-existing medical condition

Fon-Clinical – List over booked

The measure demonstrates the opportunity to make better use of resources grough reduction in avoidable cancellations which in turn improves patient experience by avoiding short notice cancellation of TCI/procedure

88

New

2.4 Dignified Care: Introductory Report

Dignified Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Total Cancellations for Consultant and Nurse Led Outpatient appointments	No	Feb-15	Improve	-	-	7,107	6,457	-	↑	-

This measure reflects the monthly volume of cancelled outpatient appointments

Definition

New

This measure includes appointments cancelled by the hospital excluding therapy and diagnostic appointment. The health board has 3 different PAS each of which records cancellations slightly differently making comparisons between the sites difficult and reading to an over-recording of cancellations, due to re-scheduling appointments being counted as cancellation on some systems. The relevance of the indicator will be to look at a downward trend over time rather than an absolute value.

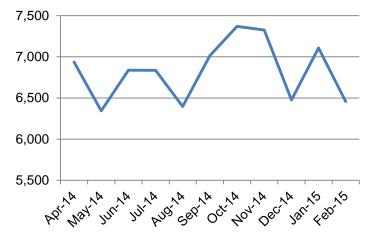
Relevance:

Sancellations are seen as representing poor patient experience and inefficient use of hospital resources.

Expectation

The outpatient program is a key deliverable for the PMO and a trajectory will be developed through their officers.

Total Hospital Cancellations for Outpatient Appointments





Individual Care

Mental Health Ass'sment

Mental Health Treatment

Care & Treatment Plans

M ental Health Advocacy

Individual Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% of assessment by the LPMHSS undertaken within 28 days of the date of referral	No	Feb-15	80%	75%	-	86.2%	81.6%	85%	V	4th
% of therapeutic interventions started within 56 days following assessment by LPMHSS	No	Feb-15	90%	71%	-	94.7%	97.2%	90%	1	3rd
For LHB residents (all ages) to have a valid For Completed at the end of each month	No	Jan-15	90%	93%	-	90.9%	92.4%	92%	1	4th
of hospitals with arrangements to ensure devocacy available to qualifying patients	No	Dec-14	100%	100%	100%	100.0%	100.0%	100%	→	1st

The scrutiny of this domain occurs though the Finance & Performance sub-committee.

This month, as all of the indicators have been achieved no exception reports are included.

New

2.5 Individual Care – Local Measures

Individual Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
"I Want Great Care" initiative	No	Feb-15			-	4.73	4.78	-	-	-

This summary slide provides new indicators which have been agreed by the executive directors within this report. Where new indicators are introduced, and a lead for the indicator has been identified, an **introductory report** is included.

Individual Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
"I Want Great Care" initiative	No	Feb-15			-	473.0%	4.78	-	-	-

iWantGreatCare is a real-time patient feedback system that covers five areas: dignity / respect, patient involvement, information available to the patient, ward cleanliness and staff.

Patients are given a form and asked to complete it during their hospital stay.

Hey are then given 6 areas covering the five domains mentioned. The sixth asks how likely they would be to recommend the spital ward to others.

ne score is out of 5.

New

there is also a free text area where the patient can give verbal feedback which provides a rich source of information.

At present the system has only been rolled out on acute wards, maternity wards and the Emergency Department at Wrexham Maelor Hospital.

It is intended that a target be set of at least 4-stars for each clinical area involved.

2.6 Timely Care Overview – National Measures

Timely (Care GP A	ccess	Emergency Department	Ambulance	Cancer	Den	tal	Stroke		4	4	4
		Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
	% GP	offering appts between 17:00 and 18:30 at least two days a week	No	Dec-14	Improve	94%	94%	94%	94%	98%	\rightarrow	5th
	practices	open during daily core hours or within1 hour of daily core hours	No	Dec-14	Improve	71%	71%	70%	73%	89%	↑	6th
		its waiting less than 26 weeks for all specialties	Yes	Feb-15	95%	88%	-	86%	87%	87%	↑	6th
	Number of	36 week breaches- all specialties	Yes	Feb-15	0	2,911	-	4,261	3,943	5,000	↑	6th
	% of patiendiagnostics	nt waiting less than 8 weeks for s	Yes	Feb-15	100%	80.4%	-	71.0%	79.6%	100%	↑	4th
Ⅎ		patients spend no longer than 4 &E (inc Minor Injury Units)	Yes	Feb-15	95%	-	-	77.1%	77.7%	95%	↑	7th
Tudalen	Number of more in A&	patients spending 12 hours or E	Yes	Feb-15	0	2,677	-	1,103	871	0	↑	7th
len	% of Cat A minutes	Ambulance responses within 8	Yes	Feb-15	65%	-	-	54.9%	56.2%	65%	↑	1st
y pecyn	Number of	over 1 hour handovers	Yes	Feb-15	Reduce	479	-	814	766	32.8	↑	6th
есу	•	nts referred as non-urgent cancer seen within 31 days	No	Feb-15	98%	-	-	98.1%	98.0%	98%	→	4th
n 93		nts referred as urgent suspected en within 62 days	Yes	Feb-15	95%	-	-	84.3%	82.5%	95%	→	5th
ω		eated by an NHS dentist in the last as a % of the population	Yes	Feb-15	Improve	50.7%	-	50.35%	50.37%	50%	↑	6th
	Stroke	1 - First hours bundle	No	Feb-15	95%	-	-	96.0%	98.6%	95%	↑	3rd
	Stroke	2 - First days bundle	Yes	Feb-15	95%	-	-	86.7%	89.0%	95%	↑	4th
	Stroke	3 - First 3 days bundle	No	Feb-15	95%	-	-	98.7%	97.3%	95%	→	2nd
	Stroke	4 - First 7 days bundle	Yes	Dec-14	95%	-	-	90.7%	93.8%	95%	↑	3rd

The indicators above are monitored at the Finance & Performance committee. Exception reports are included.



2.6 Timely Care Overview – Local Measures

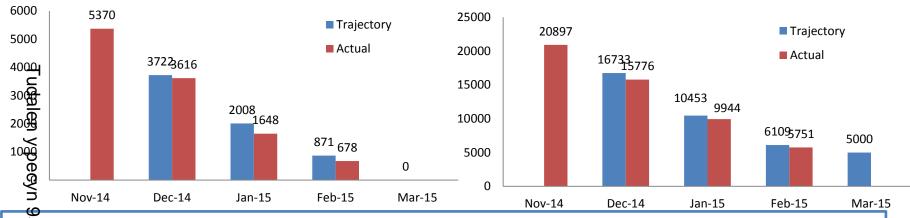
	Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	All patients overdue on the Follow Up Waiting List	Yes	Feb-15	Reduce	-	-	45,756	44,299	-	1	-
	Follow Up Waiting List (25-50% overdue)	Yes	Feb-15	Reduce	-	-	4,858	4,978	-	V	-
	Follow Up Waiting List (50-100% overdue)	Yes	Feb-15	Reduce	-	-	6,810	6,395	-	↑	-
	हि low Up Waiting List (Over 100% overdue)	Yes	Feb-15	Reduce	-	-	27,326	26,572	-	↑	-
New	Berapies Waits Over 14 weeks	Yes	Feb-15	Reduce	-	-	4	5	-	-	-
New	Count of Hours: Urgents seen within 20 mins	No	Feb-15	Improve	-	-	70.2%	67.2%	-	-	-
New	Out of Hours: Non-Urgents seen in 60 mins	No	Feb-15	Improve	-	-	75.1%	72.1%	-	-	-
New	Admission on day of surgery	No	Dec-14	Improve	-	-	80.5%	81.0%	-	-	-

This summary slide provides new indicators which have been agreed by the executive directors within this report. Where new indicators are introduced, and a lead for the indicator has been identified, an **introductory report** is included.

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Number of 36 week breaches- all specialties	Yes	Feb-15	0	2,911	-	4,261	3,943	5,000	1	6th
% of patients waiting less than 26 weeks for treatment - all specialties	Yes	Feb-15	95%	88%	-	86%	87%	87%	1	6th

Open Pathways Potential over 52 week patients

Open Pathways Potential over 36 week patients



- The Referral to Treatment target for March 2015 is that no patient will be waiting over 52 weeks and there will be no more than 5,000 patients waiting over 36 weeks at the end of the financial year.
- The un-validated data as at 1/3/2015 reports a year end position better than trajectory and on target to deliver by 31 March 2015
- There is an individual action plan for every patient currently showing as over 52 weeks at year end and extensive validation is underway to ensure 36 week delivery.
- Trauma and orthopaedics remains the specialty at greatest risk, being challenged again with bed pressures in Wrexham

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% of patient waiting less than 8 weeks for diagnostics	Yes	Feb-15	100%	80.4%	-	71.0%	79.6%	100%	1	4th

Actions Being Taken

Endoscopy

Endoscopy is now reported as a medium risk for delivery. Urgent escalation has been taken with the Countess of Chester (COCH) who have been commissioned to deliver 495 endoscopies by 31 March 2015. A review of all patients booked dates is being completed at COCH. There is on-going work in Bangor to close the final gap of approximately 50 patients through the utilisation of capacity in YGC.

Š ≸adiology

The risk to delivery has decreased within radiology for all modalities. Additional capacity is coming on line in the remaining two weeks of March for MR. All patients are being carefully managed through to year end.

Cystoscopy

Cystoscopy and urodynamics is considered high risk despite the successful outsourcing of 160 patients. Additional plans/capacity are still being sought to mitigate the risk, urodynamic capacity is highly constrained due to the service being provided by a single clinician.

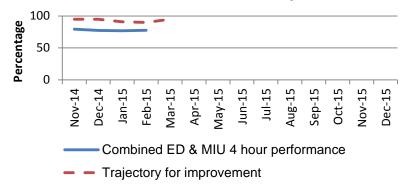
Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% of new patients spend no longer than 4 hours in A&E (inc Minor Injury Units)	Yes	Feb-15	95%	-	-	77.1%	77.7%	95%	1	7th

Combined Emergency Department and Minor Injuries Unit 4 hour performance in February was 77.7%. Emergency Department 4 hour performance in February was 72.3%.

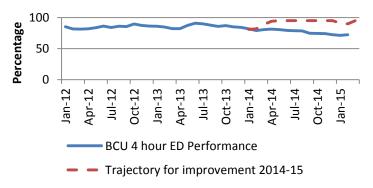
Improvement actions:

- External review of GP Out of Hours service complete. Final report received and actions to address recommendations are underway.
- l udalen y Escalation and plus one beds open and sustained during February.
 - Implementation of Board Rounds on going. Data collection identifying delays and actions escalated to Matrons and Hospital Management Teams.
- pecyn Step down beds utilised in three areas
 - Work to reduce frequent attenders at Emergency
- Department ongoing in three areas
- National Patient Flow Collaborative working well in YG and YGC but further engagement work ongoing in YMW.

Combined ED and MIU 4 hour performance



BCU 4 hour ED performance



Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Number of patients spending 12 hours or more in A&E	Yes	Feb-15	0	2,677	-	1,103	871	0	↑	7th

871 Patients waited over 12 hours in an Emergency Department during February.

Improvement actions:

Review of 10% of case notes of patients who have waited Tudalen y pecyn over 12 hours in ED continued with actions for improvement addressed locally.

External review of GP Out of Hours service complete. Final report received and actions to address recommendations are underway.

Escalation and plus one beds open and sustained during February.

- Implementation of Board Rounds on going. Data collection identifying delays and actions escalated to Matrons and Hospital Management Teams.
- Step down beds utilised in three areas.
- Work to reduce frequent attenders at Emergency Department ongoing in three areas
- National Patient Flow Collaborative working well in YG and YGC but further engagement work ongoing in YMW.

ED 12 hour performance 1200 1000 800 Number 600 400 200 in rejorizerzory karmin knezory pertebiz Number of ED 12 hour waits

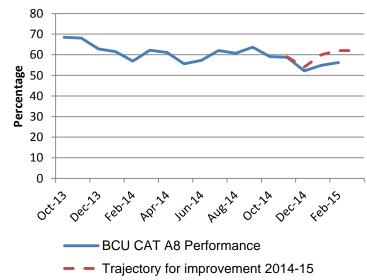
Trajectory for improvement 2014-15

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% of Cat A Ambulance responses within 8 minutes	Yes	Feb-15	65%	-	-	54.9%	56.2%	65%	1	1st

Category A ambulance response time in February was 56.2%

- Paramedic Pathfinder being rolled out across North Wales.
- Revised monthly audit of Ambulance handover implemented during February.
- Tudalen y pecyn 9 All Wales Handover Guidance received and implemented. Local ambulance handover and escalation protocols updated.
 - Alternatives to conveyance and taxi transport for appropriate patients ongoing.
 - Ambulance commissioning monthly meetings monitoring monthly performance.
 - Joint BCU/WAST monthly operational meeting ongoing and monitoring all admission avoidance initiatives related to WAST.

BCU CAT A8 Performance



Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Number of over 1 hour handovers	Yes	Feb-15	Reduce	479	-	814	766	32.8	↑	6th

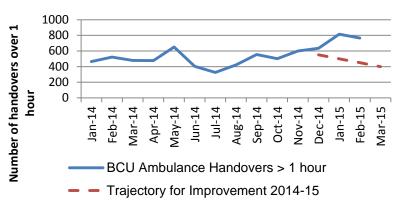
During February the number of ambulance handovers greater than 1 hour was 766 and greater than 15 minutes —was 2167.

Paramedic Pathfinder being rolled out across North

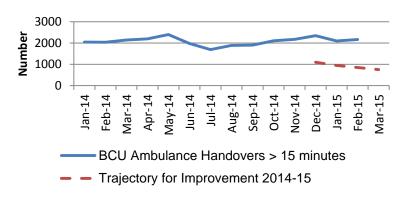
Revised monthly audit of Ambulance handover mplemented during February.

- All Wales Handover Guidance received and implemented. Local ambulance handover and escalation protocols updated.
- •Alternatives to conveyance and taxi transport for appropriate patients ongoing.
- •Ambulance commissioning monthly meetings monitoring monthly performance.
- Joint BCU/WAST monthly operational meeting ongoing and monitoring all admission avoidance initiatives related to WAST

BCU Ambulance Handovers > 1 hour



BCU Ambulance handover > 15 minutes



Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% of patients referred as urgent suspected cancer seen within 62 days	Yes	Feb-15	95%	-	-	84.3%	82.5%	95%	V	5th

February – un-validated position 80%; forecast position 82.5%

Actions taken:

Booking and escalation policies amended to ensure all new referrals seen within 10 or 14 days dependent upon tumour site; performance reached 80% during February. Performance dipped in gastro following increased referrals after a Public Health campaign; extra capacity will be in place by March-2015 Additional radiology and endoscopy capacity introduced from December 2014

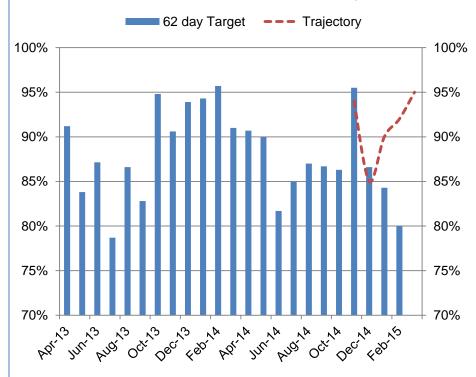
Allitional laparoscopic urology surgery contracted from Arrowe Park Hospital (effective immediately) and a locum surgeon commenced January 2015

Weekly multi-CPG meeting led by corporate performance lead established to monitor March compliance and instigate remedial actions; additional capacity currently being sought to increase total numbers of cancers treated in month

Revised trajectory:

We expect to improve performance against the urgent suspected cancer (USC) target from March but delivery cannot be guaranteed; current forecast is 88-96%

62 Day Cancer Target (USC) Betsi Cadwaladr University LHB



Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Patients treated by an NHS dentist in the last 24 months as a % of the population	Yes	Feb-15	Improve	50.7%	-	50.35%	50.37%	50%	↑	6th

Page 48

Last 3 months performance:

December - 50.39%

January – 50.35%

Œebruary − 50.37%

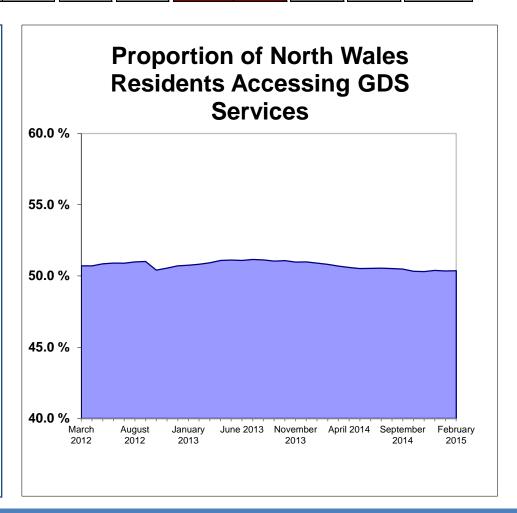
© Actions taken:

The Primary Care Support Unit routinely works with contractors to towards ensuring contracted services are delivered as efficiently as possible and patient access to GDS services is optimised within the available budget.

Current funding constraints mean that additional nonrecurring activity cannot be commissioned within this financial year. It is therefore unlikely that there will be an improvement in the current trajectory before the year end

Revised trajectory:

We do not expect the current trajectory to improve prior to the end March 2015

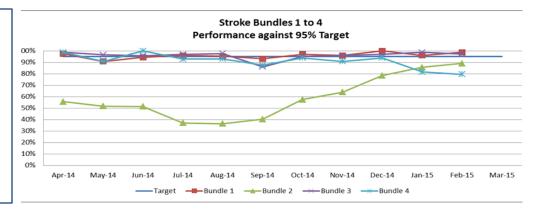


	Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Stroke	2 - First days bundle	Yes	Feb-15	95%	-	-	86.7%	89.0%	95%	↑	4th
Stroke	4 - First 7 days bundle	Yes	Dec-14	95%	-	-	90.7%	93.8%	95%	1	3rd

Bundle 2 The chart shows the increase in performance against the Stroke 2 bundle since August 2014.

Bundle 4 is reported 2 months in arrears. The chart shows the currently incomplete position for January and February 2015.

Tudalen



Ex ption

Buildle 2 contains 5 elements of care which are clinically accepted as contributing to improved patients outcomes if delivered within the firs 24 hours of arrival at hospital. The health board has significantly improved its performance against this bundle, with month on month improvement demonstrated since August and is now the best performer within Wales. In February 65 out of the 73 stroke patients received all 5 elements of the bundle within 24 hours. The reasons for the breach of the standard related to access to a dedicated stroke bed directly from ED admission. These patients received all other elements of the bundle within the 24 hours. During February Wrexham site delivered the 95% target. Bundle 4 data is currently incomplete, with 90 out of 97 records complete. Of those records which are complete, the LHB is meeting over 95% compliance for Bundle 4.

Actions

Relevant staff in and out of hours have been reminded of the importance of; (i) the ring-fenced stroke bed, (ii) the escalation process and (iii) the need for recovery plan to re-establish the bed at times of escalation.

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Follow Up Waiting List (25-50% overdue)	Yes	Feb-15	Reduce	-	-	4,858	4,978	-	V	-
Follow Up Waiting List (50-100% overdue)	Yes	Feb-15	Reduce	-	-	6,810	6,395	-	^	-
Follow Up Waiting List (Over 100% overdue)	Yes	Feb-15	Reduce	-	-	27,326	26,572	-	1	-

Total number of a patients waiting for follow-up	Total number of patients waiting for follow-up where	Total number of patients waiting for a follow-up who are delayed past their target date									
Here there is NO documented target date Cyn 0	there <u>IS</u> a documented target date	0% up to 25% delay	Over 26 up to 50% delay	Over 50% to 100% delay	Over 100% delay	Total					
yn o	44,253	3,048	2,239	3,594	17,401	26,282					



The Amber of patients overdue a follow up outpatient appointment remains a significant challenge to the Health Board. Whilst the numbers of patients overdue has fallen since April 2014 as can be shown in Tables 2 and 3, the pace and volume of reduction is not at the rate that was expected by the Health Board.

- The elimination of the Follow Up Backlog features in the organisations Three Year Plan due to be submitted to the Welsh
 Government in March 2015. Account of the backlog and the sustainable impact of the additional elective activity requiring follow
 up activity has been quantified and now features within the demand and capacity planning process of the Health Board. CPGs
 are developing plans to increase capacity to tackle the backlog in 2015-2016.
- A Hothouse project has been initiated in Urology as a key priority of the Programme Management Office to provide intense support and review of the root causes of the follow up backlog in terms of process, clinical practice and capacity. Additional management support to deliver this programme of work is being identified though the PMO.
- The follow up backlog will be subject to a Welsh Audit Office study during the summer to assess across Wales, Health Board's
 understanding, quantification of the backlog and the actions being take to eliminate it and manage clinical risk.

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Therapies Waits Over 14 weeks	Yes	Feb-15	Reduce	-	-	4	5	-	-	-

This indicator reflects compliance with the Welsh Government expected standard of waiting times for therapy services.

Description:

The present operating standard is 14 weeks from referral to first attendance this measure is recorded in accordance with Welsh Government definitions

Relevance:

Timely access to therapy care is desirable to support patients rehabilitation and reduce risk of conditions becoming chronic.

New

Expectation

The expectation is that all patients have access to therapy services within 14 weeks, where this is not the case an exception report will be included in **€**ture ≤

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Out of Hours: Urgents seen within 20 mins	No	Feb-15	Improve	-	-	70.2%	67.2%	-	-	-
Out of Hours: Non-Urgents seen in 60 mins	No	Feb-15	Improve	-	-	75.1%	72.1%	-	-	-

Description of measure – this measure demonstrates the volume of patients triaged within the specified Welsh Government tagget times – split by urgency – Urgent to be triaged within 20 minutes and Routine to be triaged within 60 minutes.

Definition of measure – includes all calls made to the north Wales GP Out Of Hours Service.

Relevant of measure – demonstrates the number of calls that fail the target, demonstrating an opportunity to review the staffing levels to ensure that they are sufficient in order to meet the required targets.

Baseline – the baseline reported enable the LHB to be aware of the scale of the opportunity for improvement and to monitor the benefit realisation from actions being taken to improve performance through identified actions.

5. Establishment of extent of improvement expected – reviews of staffing levels and performance for improvement will be reported against in future months with exception reports created for periods in which the trajectory for improvement are delivered.

New

Timely Care	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Admission on day of surgery	No	Dec-14	Improve	-	-	80.5%	81.0%	-	-	-

This indicator gives the rate at which procedures are carried out on the same day as the admission for the elective procedure.

The indicator measures all elective admissions with a procedure, excluding day cases.

Should be the norm, unless clinically or socially determined. Admitting a patient to a bed a days in advance of their operation for non-clinical or social reasons wastes valuable hospital bed capacity and increases costs. This measure promotes the use of more effective pre-operative assessment, bed management and admission intrinsicular and processes.

New

2.7 Staff and Resources Overview – National Measures



Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% staff absence due to sickness (rolling 12mths)	Yes	Jan-15	4.55%	5.48%	5.22%	5.47%	5.50%	5.49%	4	2nd
of total medical staff undertaking appraisals	No	Q3 2014/15	Improve	68%	84%	86%	76%		V	4th
ance - % variance against budget	Yes	Feb-15	Improve	0.20%	2.8%	1.1%	-0.9%		↑	-

The indicators above are monitored at the Finance & Performance committee.

An exception report is included for indicators which are not achieving the standard.

The **statutory duty compliance** including breakeven has been included in addition to the national template.

Other workforce indicators are included in the local indicators.

2.7 Staff & Resources Overview – Local Measures

	Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
New	PADR (Appraisal for non-medical staff)	No	Jan-15			-	36.00%	35.00%	-	-	-
New	CARE referral rate	No	Jan-15			-	47.71%	48.58%	-	-	-
New	Agency & Locum Spend in £000's	No	Jan-15			-	3,120	2,875	-	-	-
New	Vacancy Rate - This measure is under development	No	Jan-15			-	4.12%	4.31%	-	-	-
New	Average Length of Stay (Elective Admissions)	No	Feb-15			-	2.72	2.91	-	-	-
INEW	Average Length of Stay (Emergency Admissions)	No	Feb-15			-	10.24	10.74	-	-	-
IACM	Percentage Workforce Change - This masure is under development	No	Jan-15			-	0.07%	0.00%	-	-	-
New	mandatory Training Overall - This measure is moder development	No	Feb-15			-	-	-	-	-	-
New	ff Turnover - This measure is under development	No	Feb-15			-	-	-	-	-	-

y pecyn 109

This summary slide provides new indicators which have been agreed by the executive directors within this report. Where new indicators are introduced, and a lead for the indicator has been identified, an **introductory report** is included.

2.7 Staff and Resources: Exception Report

Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
% staff absence due to sickness (rolling 12mths)	Yes	Jan-15	4.55%	5.48%	5.22%	5.47%	5.50%	5.49%	\	2nd

Disappointingly absence levels across the organisation continue to be significantly worse than the target. The year to date rate January 2015 was 5.22% as compared with 5.02% for the same period in 2014. The absence rate for January was 5.50% a slight improvement from the 5.58 % recorded in December.

Areas across the organisation with sickness above 6% included Mental Health 6.66%, Women's 6.14%, Improvement and Business Support 7.13% and Planning including facilities at 6.90%.

Revised sick pay arrangements came into force for staff for staff on salaries above the top of pay band 2 with effect from 1st January 2015. Sick pay for these staff is now based on basic pay only and will exclude unsocial hours fremiums. Sickness levels for staff in bands 1 to 6 inclusive are all above the organisations average, however staff in pay band 1 registered absence levels of 8.28% and staff in band 2 experienced absence levels of 7.44%. The sccupation groups with the highest level of absence are estates and ancillary staff at 7.30%, additional clinical services (including HCSW) AT 7.37% and nursing and midwifery at 5.98%. As the staff with the highest levels of absence HCSW and ancillary staff on bands 1 and 2 are not affected by these changes it is important that the relevant departments have robust sickness management processes in place.

The number of staff absent each day throughout the month of January varied between 842 and 976, although high the figure is less than the 1019 and 1017 who were off due to sickness on Tuesday 16th and Wednesday 17th December 2014.

The CARE early intervention service for the management of sickness absence continues to experience low levels of referrals. The overall referral rate was 48.58%,however the referrals for surgical CPG were 30.49%, PCSM 32.43%, and Anaesthetics at 31.08%. These levels are considerably worse than the 80% required to make a real difference.

Sickness training continues to be delivered across the organisation. WOD continues to provide targeted support to management teams through coaching, attendance at sickness management meetings and highlighting particular areas of concern and absence trends. Drop in sessions held for matrons have been held in YG for the medicine directorate and have been very well received.

2.7 Staff and Resources: Exception Report

Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Finance - % variance against budget	Yes	Feb-15	Improve	0.20%	2.8%	1.1%	-0.9%		↑	-

Finance - % var	iance agair	nst budget		Yes	Feb-15	Improve	0.20%	2.8%	1.1%	-0.9%		个	-	
Key Target	Target (£'000)	Year to date performance (£'000)	Risk											
Achievement against Revenue Resource Limit (RRL) (RRL) pecyn 111	0	28,470	Red	Februa end of . The und across of graph b	ry 2015 is January. T derlying ru each mont	a cumula This is a n un-rate, a th, has co	ative over nonth on after adjust onsistentl d forecas	spend p month ir sting for y reduce	osition of nprovemothe additi d over ea	£28.5 m ent of £0 onal reso ch of the 5 million	nillion cor 0.9 million ource allo e last 4 m	mpared to n. ocation of onths and	t the end of £29.4m af £35M equ d is shown variance).	at the ually in the
Performance against savings (internal target)	91,715	23,599	Red	£34.6CorporaAs at planned	ate Depart the end o	h releasi tments a f Decemb of £23.6n	ng saving nd £6.35r per, £19.5	s scheme n cost av im cash r	es have be voidance releasing s	measure: savings h	s. iave beer	n delivere	ss CPGs an d against lanned sav	

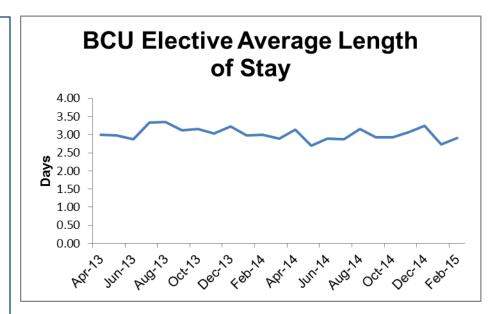
Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
Average Length of Stay (Elective Admissions)	No	Feb-15			-	2.72	2.91	-	V	-

This measure uses the average length of stay methodology outlined in the document "Improving Efficiency & Productivity Within Wales". It looks at electively admitted patients discharged in the month and the complete length of stay that the patient experiences, both acute and community stays, across any hospital in the health board.

General Surgery, Orthopaedics, Urology Ear Nose and Throat and Gynaecology admissions are included. Day cases are expluded as are patients discharged with a length of stay greater than 50 days.

112

New



	Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
w	Average Length of Stay (Emergency Admissions)	No	Feb-15			-	10.24	10.74	-	\	-

This measure uses the average length of stay (LOS) methodology outlined in the by the Welsh Government document "Improving Efficiency & Productivity Within Wales". It looks at patients admitted as an emergency (unplanned) who are discharged in the reporting month. The length of stay includes acute episodes of care as well as any community hospital length of stay related to the emergency admission.

All specialties are included with the exception of paediatric, obstetric and mental health also excluded are patients with a length of stay greater than 100 days.

The LOS measure is an indicator of how efficiently patients are managed, for example: treatment / decision making is carried out efficiently and effectively without any avoidable delays such as diagnostic tests or other assessment delays.

Mighitoring the LOS performance encourages good and safe discharge planning processes to ensure patients are not delayed unnecessarily within hospital environment.

Longer lengths of stay increases patient risk of hospital acquired infection as well as reducing the ability of the organisation to respond in a timely manner to new emergency admissions on an on-going daily basis (adversely impacting ED waiting time targets and annual lance handover times).

BCU Emergency Average Length of Stay



ယ

	Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
′	PADR (Appraisal for non-medical staff)	No	Jan-15			-	36.00%	35.00%	-	-	-

Description of measure - Percentage of appraisals that have been completed for non - medical staff

Definition of measure – The total number of non-medical staff who have received a PADR from their manager of the total number of non-medical staff who were due to receive a PADR

Relevance of measure – Staff are required to undertake an annual appraisal (referred to as PADR) to ensure any training needs can be met and objectives agreed to ensure the best possible service can be provided to patients and customers. PADR is informed by the values of the Organisation. By continually developing BCUHB staff to a high standard the standard of service to patients and customers is enhanced.

New

Staff and Resources	Exception Report?	Month	Achieve	2013/14	YTD	Previous	Current	FYF	Trend	Welsh Benchmark
CARE referral rate	No	Jan-15			-	47.71%	48.58%	-	↑	-

Description of measure - Percentage of referrals to CARE and episodes of absence per month.

Definition of measure - This measure demonstrates the number of CARE referrals made by managers in the CPG's in relation to the number of episodes of absence reported into the ESR database per month.

Relevance of measure - Demonstrates the opportunity to provide early support and advice for staff from first day of sickness absence.

Baseline – the baseline reported enable the Health Board to be aware of the scale of the opportunity for improvement and to monitor the benefit realisation from actions taken to improve health through and early intervention system for support and advice when off sick.

Establishment of improvement expected – the Staff Health & Wellbeing group will consider further measures on how gaggement of managers can improve referral rates. At a service level each CPG will be required to provide an exception report in which the trajectory for improvement are not delivered.

S

3.0 Activity

April 2014 to January 2015

			Inter	nal			Exteri	nal	
	Activity Type	Plan	Actual	Diff	% Diff	Plan	Actual	Diff	% Diff
	Elective Inpatients	14,542	17,120	2,578	17.7%	2,957	3,059	102	3.4%
	Elective Daycases	24,834	22,120	-2,714	-10.9%	5,845	5,920	75	1.3%
ū	Emergency Inpatients	71,418	74,567	3,149	4.4%				
udal	Endoscopies	13,489	16,444	2,955	21.9%	4,026	4,079	53	1.3%
en	MOPS (Cleansed DC)	1,899	1,614	-285	-15.0%	2,380	4,273	1,893	79.5%
7	Regular Day Attenders	35,920	35,264	-656	-1.8%				
pecyn	New Outpatients	168,323	168,254	-69	0.0%	13,786	14,438	652	4.7%
Ϋ́	Review Outpatients	304,967	371,217	66,250	21.7%	46,864	43,732	-3,132	-6.7%
<u> </u>	New ED Attendances	179,261	179,105	-156	-0.1%	6,522	6,824	302	4.6%
<u></u>	Follow up ED Attendances	9,539	9,235	-304	-3.2%				
	Unknown								
	Grand Total	824,192	894,940	70,748	8.6%	82,380	82,325	55	0.1%

This report was previously presented at the last Board meeting in February.

The table reports activity versus plan and includes internally provided within North Wales and externally provided outside North Wales. Some contracts for North Wales residents are managed by Welsh Health Specialised Services Committee are not shown.

4.0 Appendix A – Further Information

Further detailed information is available:

- Further information is available from the office of the Chief Operating Officer which includes;
 - performance reference tables
 - tolerances for red, amber and green
 - the Welsh benchmark information which we have presented

Further information on our performance can be found online at:

 Our website <u>www.pbc.cymru.nhs.uk</u> www.bcu.wales.nhs.uk

StatsWales <u>www.statswales.wales.gov.uk</u>

We also post regular updates on what we are doing to improve healthcare services for patients on

http://www.facebook.com/bcuhealthboard



Y Pwyllgor Cyfrifon Cyhoeddus / Public Accounts Committee PAC(4)-10-15 PTN11 RECEIVED



1 APR 2015

Ymddiriedolaeth GIG Gwasanaethau Ambiwlans Cymru Welsh Ambulance Services NHS Trust

Pencadlys Rhanbarthol Ambiwlans a Chanolfan Cyfathrebu Clinigol Regional Ambulance Headquarters and Clinical Contact Centre Tŷ Vantage Point / Vantage Point House, Tŷ Coch Way, Cwmbran NP44 7HF Tel/Ffôn 01633 626262 Fax/Ffacs 01633 626299 www.ambulance.wales.nhs.uk

Our Ref: MC/dmy/PAC-DM-250315

Darren Millar AM
Committee Chair
Public Accounts Committee
National Assembly for Wales
Cardiff Bay
Cardiff
CF99 1NA

25 March 2015

Dear Mr. Millar,

Inquiry into value for money of Motorway and Trunk Road Investment

Thank you for your letter dated 11 March 2015.

The approach taken by WAST in response to a Road Traffic Collision will be dependent on the nature and severity of the incident however, as an organisation we follow a number of general principles which ensure that we achieve the ultimate aim of saving and preserving life whilst operating in an environment where risk is constantly assessed and mitigated against in order to operate safely.

During their training Emergency Medical Service Operational Staff undergo specific training in partnership with emergency services colleagues regarding attendance and roles and responsibilities at Road Traffic Collisions, a brief example of the type of guidance issued is provided below:

- Park as near to the scene as safety permits considering access, egress, protecting the scene
- Carry out reconnaissance of the scene and report back to Ambulance Control, notifying Control of any hazards and additional resources required at scene e.g. Police, Fire, Hazardous Area Response Team, National Rail, Highways Authority
- If nature of incident requires in liaison with other emergency services set up access, egress, parking point, casualty clearing station



 The main responsibilities of the first arriving ambulance at the scene of a major road traffic collision, is to maintain communication with Control and ensure appropriate mobilisation of all subsequent resources required.

On receipt of the update from the responding crew the Ambulance Control then notifies Police and Fire Service colleagues. Ambulance Control does not liaise directly with the Highways Authority as this is a key responsibility of the Police.

Due to the very nature of these types of traumatic incidents the patients survivability is often considered time critical and necessitates swift evacuation to hospital and, in most instances, this occurs prior to the arrival of Highways Authority personnel and prior to any diversionary routes being established.

Whilst we make our resources aware of the diversionary routes and road closures put in place following Road Traffic Collisions we do not record closure times. These closures and diversionary routes do have an impact on normal service delivery, particularly for our resources who are deployed on non emergency type incidents and are therefore unable to utilise lights and sirens en route to non emergency incidents, thereby increasing their normal planned journey time. We recognise the importance of preserving the scene and the requirement to undertake repair works and updates are provided to the Ambulance Control in a timely manner once road closures and diversionary routes are removed.

Following consultation with colleagues responsible for managing the scene of road traffic collisions there is a view that the use of screens could reduce the likelihood of further collisions due to 'rubbernecking' and reduce disruption to traffic following an incident therefore reducing frustration and likelihood of further low speed collisions.

Best Regards

Mike Collins

Director of Operations

cc: Mick Giannasi, Chair

Y Pwyllgor Cyfrifon Cyhoeddus / Public Accounts Committee PAC(4)-10-15 P1

Eiterprise, Menter, Technology and Science

Cyfarwyddwr Cyffredinol • Director General

CSPPRICE)



Llywodraeth Cymru Welsh Government

Darren Millar AM Chair Public Accounts Committee

13 February 2015

Dear Mr Millar

Thank you for your letter of 14 January regarding the Public Accounts Committee's inquiry into Value for Money of Motorway and Trunk Road Investment.

I have confirmed my attendance at the meeting on 24 March. Please find attached a written evidence paper for the inquiry.

Yours sincerely

James Price

WALES AUDIT OFFICE REPORT ON MAJOR TRANSPORT PROJECTS

WALES AUDIT OF	FICE REPORT ON MAJOR TRANSPORT PROJECTS
Recommendation	2015 Update
Information systems and analysis of project performan	nce
Recommendation 1	
We recommend that the Assembly Government should ensure that the new [management information] system can:	The delivery of all major road projects is tracked through a Key Stage Delivery Process. Progression of projects is subject to a review of the Business Case to ensure continued policy fit and a value for money assessment and requires
a) record information to track the performance of all major transport projects at key stages of their delivery	 Ministerial sign off. Information to track the performance of major road projects is recorded in a suite of spreadsheets, with individual projects combined to oversee the delivery of the
incorporate the information needed to facilitate benchmarking project performance against projects in other parts of the UK;	roads programme. This suite of spreadsheets is subject to review to reduce complexity and ensure accuracy of management information. An Integrated Road Information System (IRIS) is now operational, we will explore ways of integrating with this system.
record all changes in project costs that occur through the lifecycle of the project, including changes in land costs; and facilitate the analysis and sharing, on an annual	 Projects are benchmarked against industry wide data when budgets are reviewed at key stage boundaries. The procurement of all transport projects is subject to EU compliant competitive tendering process.
facilitate the analysis and sharing, on an annual basis, of the reasons for cost increases and delays on individual projects across all Assembly Government transport programmes.	subject to Lo compliant competitive tendening process.
Project and contract management	
Recommendation 2	Gateway Reviews (Assurance Reviews) are a mandatory element within the key
We recommend that the Assembly Government takes action to ensure that:	stage process and are conducted at critical stages of the projects lifecycle on all major projects, in general accordance with the OGC gateway process.
a) gateway reviews become custom and practice for all current and future major projects;	 Fifteen major transport projects have been completed since 2006. Five of these schemes have been complete for approximately 18 months or less. Post Opening Project Evaluations (POPE) for these five schemes are underway or
b) all major transport projects completed since the	programmed to commence shortly.

Recommendation	2015 Update
end of 2006 are subject to a benefits realisation review; and c) benefits realisation reviews are started within 12 to 18 months of the completion of the main construction works.	Of the remaining ten schemes, full benefits realisation assessments have been completed or are ongoing as part of the Post Opening Project Evaluation review. The only exception to this is the A465 Section 1, where current construction work on the adjoining Sections 2 & 3 would affect any results obtained. This review will therefore be finalised once the other two sections have been completed.
	 The content of the POPE reviews undertaken is based on Highways Agency guidelines and is in the process of being included within Transport Division's Procedures Guidance.
Tudalen	 An evaluation of the Wider Economic Benefits and impact on Cross Cutting Themes (Equality & Diversity, Tackling Poverty and Social Exclusion) will be completed on the A465 Section 3 project once it is open to traffic (12 months & 5 years post-opening)
Tudalen y pecyn 122	 We have also introduced the 'Community Benefit Measurement Toolkit' which has been compiled in line with the guidance 'Delivering Maximum Value for the Welsh Pound -2014'. It is a mandatory requirement that this toolkit is populated for all our schemes to track the direct contribution they make to the local and national economy during delivery. This information is recorded quarterly.
	 In addition, on the A465 dualling schemes we are working with Cardiff Business School to produce a socio-economic dashboard of information which quantifies the indirect effects to the local and Welsh economy of the spend on the project during delivery Contractors involved in these schemes provide the relevant information and it is intended that this work will:
	 Facilitate reporting of the longer term legacies for the Heads of the Valleys economy,
	 Show how the construction elements of the projects lead to socio-economic benefits in surrounding local authority areas, in particular highlighting economic effects linked to local purchasing, and the spending of wage incomes in the area.

Recommendation	2015 Update
	 Chart the local development of skills and training as part of the road building projects
	 Explore how the managing contractors work with the local community through the construction process, and identify how best practice feeds through to softer social and economic outcomes.
Recommendation 3	Maintenance of a common set of KPIs through an extranet platform has been
We recommend that the Assembly Government should encourage the use of a common set of key performance indicators across all major transport	operated on WG major road projects for a number of years, to monitor performance and influence procurement. This system has been reviewed in order to reduce complexity and improve transparency.
projects in Wales and, in doing so:	As a result, a new Key Performance Indicator (KPI) system with a set of
ensure that contractors are clear about the way in which the key performance indicator system gives credit for the delivery of projects earlier or at lower cost than planned, while ensuring that quality is not compromised; for projects under its direct control, quality assure the performance indicator scores given by the independent project manager (employer's agent); and c) share and analyse information on contractor performance to help identify and address common areas of underperformance.	evidence-based, standardised KPIs to monitor and track the performance of consultants and contractors during schemes has been developed. This system is currently being piloted on the A465 dualling schemes, and will be rolled out on all future WG major road projects.
	The KPIs have been developed with input from contractors and consultants and
	through research of the metrics used by as Constructing Excellence (Wales), Highways Agency, CEEQUAL, Considerate Constructors Scheme and other soft Welsh Government KPIs.
	The KPI assessment is conducted quarterly at meetings between the Employer's Agent and Contractor.
	 Account of the KPI data will continue to be part of the selection process for suppliers of future projects.
	The new KPI system is due to be presented to the Civil Engineering Contractors Association (CECA) Wales and the Association of Consulting Engineers (ACE).
Recommendation 4	With the exception of legacy road schemes where there are outstanding land
We recommend that the Assembly Government develops and communicates to local authorities	issues, there will be no further major local authority transport projects funded by Welsh Government through the Transport Grant process.

Recommendation	2015 Update
detailed guidance that sets out its expectations and general good practice in the planning and delivery of	Given that the Transport Grant-funded programme has ended, new guidance for local authorities in relation to major transport projects has not been produced.
major transport projects. Particular issues highlighted by our examination which might be addressed in any new guidance include:	Learning from our management of trunk road schemes to transport grant schemes by allocating a project engineer to all local authority major road projects to advise on delivery and project management as well as overseeing financial.
a) the use of appropriate inflation indices,	control.
construction material cost indices and optimism bias when estimating project costs;	Detailed Regional Transport Consortia Grant Delivery Plan Guidelines set out our expectations in relation to risk management, and project management.
the use of project risk registers, encouraging the public sector employer and construction contractor to agree and maintain a joint risk register	The Welsh Transport Planning and Appraisal Guidance is being reviewed so that it can be applied appropriately not only to major schemes but also to packages of small schemes and to minor projects.
advice on the use of different types of contractual models;	
對) the use of key performance indicators;	
expectations in terms of local project management arrangements; and	
f) how the scope of the processes set out in Welsh Transport Planning and Appraisal Guidance and gateway reviews guidance relate to each other.	
Working with utility companies	

Recommendation 5:

We recommend that the Assembly Government engages with local government and the utility companies to develop some clearly agreed principles in terms of how they should work together throughout the lifecycle of major transport projects. Options that the Assembly Government could

• We are a member of the Welsh Highways Authorities & Utilities Committee and, through that Committee, we are developing a Streetworks Strategy. The Streetworks Strategy will set out an agreed approach to a range of issues including effective management of utilities work. This is currently in draft and will go out for consultation in Spring 2015, prior to Ministerial approval. Co-ordination has also taken place via the Trunk Road Agents attending regional HAUC Coordination meetings.

	Recommendation	2015 Update
	explore include: a) developing a more formal memorandum of understanding with utility companies, for example	 We have revised our standard contract documents to transfer the programme risk of the statutory undertaker performance to the contractor as they are best placed to manage the risk.
	to include provision for the regular monthly reporting of actual and forecast costs and timescales of utilities work during the construction phase;	 We participate in a number of UK expert groups, for example the UK Network Operators Group and the UK Network Management Board, which provide an opportunity to share good practice.
	working with the UK Government's Department for Transport to update the existing good practice guide to managing works in the street to refer more explicitly to the delivery of major transport projects;	 We encourage our contractors where possible to undertake the civil elements of necessary diversion work on behalf of utility companies but cannot compel them to do so. There are issues around where liability for the work sits between the utility company and the contractor and both are often reluctant for the work to be completed in this way.
Tudalen y pecyn	whether there is scope, particularly within an Early Contractor Involvement approach, for the construction contractor to undertake more preparatory work on behalf of utility companies; and	We do not propose to make any legislative change at the current time.
1 25	if necessary, the scope for a change in the supporting legislation (the New Roads and Street Works Act 1991 and the Street Works - Sharing the Cost of Works [Wales] Regulations 2005) to place a greater onus on utility companies to deliver their work in a way that is cost-effective and timely from the perspective of the public sector employer.	

Recommendation	2015 Update
Overseeing the delivery of local authority managed pro	<u>ojects</u>
Recommendation 6: We recommend that, towards the end of 2011-12, the Assembly Government should commission a review to provide an early check of the effectiveness of its arrangements for overseeing the delivery of the regional transport plans.	• In response to the Report, work was undertaken which led to a strengthening of the oversight of delivery of Regional Transport Plans. Key Performance Indicators were introduced to measure performance associated with the delivery of the Regional Transport Plans and to drive improvements. These were reviewed on a quarterly basis. Since April 2014, funding to support transport improvements has been directed through local authorities. The processes adopted with the Regional Transport Consortia have informed the management processes adopted for the new funding arrangement. A subsequent Internal Audit exercise gave the grant processes full assurance.
Recommendation 7: Ve recommend that the Assembly Government should examine whether the technical capacity it mploys is being deployed to best effect between the management of trunk road projects and the assembly Government's oversight of local authority managed projects. In doing so, the Assembly covernment should consider the risks and benefits of delegating more responsibility for managing trunk road projects to the employer's agent.	 All major road schemes being delivered through the Transport Grant process are now open to traffic. Resources have been allocated to assist local authorities to manage the remaining issues arising from these improvements. In the main, these relate to land matters. The Transport Grant programme is no longer open to new applications.

THE APPROACH TO DELIVERY OF MAJOR TRUNK ROAD PROJECTS

Current investment priorities for the trunk road and motorway network are identified in the National Transport Plan

The Infrastructure Delivery Division (IDD) of the Transport Department plans and delivers those investment priorities. The investment priorities are developed into project-specific objectives.

Retention of a project within the programme is subject to review at key milestones to ensure the project's business case continues to justify the future expenditure.

KSA/ Approval process

The delivery of Welsh Government major road projects follows a linear Key Stage Approval (KSA) process providing the financial approval framework for the projects covering option appraisal, design, the statutory process, construction and aftercare. Project progression is dependent upon a stage gate review and Ministerial approval. The Key Stage approvals process also includes a series of gateway reviews.

Project Procurement

Procurement of all major motorway and trunk roads projects follow European procedures and adopt the Engineering Construction Contract (ECC).

The majority of motorway and trunk road projects use of the Early Contractor Involvement (ECI) form of Contract.

The ECI approach requires the appointment of a contractor to undertake Key Stages 3 and 4, and on satisfactory completion of this work then undertake Key Stage 6

- (a). Part 1 (KS3 & 4) involves the use of the NEC3 Professional Services Contract Option C (Target Cost) for Key Stage 3 and Option E (Cost reimbursement) for Key Stage 4 to undertake development of the route design, associated environmental impact assessments and successful completion of the Statutory Process.
- (b) Part 2 (Key Stage 6) involves the detailed design, construction and aftercare of the project using the NEC3 Engineering Construction Contract (ECC) Option C (Target Cost) for KS6.

Contracts are let under competitive free market conditions ensuring competitive rates are submitted in pursuit of the optimum Value for Money. The tendered sum (Initial Target Cost) forms the basis of the KS6 (construction) Target Cost which is developed and refined as the scheme progresses through the design and Statutory Process.

There is a hold point in the contract between Parts 1 & 2 which enables the Welsh Government (or the contractor) to terminate the contract without penalty should the Welsh Government considers that the scheme no longer demonstrates Value for Money.

Value for Money

Welsh Government utilises the approach recommended by the *HM Treasury Green Book on Appraisal and Evaluation in Central Government* to ensure best value is achieved. The approach is implemented on major infrastructure projects by Transport Department's *Value for Money Manual* to ensure projects make the most efficient use of capital resources, allows consideration of whole life costs and delivers the scheme objectives in the most efficient manner.

Risk Management

Effective identification and management of risk is a key aspect in the management of the final costs and programme of the project, and a core component in the choice of the ECI procurement route.

Risks are considered throughout the development of the project and the risk profile forms a key component of the Key Stage Approval process.

Key Performance Indicators

We have recently developed a new system with a set of evidence-based standardised KPIs to monitor and track the performance of consultants and contractors during schemes and to facilitate future procurement. This system is successfully being used on the A465 Heads of the Valleys Dualling scheme and will be rolled out on to all future major road projects.

The new KPIs have been established with input from contractors and consultants involved on the A465 Dualling schemes as well as consideration of existing scoring metrics from other relevant sources

This has resulted in a set of KPIs which are simple, transparent, based on the following criteria for evaluation:

- Client Satisfaction Service
- Client Satisfaction Product
- Stakeholder and Community Engagement
- Management of Programme and Cost
- Health and Safety Performance
- Environmental Performance.

Evaluation

Completed projects are evaluated as follows:

<u>Design Effectiveness Review</u> to consider the technical engineering and environmental design of the scheme.

<u>Cost Reconciliation Report</u> which identifies changes and reasons between the Target Cost established at the start of construction and the final Target Cost and out-turn costs at the end of construction.

<u>Post Opening Project Evaluation (POPE) Report</u> to consider how well the project has met the scheme objectives.

Wider economic benefits of our road schemes has been introduced and reports have been submitted for the A40 Penblewin – Slebech Park scheme and are underway for the A465 Heads of the Valley Dualling project. This will consider the wider economic benefits of the scheme in accordance with the Economic Activity and Location Impacts (EALI) assessment within the WelTag transport appraisal methodology.

The assessment will consider aspects such as:

- Agglomeration effects
- Land and Property Impacts
- Accessibility to Employment opportunities
- Accessibility to key public services such as Leisure, Health & Education.
- Impacts on existing businesses and potential for inward investment.

MAJOR TRUNK ROAD PROJECTS

The table outlines cost of schemes delivered since the Wales Audit Office Report into Major Transport Projects in January 2011. Also included is the M4 Widening Scheme that, although completed prior to 2011, has a revised updated out-turn cost figure to that reported back in Jan 2011.

The total out-turn cost of schemes delivered was £559.5million, with the anticipated cost at the start of KS6 being £549.5million. This is an increase of approximately £10 million or 1.82%. These figures exclude the A465 Section 2 and Section 5/6 schemes that have only recently commenced construction or have yet to reach that point.

Project and current status	Estimated Cost at KSA 3 (£M)	Estimated cost at Construction contract award – KSA6 (£m)	Estimated/final out-turn cost (£m)	Comments
M4 widening Castleton to Coryton Completed Jan 2010	81.5 (Nov 2002)	99.3 (Feb 2007)	95.8 (Mar 2010)	
A40 St Clears to PHaverfordwest (a) A40 Penblewin to Slebech Park Completed Mar 2011	27.6 (Ma 2005)	40.5 (Dec 2008)	41.4	Increase in cost from KSA3 as a result of inflation, unexpected 14 month delay caused by the special assembly procedures that were invoked by the County Council's continuing objections and instructed additional work and accepted additional costs resulting from design standard changes.
A470 Penloyn to Tan Lan, Llanrwst Completed Apr 2011	Not prepared	6.4 (Oct 2008)	5.8	
A483 Four Crosses Relief Road Completed Jul 2011	4.1 (at KSA4) (Oct 2006)	6.48 (Jan 2010)	6.67	Increase in cost as a result of unforeseen archaeology uncovered during construction.
A487 Porthmadog, Minffordd and Tremadog Completed Oct 2011	26.4 (Mar 1994)	60.1 (Dec 2009) A figure of 53.7 was previously reported but this excluded inflation.	55.5	

Project and current status	Estimated Cost at KSA 3 (£M)	Estimated cost at Construction contract award – KSA6 (£m)	Estimated/final out-turn cost (£m)	Comments
A470 Cwmbach to Newbridge Competed Dec 2011	25 (Nov 2005)	50.9 (Feb 2010)	50.4	
A487 Glandyfi Completed Jun 2013	Not prepared	14.97	19.95	Increase in cost due to unforeseen ground conditions resulting in additional works/delays. Network Rail imposed design changes during construction causing significant disruption to the programme. Delays also associated with Statutory Undertakers.
A4810 Steelworks Access Road Completed Sep 2013	Not prepared	18.75 (Nov 2011)	24.95 (Sep 2013)	Increase in cost as a result of inflation, an increase in scope and delays with statutory undertaker diversions.
A470 Maes yr Helmau to Cross Foxes Completed Oct 2013	7.9 (2004)	11.33	12.25	Increase in cost as a result of a delayed award of contract (due to statutory procedures) affected construction programme resulting in delays.
A470 Gelligemlyn, Ganllwyd Completed April 2014	7.3 (Nov 2007)	8.61	10.7	Increase in cost as a result of unforeseen ground conditions resulting in design changes and additional costs/prolonged programme and presence on nesting Barn Owl on the site delayed programme.
→A477 St Clears to Red Roses →Completed April 2014	41.6 (Nov 2006)	64.4 (Jan 2012)	72.1 (Jul 2014)	Increase in costs from KSA3 to start of KSA6 as a result of land cost increases, inflation and an increase in scope. Increase of final out-turn cost as a result of Unchartered Archaeology of National importance, Extreme weather, Unforeseen costs for high pressure Gas Main crossing works where there was an historic failure of the utility company to protect the line against future works.
A465 Abergavenny to Hirwaun - Section 3 Tredegar to Brynmawr Under construction – Due for completion Summer 2015	43.8 (Nov 2000) Historic 148.4 KSA3 (Aug 2009)	167.8 KSA6 (Nov 2012)	163.97 Estimated out- turn as of Jan 15	

Project and current status	Estimated Cost at KSA 3 (£M)	Estimated cost at Construction contract award – KSA6 (£m)	Estimated/final out-turn cost (£m)	Comments
	(167.2 when uplifted using inflation indices to the start of construction date - Nov 12)			
A465 Abergavenny to Hirwaun Section 2 Brynmawr to Gilwern Under construction. Start on site Dec 14, due to be completed summer 18	66.2 (Nov 2000) Historic 186.3 KSA3 (Aug 2010) (221 when uplifted using inflation indices to the start of construction date - Dec 14)	223.2 KSA6 (Dec 14)	Estimated out- turn as of Jan 15	Increase in cost from KSA3 to start of KSA6 due to recommendations put forward by the Inspector during the Public Inquiry.
A465 Abergavenny to Hirwaun Section 5 Dowlais to A470	47.5 (Nov 00) Historic 165 (Out-turn cost at Nov 11 prices – this is the latest detailed estimate)			Estimates based on schemes being delivered individually using conventional delivery and funding. Schemes combined to be delivered as a single revenue-funded Public Private Partnership (PPP) using a Non-Profit Divided (NPD) model.
A465 Abergavenny to Hirwaun Section 6 A470 to Hirwaun	53.5 (Nov 00) Historic 167.5 (Out-turn cost at 2011 prices - this is the latest detailed estimate)			

Transport Grant Projects

Project & current status	Cost on entry to the Transp ort Grant progra mme	2004-05 (£m)	2005-06 (£m)	2006-07 (£m)	2007-08 (£m)	2008-09 (£m)	2009-10 (£m)	2010-11 (£m)	2011-12 (£m)	2012-13 (£m)	2013-14 (£m)	2014-15 Estimat ed cost
Ceredigion Link Road – Stage 1 Completed October 2009	25.9	28.8	30.1	31.1	34	48.1	43	43	43	-	-	-
Port Talbot Peripheral Distributor Road – Stage 2 Completed October 2013	66	68.2	73.1	72.9	97.9	107.8	115.3	115.3	108.7	111	111	111
Improved Access to Wrexham Industrial Estate Sections 1 & 2 combined Section 2 completed July 2012 Section 1 completed September 2002	17.8	-	28.9	29.3	35	40.2	40	40	40	35.6	35.5	35.5

ORIGINAL BUDGETED COSTS AND ACTUAL OUTTURN COSTS FOR TRUNK **ROAD MAINTENANCE AND IMPROVEMENT SCHEMES DELIVERED SINCE 2011**

The table below provides a high level breakdown of capital and revenue expenditure delivered on Welsh Motorways and Trunk Roads on maintenance and improvement schemes in 2011/12 and 2012/13:

Financial Year	Capital Allocation	Capital Spend	Variance
2011/12	£70,581,512.97	£68,711,269.68	-2.7%
2012/13	£65,090,753.62	£65,070,507.62	0.0%

Financial Year	Revenue Allocation	Revenue Spend	Variance
2011/12	£44,380,975.67	£46,605,565.54	+5.0%
2012/13	£43,813,636.50	£44,392,889.00	+1.3%

The financial records for both years were independently audited by the Wales Audit Office (WAO) on behalf of the Welsh Government. No qualifications were raised by WAO in either year. There were 977 schemes in 2011/12 and 830 schemes in 2012/13 at either a study, design or construction stage.

Variance

Reasons for the expenditure variances include:

- Detailed design and specification changes
- Unforeseen works
- Weather
- Third party discussions or Statutory Undertaker issues
- Budget constraints and programming issues
- Environmental issues
- Increase in land costs or failed negotiations
- Changes to design standards
- Statutory process and consultation delays
- Inflation increases

Improvement

Improvement initiatives currently being progressed include:

- Challenge scheme delivery methods, programme, durations and costs
- Use of a collaboration portal tool (now in place) whereby Welsh Government project sponsors can constantly interrogate project progress scheme by scheme

ROUTINE MAINTENANCE AND IMPROVEMENT OF THE TRUNK ROAD NETWORK

Routine Maintenance

The routine inspection and maintenance of the network is carried out in accordance with the Welsh Government's specification 'Trunk Road Maintenance Manual' (TRMM). This identifies basic service requirements for service providers engaged in delivering routine, adverse weather and emergency response activities. It specifies frequencies for the inspection and maintenance for the range of assets necessary to keep the highway safe and serviceable and preserve its value.

Capital Maintenance (Renewal) and Minor Improvements

The capital maintenance and minor improvement of the network is carried out through the implementation of annual programmes of work (major carriageway maintenance, skid resistance schemes, highway structure maintenance and upgrades).

Prioritisation:

The schemes in each programme are prioritised on the basis of set criteria that ensure the Welsh Ministers' statutory duty to maintain network safety is met, the serviceability of the existing asset maintained at minimum whole life cost whilst improvements support delivery of the Welsh Government's strategic objectives.

Planning:

Programmes of work on the network are carefully planned to maximise cost effectiveness and minimise disruption. Where possible work is combined to minimise cost. Works are scheduled to avoid peak periods and carried out overnight where possible. From 1st April 2015 the planning function will take place wholly within Welsh Government with the transfer in of planning staff from both agents.

The Condition of the Network and Expenditure on Maintenance

The condition of the network is kept under constant review through safety and detailed inspection programmes and annual machine based surveys which record the surface and structural condition of the carriageway. The results of the latter are reported annually in the Welsh Government's Statistical Bulletin - "Road Lengths and Conditions". The latest Bulletin can be access through the following link: http://wales.gov.uk/statistics-and-research/road-lengths-conditions/?lang=en

Asset management/ investment plans for all network assets are kept under continual review with the overall objective of maintaining the asset at minimum whole life cost. Our approach is being continually improved by the phased introduction of the new Integrated Road Information System (IRIS). Though challenging to deliver with over 20 functional areas to develop, it will provide us with one of the UK's first fully integrated road asset management system.

TRUNK ROAD AGENTS

Over the last 10 years the arrangements put in place to maintain and upgrade the trunk roads in Wales have been subject to a number of step changes, each with the aim of improving the quality of the service provided to the people of Wales and Value for Money. Since 2002 there have been a number of reviews and consultations that has seen the number trunk road agents reduced firstly from eight to three and later from three to two which is the current arrangement.

These changes have produced some savings both in terms of the management and service delivery through reducing duplication and streamlining delivery. Despite these changes, however, the Welsh Government is of the view that more can be achieved and this was confirmed by an EC Harris audit in 2013. The audit team had concerns over the transparency of the contractual relationship with the partnering authorities and the visibility of their costs and was not able to provide assurance that the arrangements are delivering Value for Money.

A review of the management arrangements for the network was announced on 4 June 2014. The review considered a number of alternative delivery models, including where the interface between the Welsh Government, the Managing Agents and the Service Delivery Partners should best lie. The likely performance was assessed against 5 key objectives contributing to the overall aim of stimulating jobs and growth in the Welsh economy: control; accountability; agility; value for money; and deliverability. These objectives align with key principles in the Welsh Public Procurement Policy (WPPP). The key outcomes from that review, as contained in the Minister's Statement of November 2014, are:

- 1. That greater direction and control over the service would be achieved by locating all planning staff within the Welsh Government. All eligible staff (approximately 20) involved in the planning of works will transfer to the Welsh Government under TUPE regulations from the 1st April 2015.
- 2. The Minister challenged the two existing Trunk Road Agents, working with their local authority supply chain partners, to demonstrate substantial savings. The evidence of these savings to be delivered by April 2015 and then be subject to an independent audit

Since the announcement, we have been working closely with the Agents and have established structures and processes that will both support and challenge the TRAs in seeking to meet the Minister's request. Regular meetings between senior Welsh Government and TRA staff have been established at which the key areas where savings might be made, the principles underlying the changes required and the level of evidence likely to be required to support the savings claimed are all discussed.

PRIVATE FINANCE INITIATIVES - ROAD PROJECTS

Past/Existing

The Design, Build, Finance and Operate (DBFO) concession operates and maintains the 32km A55 trunk road running from Llandegai (A55 J11) to Holyhead UK Highways A55 Ltd (UKH) is the concessionaire. The concession commenced on 16 Dec 1998 and is scheduled to end on 16 Dec 2028.

The contract includes the management and maintenance responsibilities for two major listed structures, Britannia Bridge (costs shared with Network Rail) and Menai Suspension Bridge.

The annual costs are currently in the region of £17M but vary, based on a number of factors including traffic flows, RPI, GDP and contract factors.

An investigation was carried out by the National Audit Office subsequent to construction of the road and they reported on 16 February 2005. The NAO concluded in its report that the structure of the Contract was reasonable and reflected industry best practice at the time of the procurement.

Planned

In May 2014 the Welsh Government committed to a resource funded programme of investment to support the delivery of Programme for Government commitments and the Wales Infrastructure Investment Plan (WIIP).

One of the (WIIP) pipeline of projects to be delivered by this mechanism is the completion of the A465 Heads of the Valleys Dualling Project by constructing the two remaining sections between Dowlais Top and Hirwaun.

Background on the Non-Profit Distribution (NPD) form of procurement

Delivering the project using a PPP/PFI would mean the construction of the dualling of the 16km of the A465 between Dowlais and Hirwaun by a private contractor and the operation and maintenance by the same company of a length of the A465 trunk road up to the end of an agreed concession period generally a minimum of 30 years.

The NPD procurement model retains the characteristics of private finance projects such as risk allocation, whole-life costing, performance-based payments, and a single-point delivery system. However NPD is considered to offer enhanced benefits over traditional PFI by limiting the potential financial return to be made by investors with any surpluses created by the Project Company beyond a capped market rate can be reinvested in the public sector.

The use of NPD for this project would, along with the Velindre, Specialist Cancer Care Facility and 21st Century Schools, be the first schemes in Wales to adopt this procurement route.

Y Pwyllgor Cyfrifon Cyhoeddus / Public Accounts Committee PAC(4)-10-15 P2

Yr Adran Busnes, Menter, Technolog a Gwyddoniaeth Department for Business, Enterprise, Technology and Science

Cyfarwyddwr Cyffredinol • Director General



Darren Millar AM Chair – Public Accounts Committee National Assembly for Wales Cardiff Bay Cardiff CF99 1NA

20 March 2015

Dear Mr Millar

Please find attached further information as requested by you in your email of 16th March. I am sorry for the delay in providing this.

I am looking forward to discussing some of these matters with the Committee next month.

I note that some of the issues that the Committee wish to cover could have a strong policy component. My attendance at Committee however can only cover factual information and an explanation of how policy is applied in practice.

Yours sincerely

James Price

CSP (PRICE)

Information requested by PAC for 17/03/15

Summary of compensation claims from road users resulting from the condition of the network

Financial Year	Claims received	Denied	Settled	Ongoing	Value of settled claims
. Juli	10001100				olalino
2013/14	94	89	5	0	£233,654.65
2012/13	97	86	11	0	£24,595.88
2011/12	84	77	7	0	£689,803.94
2010/11	89	81	8	0	£207,470.24
2009/10	138	114	24	0	£1,529,197.75
2008/09	58	36	22	0	£211,750.71

Agents Summary Capital and Revenue Out-turn Expenditure from 2008 onwards -

Breakdown of of expenditure into revenue and capital and whether maintenance or improvement

2013/14	North & Mid	South	Totals
	£	£	£
Network Ops Maintenance	25,822,042	22,384,359	48,206,401
Network Ops Improvement	3,503,639	6,615,138	10,118,777
Total Capital Out Turn Cost	29,325,681	28,999,497	58,325,178
Network Routine Maintenance	21,389,635	21,311,337	42,700,972
Total Revenue Out Turn Cost	21,389,635	21,311,337	42,700,972
Total Out Turn Cost	50,715,316	50,310,834	101,026,150

2012/13	North and Mid	South	Totals
	£	£	£
Network Ops Maintenance	25,778,619	20,328,388	46,107,007
Network Ops Improvement	5,202,764	5,451,665	10,654,429
Total Capital Out Turn Cost	30,981,383	25,780,053	56,761,436
Network Routine Maintenance	20,039,084	18,797,825	38,836,909
Total Revenue Out Turn Cost	20,039,084	18,797,825	38,836,909
Total Out Turn Cost	51,020,467	44,577,878	95,598,345

2011/12	North	Mid	South	Totals
	£	£	£	£
Network Ops Maintenance	20,139,010	9,488,759	20,219,231	49,847,000
Network Ops Improvement	3,546,324	1,824,393	6,331,053	11,701,770
Total Capital Out Turn Cost	23,685,334	11,313,152	26,550,284	61,548,770
Network Routine Maintenance	12,344,353	5,930,893	21,422,208	39,697,454
Total Revenue Out Turn Cost	12,344,353	5,930,893	21,422,208	39,697,454
Total Out Turn Cost	36,029,687	17,244,045	47,972,492	101,246,224

2010/11	North	Mid	South	Totals
	£	£	£	£
Network Ops Maintenance	14,447,087	10,412,267	19,069,045	43,928,399
Network Ops Improvement	2,162,920	1,128,094	5,293,516	8,584,530
Total Capital Out Turn Cost	16,610,007	11,540,361	24,362,561	52,512,929
Network Routine Maintenance	10,923,784	5,910,789	21,877,755	38,712,328
Total Revenue Out Turn Cost	10,923,784	5,910,789	21,877,755	38,712,328
Total Out Turn Cost	27,533,791	17,451,150	46,240,316	91,225,257

2009/10	North	Mid	South	Totals
	£	£	£	£
Network Ops Maintenance	18,142,338	8,245,216	20,563,585	46,951,139
Network Ops Improvement	5,762,320	1,282,965	5,980,496	13,025,781
Total Capital Out Turn Cost	23,904,658	9,528,181	26,544,081	59,976,920
Network Routine Maintenance	7,853,011	5,998,159	16,378,104	30,229,274
Total Revenue Out Turn Cost	7,853,011	5,998,159	16,378,104	30,229,274
Total Out Turn Cost	31,757,669	15,526,340	42,922,185	90,206,194

2008/09	North	Mid	South	Totals
	£	£	£	£
Network Ops Maintenance	16,959,110	4,984,584	11,955,452	33,899,146
Network Ops Improvement	3,154,614	2,080,108	4,925,912	10,160,634
Total Capital Out Turn Cost	20,113,724	7,064,692	16,881,364	44,059,780
Network Routine Maintenance	7,959,417	6,675,759	15,150,124	29,785,300
Total Revenue Out Turn Cost	7,959,417	6,675,759	15,150,124	29,785,300
Total Out Turn Cost	28,073,141	13,740,451	32,031,488	73,845,080

Information requested for PAC for 17/03/15

Details of Trunk Road Agents work programmes and future budgets -

Capital Works Programme Agent Bids 2015/16 (currently subject to evaluation by WG)

Name	Bid in IRIS 15/16	Bid in IRIS 15/16
	SWTRA	NMWTRA
Preliminary Investigation	200,000	135,000
Asset Management	2,360,000	643,000
Bulk Purchase of Equipment	250,000	0
Capital TRMM	3,600,000	8,297,900
CAT 2 Defects	2,000,000	2,000,000
Core Costs (Capital)	2,865,266	3,200,000
Property Maintenance & Upgrade	880,000	120,000
Drainage	688,000	2,187,000
Highway Structures Capital Renewals	5,480,875	5,404,600
Highway Structures Management Improvement	575,000	9,025,000
Noise Reduction	430,000	993,000
Lighting Renewals	2,851,000	1,891,500
Lighting Comms. & Signals Capital	1,435,000	940,000
Local Safety Schemes	666,910	542,000
Safe Routes to Trunk Road Schools	In development	In development
Community Safety Programme	In development	420,750
Preventative Treatment Programme	2,850,442	20,927,150
Major Maintenance & Renewals	10,970,000	4,335,600
Skid Resistance Measures	1,416,800	1,825,800
Making Better Use (MBU) Schemes	94,000	In development
Pinch Point	400,000	'
Upgrade	916,500	2,320,500
Safety Fencing	0	2,939,500
Small Schemes	301,000	1,485,500
Walking & Cycling Schemes	765,000	1,152,500
Tunnel Programme	2,185,000	547,800
Highway Structural Renewals	2,570,000	359,100
Climate Change/ Reslience & Carbon Reduction	913,000	165,200
Soft Estate	2,858,000	385,000
Air Quality	5,940,000	In development
Capital Strategic Salt	N/A	650,000
A55 tunnels	N/A	5,797,100
A55 Safe havens	N/A	1,530,000
Britannia Bridge	250,000	, ,
Dyfi bridge		75,000
TOTAL 15/16 BID	56,461,793	80,545,500

Information requested for PAC for 17/03/15

<u>Details of Trunk Road Agents work programmes and future budgets – indicative 2015/16 budget</u>

The Network Management indicative budgets for all works and contracts 2015/16 are

- Revenue £56.574m
- Capital £67.1m

Information requested by PAC for 17/03/15

Details of Trunk Road Agents Works Programmes and Future Budgets -

Agents' Routine (Revenue) Maintenance Bids 2015/16 (Currently subject to evaluation by WG)

SWTRA		
Scheme Type	Description	Bid
NETWORK ROUTINE MAINTENANCE	Audit Commission Fees	£5,000
	Bridge Maintenance	£626,319
	Horticultural Maintenance	£705,049
	Lighting Maintenance	£2,138,071
	Maintenance of Depots	£50,000
	Roads Routine Current	£9,211,586
	Winter Maintenance	£3,000,000
	Tunnel Maintenance	£280,817
	Street Lighting Energy	£1,760,000
	Tunnel Energy	£170,000
	ITS Energy	£330,000
CORE COSTS REVENUE	Management Fees & Claims	£1,910,177
NETWORK SURVEYS & ENGINEERING		
ADVICE	Engineering Advice	£50,000
TRAFFIC OFFICERS	South Wales Traffic Officers	£1,080,000
	Total	£21,317,019
NMWTRA		
NETWORK ROUTINE MAINTENANCE	Dridge Meintenance	C4 000 000
INETWORK ROUTINE MAINTENANCE	Bridge Maintenance Horticultural Maintenance	£1,908,000
		£1,170,000
	Lighting: Maintenance Roads Winter Maintenance	£1,851,000
	Roads Routine Current	£3,750,000
		£6,205,000
	Tunnel Maintenance	£729,000
	Lighting: Energy - Street Lighting	£1,400,000
	Lighting: Traffic Signal Maintenance	£98,000
	Lighting: Illuminated Sign Maintenance	£128,500
	Lighting: Energy - Tunnels	£280,000
	Lighting: Energy - ITS UMS	£400,000
CORE COSTS REVENUE	Management Fees & Claims	£2,263,000
	North Wales Control Room	£470,000
TRAFFIC OFFICERS	Network Emergency Response Unit	£480,000
	North Wales Traffic Officers	£1,180,000
	Total	£22,312,500

Adran yr Economi, Gwyddoniaeth a Thrafnidiaeth Department for Economy, Science and Transport

Cyfarwyddwr Cyffredinol • Director General



Darren Millar AM
Chair – Public Accounts Committee
National Assembly for Wales
Cardiff Bay
Cardiff
CF99 1NA

7 April 2015

Dear Mr Millar

Value for Money of Motorway and Trunk Road Investments

Seprice)

Further to my letter of 20 March, I am pleased to provide in the attached paper our responses to the outstanding requests for additional information sought by your Committee ahead of its meeting on 21 April.

Yours sincerely

James Price

PUBLIC ACCOUNTS COMMITTEE: VALUE FOR MONEY OF MOTORWAY AND TRUNK ROAD INVESTMENT.

Response to further Questions

Question 1: Information on major trunk road schemes currently under construction, including costs at KSA3, KSA6, latest cost estimate and the current stage of developments (i.e. where it is in the key stage process) and the current estimated final outturn cost and timings.

Please see the attached table at Annex 1.

Information on any future planned major trunk road schemes and the Welsh Government's approach to prioritisation of future schemes in the context of its published budget.

Please see the attached table at Annex 2.

The draft National Transport Plan details a number of schemes and interventions that we propose to take forward. The consultation on the draft plan closed on 11 March and a final draft National Plan will be published later in the Spring following consideration of the responses received. The final Plan will detail the schemes and projects we will be taking forward through a "delivery schedule".

We have a very clear focus on ensuring value for money and driving efficiency. Assessment of the value for money provided by transport schemes involves evaluating the social, environmental and economic impacts.

The Welsh Government follows an evidence based approach for understanding the performance of the transport system, assessing the need for intervention and considering the social, environmental and economic impacts of our plans for the transport system. These provide consistent and comparable information across the whole of Wales for the transport system and guide our interventions

The general principles that informing our approach are set out in a) to d) below:

- a. The case for any intervention or specific project proposed should be backed by clear evidence of an issue(s) that needs to be addressed and evidence that the intervention or project will actually be effective in addressing that issue(s).
- b. A project will only be progressed if it supported by a viable business case. That business case should be proportionate to the level of investment involved and must be properly validated.
- c. Where a evaluation or other evidence suggests an intervention or project is not being delivered effectively and / or will not deliver the anticipated benefits, this will be investigated and the intervention or project halted if that is the most appropriate and cost effective solution.

PUBLIC ACCOUNTS COMMITTEE: VALUE FOR MONEY OF MOTORWAY AND TRUNK ROAD INVESTMENT.

Response to further Questions

d. All projects will be evaluated and the benefits delivered recorded and tested against the businesses case.

Any procurement undertaken adheres to the Wales Procurement Policy Statement, including delivering community benefits.

Consideration given to freight handling issues, consolidation centres and reserved lanes for freight.

The Minister for Economy, Science & Transport convened the Freight Task & Finish Group in 2013 to advise on key freight challenges facing Wales and interventions that should be prioritised by the Welsh Government.

The group comprised key industry experts and representatives, including the Freight Transport Association, the Road Haulage Association, Rail Freight Operators and ports and its remit covered all freight modes. The group recognised the need to support a substantive modal shift from road to rail in Wales and that an increase in the number and type of distribution and consolidation centres in Wales was necessary for this to make commercial sense.

The group reported in Spring 2014 with 24 recommendations.

http://gov.wales/topics/transport/freight/wales-freight-group/?lang=en

Breakdown costs of Traffic Wales.

Please see the attached table at Annex 3.

Financial status of major trunk road schemes currently under construction

Scheme Name	Construction Start	Current Anticipated Completion	Estimated Cost at KSA 3 (£M)	Estimated cost at Construction contract award – KSA6 (£m)	Estimated/final out- turn cost (£m)
A465 Heads of the Valleys Dualling – Section 3 Brynmawr to Tredegar	05/01/12	31/08/15	43.8 (Nov 2000) Historic 148.4 KSA3 (Aug 2009) (167.2 when uplifted using inflation indices to contract award date - Nov 12)	167.8 KSA6 (Nov 2012)	163.97 Estimated out-turn as of March 15
A465 Heads of the Valleys Dualling – Section 2 Gilwern to Brynmawr	19/12/14	31/07/18	66.2 (Nov 2000) Historic 186.3 KSA3 (Aug 2010) (221 when uplifted using inflation indices to the contract award date - Dec 14)	223.2 KSA6 (Dec 14)	223.2 Estimated out-turn as of March 15

Design Contract in Place				
Scheme	Draft NTP Programme	Anticipated Start of Works	Total Expenditure Profile at Current Base Price (incl VAT)	
A483/A489 Newtown Bypass	Short Term	2015	£87 million	
M4 Corridor around Newport	Short Term	2018	*	
Eastern Bay Link: Queensgate to Ocean Way, Cardiff	Short Term	Autumn 2015	£47.7 million	
A487 Caernarfon to Bontnewydd Bypass	Short Term	Late 2016	£113 million	
M4 Junction 28 Tredegar Park Improvements	Short Term	Late 2015	£18.95 million	
Identified in NTP - No Contract currently in place				
Scheme	Draft NTP Programme	Anticipated Start of Works	Total Expenditure Profile at Current Base Price (incl VAT)	
M4 Brynglas Tunnel Safety Improvements	Short Term	Autumn 2015	£40 million	
Improvements to Five Mile Lane, VoG	Short Term	Summer 2016	£26.5 million	
Improvements to the A40 Llanddewi Velfrey to Penblewin	Medium Term	Nov/Dec 2017	£57.1 million	
A55 Abergwyngregyn to Tai'r Meibion Improvements	Short Term	Late 2017	£15.5 million	
A55 Junctions 15 and 16	Short Term	Mar-2018	**	
A483 Llandeilo Bypass	Medium Term	Spring 2019 (subject to funding)	-	
A487 Dyfi Bridge	Short Term	Nov/Dec 2016 (assuming no PI)	£22.3 million	
A494/A55/A548 Deeside Corridor	Short/Medium Term	Autumn 2019	£206.3 million	
A483 Pant to Llanymynech & A458 Buttington Cross to Wollason Cross^	Long Term	-	£45 million (Buttington only)	
A465 Sections 5 & 6"	Medium Term	Nov/Dec 2018	£332.5 million	

^{*} Design work currently being developed. Price will be determined by various aspects.

[^]Cross Border Schemes No Preferred Routes

[&]quot;PPP Funded

^{**} Final junction options to be developed and selected which will determine final price.

Information Requested by PAC for 27/03/15

WTTC Summary Capital and Revenue Out-turn Expenditure from 2008 onwards

Breakdown costs of Traffic Wales

2013/14	WTTC Totals
	£
Network Ops Maintenance	1,197,226
Network Ops Improvement	12,067,447
Total Capital Out Turn Cost	13,264,673
Network Routine Maintenance	5,731,703
Total Revenue Out Turn Cost	5,731,703
Total Out Turn Cost	18 996 376

2012/13	WTTC Totals
	£
Network Ops Maintenance	2,111,075
Network Ops Improvement	8,386,378
Total Capital Out Turn Cost	10,497,453
Network Routine Maintenance	5,555,980
Total Revenue Out Turn Cost	5,555,980
Total Out Turn Cost	16,053,433

2011/12	WTTC Totals
	£
Network Ops Maintenance	2,144,700
Network Ops Improvement	5,404,947
Total Capital Out Turn Cost	7,549,647
Network Routine Maintenance	6,908,110
Total Revenue Out Turn Cost	6,908,110
Total Out Turn Cost	14,457,757

2010/11	WTTC Totals
	£
Network Ops Maintenance	951,734
Network Ops Improvement	7,242,304
Total Capital Out Turn Cost	8,194,038
Network Routine Maintenance	7,600,306
Total Revenue Out Turn Cost	7,600,306
Total Out Turn Cost	15,794,344

2009/10	WTTC Totals
	£
Network Ops Maintenance	2,191,282
Network Ops Improvement	8,659,050
Total Capital Out Turn Cost	10,850,332
Network Routine Maintenance	7,639,734
Total Revenue Out Turn Cost	7,639,734
Total Out Turn Cost	18,490,066

2008/09	WTTC Totals
	£
Network Ops Maintenance	650,295
Network Ops Improvement	3,238,668
Total Capital Out Turn Cost	3,888,963
Network Routine Maintenance	6,501,805
Total Revenue Out Turn Cost	6,501,805
Total Out Turn Cost	10,390,768

Note.

Figures are not comparable due to

- a) capital tunnel work on A55 and variable speed limit on M4
- b) revenue change in contract in 2011 where some functions moved between Agents and Traffic Wales

Mae cyfyngiadau ar y ddogfen hon

Eitem 4

Mae cyfyngiadau ar y ddogfen hon